

ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

365

CATE: Tuesday, March 31, 1992

BEFORE:

A. KOVEN

Chairman

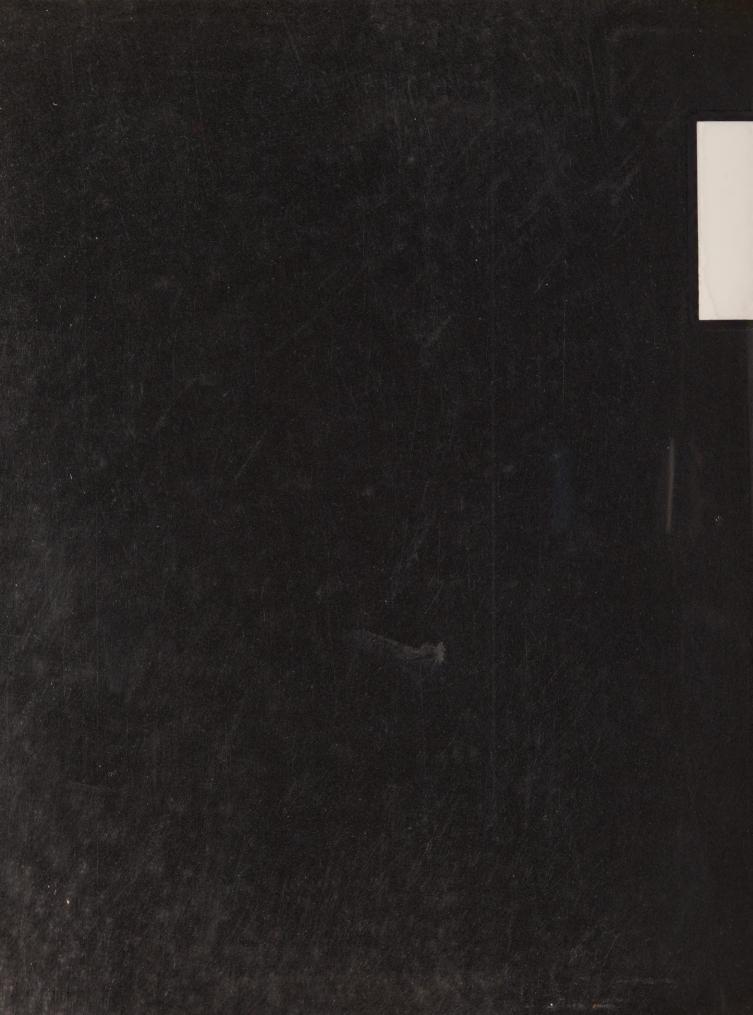
E. MARTEL

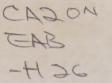
Member

FOR HEARING UPDATES CALL (COLLECT CALLS ACCEPTED) (416)963-1249



(416) 482-3277









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HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the Environmental Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER of a Notice by The Honourable Jim Bradley, Minister of the Environment, requiring the Environmental Assessment Board to hold a hearing with respect to a Class Environmental Assessment (No. NR-AA-30) of an undertaking by the Ministry of Natural Resources for the activity of Timber Management on Crown Lands in Ontario.

Hearing held at the offices of the Ontario Highway Transport Board, Britannica Building, 151 Bloor Street West, 10th Floor, Toronto, Ontario, on Tuesday, March 31st, 1992, commencing at 9:00 a.m.

VOLUME 365

BEFORE:

MRS. ANNE KOVEN MR. ELIE MARTEL

Chairman Member

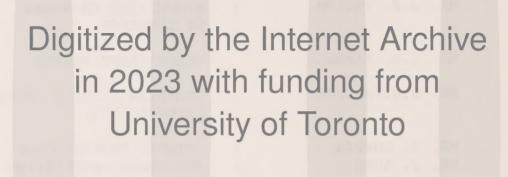


APPEARANCES

MS.	V. FREIDIN, Q.C. C. BLASTORAH)	MINISTRY OF NATURAL RESOURCES
MS.	K. MURPHY)	
MR.	B. CAMPBELL)	
MS.	J. SEABORN)	MINISTRY OF ENVIRONMENT
MS.	N. GILLESPIE)	
MR.	R. TUER, Q.C.)	ONTARIO FOREST INDUSTRY
MR.	R. COSMAN)	ASSOCIATION and ONTARIO
MS.	E. CRONK)	LUMBER MANUFACTURERS'
MR.	P.R. CASSIDY)	ASSOCIATION
MR.	D. HUNT)	
MR.	R. BERAM		ENVIRONMENTAL ASSESSMENT
			BOARD
MR.	J.E. HANNA) .	ONTARIO FEDERATION
DR.	T. QUINNEY)	OF ANGLERS & HUNTERS
	D. O'LEARY)	and the NORTHERN ONTARIO
			TOURIST OUTFITTERS
			ASSOCIATION
MR.	D. HUNTER)	NISHNAWBE-ASKI NATION
MR.	M. BAEDER)	and WINDIGO TRIBAL
			COUNCIL
MS.	M. SWENARCHUK)	FORESTS FOR TOMORROW
MR.	R. LINDGREN)	
MR.	D. COLBORNE)	GRAND COUNCIL TREATY #3
MR.	G. KAKEWAY)	
MD	J. IRWIN		ONTARIO METIS &
MR.	J. IRWIN		ABORIGINAL ASSOCIATION
MS.	M. HALL		KIMBERLY-CLARK OF CANADA
			LIMITED and SPRUCE FALLS
			POWER & PAPER COMPANY

APPEARANCES (Cont'd):

MR. R. COTTON		BOISE CASCADE OF CANADA LTD.
MR. Y. GERVAIS MR. R. BARNES)	ONTARIO TRAPPERS ASSOCIATION
MR. L. GREENSPOON MS. B. LLOYD)	NORTHWATCH
MR. J.W. ERICKSON, MR. B. BABCOCK		RED LAKE-EAR FALLS JOINT MUNICIPAL COMMITTEE
MR. D. SCOTT MR. J.S. TAYLOR)	NORTHWESTERN ONTARIO ASSOCIATED CHAMBERS OF COMMERCE
MR. J.W. HARBELL		GREAT LAKES FOREST
MR. S.M. MAKUCH		CANADIAN PACIFIC FOREST PRODUCTS LTD.
MR. D. CURTIS MR. J. EBBS		ONTARIO PROFESSIONAL FORESTERS ASSOCIATION
MR. D. KING		VENTURE TOURISM ASSOCIATION OF ONTARIO
MR. H. GRAHAM		CANADIAN INSTITUTE OF FORESTRY (CENTRAL ONTARIO SECTION)
MR. G.J. KINLIN		DEPARTMENT OF JUSTICE
MR. S.J. STEPINAC		MINISTRY OF NORTHERN DEVELOPMENT & MINES
MR. M. COATES		ONTARIO FORESTRY ASSOCIATION
MR. P. ODORIZZI		BEARDMORE-LAKE NIPIGON WATCHDOG SOCIETY



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APPEARANCES (Cont'd):

MR. R.L. AXFORD CANADIAN ASSOCIATION OF

SINGLE INDUSTRY TOWNS

MR. M.O. EDWARDS FORT FRANCES CHAMBER OF

COMMERCE

MR. P.D. McCUTCHEON GEORGE NIXON

MR. C. BRUNETTA NORTHWESTERN ONTARIO

TOURISM ASSOCIATION



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2165	20 photographs to which Mr. King will be referring.	63454



1	Upon commencing at 9:05 a.m.
2	MADAM CHAIR: Good morning. Please be
3	seated.
4	Good morning, Mr. Irwin.
5	MR. CASSIDY: I have just been advised
6	this is Volume 365.
7	MADAM CHAIR: That's right, Mr. Cassidy.
8	MR. MARTEL: That's right. One year.
9	MR. IRWIN: It is going to become the
10	Martel memorial library eventually if you die on the
11	job. It's possible.
12	MR. MARTEL: You want to be well ensured
13	when you start a job like this.
14	MADAM CHAIR: Good morning, gentlemen.
15	HECTOR KING, MICHAEL McGUIRE,
16	PATRICK McGUIRE; Sworn ARTHUR R. ELLIOTT; Resumed
17	
18	MR. IRWIN: Madam Chair, I have three
19	witnesses in the last panel. Mr. Hector King who is
20	Chairman of the Northern District School Board area in
21	Armstrong, President of the Armstrong Metis
22	Association, past President of the Northwestern Ontario
23	Veteran's Association, former member of the Corp of the
24	Canadian Commissioners and U.S. commissioners.
25	He is a former gunner in the tank corp of

1	the Canadian army in World War II, saw action in World
2	War II, and several other formers. He is considered an
3	elder in the Metis association.
4	Beside him is Mr. Mike McGuire and I
5	think I have Mr. McGuire's resume. I only have the one
6	copy that Mr. McGuire gave me this morning.
7	For the record he is presently President
8	of the Lake Nipigon Metis Association, present Director
9	of the Nipigon Aboriginal Peoples Alliance and at least
10	a half a dozen former positions dealing with the
11	Ontario Metis Association in various capacities and at
12	various locals.
13	MADAM CHAIR: Thank you, Mr. Irwin.
14	Did we receive Mr. Michael McGuire's
15	resume before?
16	MR. IRWIN: No, you didn't. We just
17	received that last night.
18	Beside him is Mr. Patrick McGuire. A
19	founding member of the East Lake Nipigon community. He
20	gave evidence once before in Thunder Bay on aboriginal
21	rights and usage of land with another panel at that
22	time. I believe you have his qualifications from that
23	panel.
24	One unique thing about the two McGuire

brothers is they are Metis, huge family, the McGuire

1	family, and the brother is the Chief of the reserve.
2	So it gives you an idea of how the McDermitt society
3	works as far as Metis. It's a very fine distinction
4	within the same family. The chief is
5	MADAM CHAIR: Mr. Irwin, shall we add Mr.
6	Michael McGuire's resume to Exhibit 2156 which contains
7	the resumes of your other witnesses?
8	MR. IRWIN: Thank you.
9	MADAM CHAIR: Are we going to be using
10	part of witness statement No. 4, Mr. Irwin?
11	MR. IRWIN: They will be addressing as
12	our last evidence appendix B which was prepared by the
13	Armstrong Metis in witness statement No. 4.
14	MADAM CHAIR: Let's give witness
15	statement No. 4 an exhibit number. Exhibit 2164 will
16	be the written evidence titled Witness Statement No. 4,
17	Building a Partnership for Resources Management and
18	Development, filed on behalf of OMAA.
19	EXHIBIT NO. 2164: Witness statement No. 4 filed on behalf of OMAA.
20	benair or own.
21	MR. IRWIN: Mr. King brought with him on
22	this trip some photographs of the Armstrong area that I
23	have seen for the first time, and unfortunately I did
24	not have an opportunity to make copies for my friends.
25	If I may enter them as exhibits at this time subject to

1	proof of identification by Mr. King.
2	MADAM CHAIR: Thank you, Mr. Irwin.
3	These photographs, Mr. King will be
4	speaking to these photographs?
5	MR. IRWIN: Yes.
6	MADAM CHAIR: All right. Why don't we
7	give an exhibit number to the photographs and as Mr.
8	King refers to each photograph we will assign it A, B,
9	C.
10	MR. IRWIN: Thank you.
11	MADAM CHAIR: Exhibit 2165 is a
12	collection of 20 photographs to which Mr. King will be
13	referring and with each one we will assign it an
14	alphabet letter.
15	EXHIBIT NO. 2165: 20 photographs to which Mr. King will be referring.
16	
17	MR. IRWIN: I have asked Mr. Elliott to
18	join this group. Not to give evidence. He may give
19	some evidence on this just at the end of their evidence
20	dealing with the Armstrong evidence.
21	DIRECT EXAMINATION BY MR. IRWIN:
22	Q. Mr. King, you are heading up this
23	delegation so I want to deal with your background in
24	some detail. How old are you?
25	MR. KING: A. Sixty-nine and a half.

			ar ex (IIwill)
1		Q.	When is your birthday?
2		Α.	September 22nd.
3		Q.	How long have you been involved with
4	the Metis orga	aniz	ation?
5		Α.	Since day one. I would say about 23
6	years now.		
7		Q.	23 years. And I understand that you
8	are an elected	d of	ficial of the Educational Board in the
9 .	Armstrong are	a?	
0		A.	Yes, I'm the Chairman there.
1		Q.	You're the Chairman. That means you
2	got the higher	st v	ote?
3		A.	That's right.
4		Q.	How many years have you been
5		Α.	Well, I was on for eight and a half
6	and then I wa	s of	f for three years and then I reran
7	again last fa	ll a	nd we got back in by a big majority.
8		Q.	You lost by one vote and
.9		Α.	I lost three years ago, yes.
0		Q.	came back with a two to one
1		Α.	Yes. Half white and half Indian
2	board.		
:3		Q.	Is that right?
4		Α.	Yes.
.5		Q.	Now, you were a member of the

1	Canadian Armed Forces; is that correct?
2	A. Yes, for 40 years. Yes, in North
3	Africa, Italy, France, Holland.
4	MADAM CHAIR: Excuse me, Mr. Irwin. The
5	court reporter is having difficulty hearing Mr. King.
6	So perhaps we could get you to speak up a little, Mr.
7	King.
8	MR. KING: Okay.
9	MR. IRWIN: You won't believe this, but
10	Mr. King is speaking slowly. Last night he was making
11	a concerted effort to speak slowly. Last night we went
12	over this and Mr. King is speaking about half his
13	normal speed right now. He has a lot to say.
14	Q. I understand you were a gunner in the
15	tank corp?
16	MR. KING: A. Yes, I was a gunner in the
17	tank corp.
18	Q. What things have you done within what
19	positions have you held? What things have you done
20	within the Metis organization?
21	A. I was one of the co-founders of the
22	Metis organization.
23	Q. One of the co-founders. When was
24	that?

A. Well, mine basically was in education
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1	- in Armstrong where the Treaty Indians weren't allowed
2	to go to school with the Metis at that time.
3	MR. MARTEL: You are going to have to
4	speak louder.
5	THE COURT REPORTER: You are going to
6	have to speak slower.
7	MR. KING: What parts didn't you get?
8	MR. IRWIN: We didn't get any of it.
9	MR. KING: We will start all over again.
LO	I was with the (inaudible) regiment. It's a French
11	Canadian regiment. That's how I got in there. I
12	joined up in Thunder Bay, but I went to Quebec. So
13	that's where I got into the regiment.
14	MR. IRWIN: Q. As a Commissioner, did
15	you have anything to do with toxic chemicals?
16	MR. KING: A. Well, on the main gate I
17	generally issued the keys. The keys had been taken
18	from the personnel who were putting toxics on the
19	basis. They kill mosquitoes, that was the general
20	idea, and it did kill them.
21	Q. What he said was that the toxic
22	chemicals killed the mosquitoes.
23	MADAM CHAIR: All right.
24	MR. IRWIN: He was the Commissioner at
25	the

1	MR. KING: Main gate.
2	MR. IRWIN:main gate at the
3	MR. KING: Radar base in Armstrong.
4	MR. IRWIN: Q. Which base was that?
5	A. The radar base in Armstrong. Yes,
6	the Royal Canadian Armed Forces.
7	Q. When did this close?
8	A. 1977, I believe. Around there.
9	Q. 1977. Okay. As a result of those
10	things you took note of in the Armstrong area this
11	brief was presented by the Armstrong Metis, and maybe I
12	could deal with it point by point.
13	You have a complaint about the MNR
14	strategy as far as the Great West Timber Ltd. What was
15	that complaint?
16	A. Well, that was
17	Q. Take your time. We have got all
18	morning.
19	A. Okay. The main concern was, after
20	the radar base closed what were Indians going to do in
21	Armstrong. By the way, I am a voted member in the
22	Chamber of Commerce.
23	One instance in particular by the way,
24	I'm also an outreach officer obtaining jobs for native
25	people.

	dr ex (Irwin)
1	Q. You are presently on outreach
2	officer?
3	A. Yes.
4	MADAM CHAIR: It might help, Mr. Irwin,
5	for the court reporter, if you could summarize or
6	repeat portions of what Mr. King is saying.
7	MR. IRWIN: I will try.
8	Q. You are presently an outreach
9	officer?
10	MR. KING: A. Yes, with the Armstrong
11	Metis Association.
12	MADAM CHAIR: For the Armstrong Outreach
13	Association?
14	MR. KING: Yes, it's just something on
15	the side line, you know.
16	MR. IRWIN: Q. Something on the side
17	line?
18	MR. KING: A. Jobs for native people is
19	what it means. It's not a very good success. It's not
20	that I'm not doing my work, but it's just they won't
21	hire native people in Armstrong.
22	Q. What does this have to do with Great
23	West Timber?
24	A. Well, when that (inaudible) came out
25	by Jack Stokes it was suppose to have been the jobs for

1

1

- native people and Jack Stokes right off the bat 1 mentioned it and he said: The Indian people are going 2 to be left out of this. True enough, it happened. 3 Most of the people came from eastern 4 Ontario to come in and cut the pulp. There was one 5 native person, one Metis who got a job out of the whole 6 7 thing. Q. How many Metis are there in that 8 9 particular area? Well, in my membership alone there 10 are 71. We don't count the 18 year old or 16 or 15. 11 12 We don't count them. 13 MADAM CHAIR: So there were 78 --14 MR. KING: 71. 15 MADAM CHAIR: --71 Metis people who were 16 looking for employment. 17 MR. KING: That's correct. 18 MR. MARTEL: That's with one company? 19 MR. KING: Great West, Domtar. It's now 20 P.C. Forest Products which was Great Lakes Paper. Now 21 it's known as P.C. Forest Products. 22 MR. IRWIN: Q. Okay. Did you complain 23 at all?
- MR. KING: A. Well, I went directly to the official employment officer. Well, what he always

1 told me was that they didn't have no skidder, they 2 didn't have no trucks or anything like that, you've got 3 to supply your own equipment. 4 That is one of the things that held the 5 native people back, but the main concern was, what held 6 them back was that they weren't going to work 16 hours 7 a day, seven days week. There was just no way. 8 Q. Okay. So you're saying that they 9 wanted these 16-hour days? 10 Α. Yes. 11 0. And they wanted people with 12 equipment, okay? 13 Α. Yes. 14 0. And the Metis were not prepared to work 16 hours a day? 15 No. 16 Α. And a lot of them didn't have 0. 17 18 equipment? Α. Correct. 19 Okay. Now, dealing with the 20 Is there any solution in your mind or any equipment. 21 policy that would help them with the equipment? 22 The Ontario Metis and Aboriginal 23 Association has a development corporation, but they 24 were no help either. 25

1	Q. So you have OMAA, the development
2	corporation wasn't able to help and you have no
3	government policy was there was no government policy
4	of assistance, so consequently there were very few
5	Metis with equipment; is that correct?
6	A. That's right.
7	Q. Okay. Now, you also write about the
8	lack of Metis and native people acting as tourist
9	outfitters. Let's take this from guiding.
. 0	How does this work? If I come into your
.1	area, how does the work and how much are you paid as a
. 2	Metis person? What's the method of you getting
.3	employment?
. 4	A. Well, first of all, I guided on Lake
. 5	Nipigon and I was well paid, but in Armstrong, most of
. 6	those Indians can't speak English and they are hired.
.7	Well, the bad part about this is that not
18	all operators are doing this. Some of them are doing
19	it. They hire them, they take them out on an airplane,
20	they charge them for the airplane to take them to work
21	plus the tourist, you know.
22	Q. So the outfitter hires the Metis at
23	Armstrong?
24	A. And the status group too.
25	Q. And the status, okay. They are taker

	P.McGuire, Elliott dr ex (Irwin)
1	out on a plane?
2	A. Yes.
3	Q. What do the Metis and the status
4	group, what do they do on this outfitting trip?
5	A. Well, I generally send them out
6	myself as an employment officer, but a lot of them come
7	back and they say: I didn't get paid. Then I have to
8	go through the not only to the Indian people. There
9	was one Frenchman there that never got paid. They
0	didn't get nothing.
1	We had a lot of trouble through the
.2	Department of Labour and my boss got after me and said:
.3	Well, you don't work for the Department of Labour.
.4	That's their problem.
.5	Q. Okay. Have either of the other two
6	witnesses gone out as guides?
.7	MR. M. McGUIRE: A. (indicating)
.8	Q. Explain what a Metis guide does?
.9	A. Well, what we do is we go down to the
0	tourist establishment and we're assigned two people to
1	a boat. I'm the operator of the engine, the outboard
2	motor, and I have to know where to take them people to,

When lunch times comes around, this is

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to where the fish are. When they catch a fish I've got

to take the fish off the hook for them.

23

24

King, M.McGuire,
P.McGuire, Elliott
dr ex (Irwin)

1 .	about twelve o'clock or one o'clock or whatever time
2	anybody gets hungry, then we have what they call a
3	shore lunch. So we take the catch, the morning catch
4	into the shore and I have to clean the fish and fry
5	them up, make the fire, fry them up, fry up the
6	potatoes, open all the cans of beans if they wanted
7	beans. That's mostly what it consisted of anyway, the
Ω	shore lunch

Then while those people are fooling around and the tourists are just fooling around and fishing off the shore and that during lunch hour and some of them were wrestling in the back because three camps met that day. So there were six people altogether.

After that we had to clean up the -- my job was to clean up the little place and put the garbage away and stuff like this and the rest of the day we took them back fishing until about -- I would say about seven o'clock I guess, seven or eight o'clock that evening.

Then the fish we caught during the afternoon, after we got back to the tourist base my job was to clean the fish and fillet the fish for them. We had to leave a lit piece of skin on the fish so the fish could be identified as pickerel or northern pike

	dr ex (Irwin)
1	or lake trout or whatever.
2	Then after that we had to clean up the
3	fish house and make sure all the garbage was put away
4	and that was just about a typical day.
5	Q. How many hours would that be by the
6	time you are finished?
7	A. We started at eight o'clock in the
8	morning. Like, if we left the tourist base at eight we
9	wouldn't get back there until around 8:30, 9:00 or
0	sometimes just before dark.
1	Q. What do you get paid for that?
2	A. I got paid \$20 a day.
3	Q. \$20 a day, okay. Now, that's below
4	the minimum wage. Why don't the Metis lay charges?
5	A. I guess we didn't know what the
6	minimum wage was for guiding.
7	Q. How do you get picked as a guide?
8	A. Well, usually there's families there
9	that are known different people know where the fish
0	are at certain times of the year.
1	Q. So no one hires you directly?
2	A. Nobody hires us directly.
3	Q. How do you get hired?
4	A. Well, if there's five of us standing

on the beach or whatever and the tourist operator comes

King, M.McGuire, P.McGuire, Elliott dr ex (Irwin)

by and says I need you and you and you today. 1 other guys, I will call you later if I need you. 2 MADAM CHAIR: Excuse me, did this take 3 place this year, Mr. McGuire, or ... 4 MR. M. McGUIRE: No. 5 MADAM CHAIR: When were you doing this 6 work that you were referring to? 7 MR. M. McGUIRE: I don't remember the 8 9 exact year. MADAM CHAIR: In the last five years? 10 MR. M. McGUIRE: A little bit longer than 11 12 five years. 13 MR. IRWIN: Q. Okay. You have a 14 proposal in your brief that guides be graded, first, second and third. How would that work? How would that 15 16 work so the protection --17 MR. KING: A. A lot of quides don't know 18 how to, just like Mike was talking about, don't know 19 how to cook shore lunches. You know, personal hygiene and all that. A lot of them don't know how to fillet a 20 21 fish and do cooking and all that. 22 So you would grade them. Start them off 23 as No. 3, then No. 2 and No. 1. It never did work. It 24 was sent to all tourist camps and it never did work.

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MNR got it. They are the first ones to get the copy,

- dr ex (Irwin) 1 is the MNR. You've got to handle small motors and a 2 lot of them are not mechanics. 3 MR. IRWIN: Mr. Martel? 4 MR. MARTEL: Yes, I just want to know, 5 how would you determine the level at which -- who would 6 do that, the determination of the level of skills owned by 3, 2 and 1? 7 8 MR. KING: Well, I just thought to ask 9 Chief Doug (inaudible) of the White Sand Band. He's 10 running for president of the Guiding Association and he 11 did look at that brief. That's what I told him, the 12 very thing as I told Mr. counsel there, and he said it 13 was a good idea and he is a good PR. MR. MARTEL: Who would make the decision? 14 It is like any other job. How would you decide that 15 Mike McGuire was a No. 1 and Pat McGuire was No. 2 in 16 terms of skills? 17 MR. KING: Well, the tourist operator 18 would mainly do that. He will take his best guides, 19 you know. The tourist operator will pick the best 20 21 quides. MR. IRWIN: O. Who would control this? 22 Who would test? Where would you keep the lists? How 23 would you control this?
 - MR. KING: A. Well, Douglas (inaudible)

24

King, M.McGuire,
P.McGuire, Elliott
dr ex (Irwin)

1	I was just talking about; he is forming that Guiding
2	association.
3	Q. Will it be done by the association?
4	A. It will be done by the Guiding
5	Association. We used to be licensed at one time,
6	\$2.00, when we were on Lake Nipigon, \$2.00 a year and
7	now we don't pay. Something went wrong there because
8	there was a personal loss, a person there from the
9	status Indian
10	Q. Let me move on to your next point. I
11	don't want to stay too long with that one.
12	Nishnawbe participation in forestry.
13	Now, you have a complaint that there is not much Metis
14	or status participation in the forestry. What do you
15	base that on?
16	A. Well, we had some contractors, some
17	backside jobbers in our area and they brought them
18	people from the eastern provinces and when a native
19	person went there - and I checked it out myself with my
20	wife's nephews - they got the poorest strip and other
21	people from eastern Ontario are getting the best.
22	These two boys did not drink or did not
23	smoke. I mean, you will find very few natives on that
24	one. They got stuck, nobody would pull them out. The
25	only thing is that they were Indians. That's all. The

1	boys just couldn't do it. They were stuck and they had
2	the poorest timber and everybody else had the best
3	timber.

- Q. Mr. McGuire, Pat McGuire, you wanted to add something to that?
- MR. P. McGUIRE: A. No. I was just laughing at the way he put it. It just struck me funny.
- MR. M. McGUIRE: A. I would like to add
 to that, too. We had a nice one strip, a real nice
 jack pine that we could possibly make some money on it,
 and then the foreman come down and got me and he said:
 I am going to give you a different strip, he says. I
 said: Okay.

So he took me down to another strip where 15 Frank (inaudible) already went through and highgraded 16 that strip. He took all the big trees and all the jack 17 pine and all the spruce out of that and all that was 18 left there was poplar. He says: You've got to cut 19 this strip here, but yet I had that other strip given 20 to me, that other strip, and they took that, my nice 21 strip, and then they gave it to the people from the 22 23 east.

Q. Now, you mentioned people from the east twice. How is the hiring done? Who are we

24

talking about, Mr. Buchanan? 1 MR. KING: A. We're talking about Mr. 2 Buchanan and (inaudible) timber company. They change 3 their name at least once a year. I don't know why they 4 do it. By the time I find out who they are it's the 5 same guy but a different name. 6 How do they do their hiring? 7 0. Well, I don't know how they do it. I 8 think they have some kind of an office down in Quebec 9 and New Brunswick and Newfoundland. Their friends will 10 tell them. Like, if I came up from Quebec, I will 11 phone my friend: Come on up there's a job here for 12 you. They bypass the outreach office. That's what 13 14 bothers me. They bypass the outreach office. 15 Q. How much of their hiring is done --16 MR. FREIDIN: They bypass which office? 17 MR. IRWIN: The outreach office. 18 MR. KING: They bypass that. 19 MR. IRWIN: Q. How much of their hiring 20 is done out of the area? 21 MR. KING: A. Not very much. Not very 22 much. 23 How much is done outside the area? Q. 24 I would say about 99 per cent of it.

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I gave you a figure of only one Metis, so that would be

- dr ex (Irwin) 99 per cent of their hiring is done outside. 1 2 Q. Okay. You mentioned 3 over-exploitation. I want to show you some pictures. 4 These were entered as one exhibit and they are going to 5 be done alphabetically. First, some small black and 6 whites. Exhibit A. 7 MADAM CHAIR: Exhibit 2165A. 8 MR. IRWIN: These will all be of that 9 exhibit. 10 MR. KING: This is where the clearcut is 11 here. The clearcutting. 12 MR. IRWIN: Do you want to come up here 13 and show it to the Board. 14 MADAM CHAIR: Excuse me. Mr. Freidin, 15 Mr. Cassidy, do you wish to see what we are doing up 16 here? MR. FREIDIN: Yes. 17 MR. IRWIN: Exhibit A. 18 MR. KING: That's where they cut the 19 timber. Now, you will notice there's a green block 20 here. We tested that one out. It was green, it was 21 left behind. That's what they call clearcutting. 22 MR. IRWIN: Q. How long ago was this? 23 MR. KING: A. This was taken four years
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ago off the Armstrong (inaudible) Road.

24

How far is that from Armstrong? 0. 1 About 24 miles. Α. 2 Exhibit B, what's that? 0. 3 That's the clearcutting. That's 4 what's called deadwood. They don't pick that up. 5 0. They just left that there? 6 They leave it there, yeah. 7 Exhibit C. Are these all from the 8 0. 9 same approximate area? A. Yes, it's all from the same area. 10 This is where they picked the corns up 11 There's corn picking there after it was cut 12 here. 13 down. 14 Exhibit D shows a road with timber on 0. 15 either side. 16 Α. This is one that hurts the most. 17 See, all that wood was left behind. 18 O. Who did that? 19 That's where cutting by (inaudible) 20 and Buchanan and all them. 21 Which is left to rot there? Q. 22 A. Yeah. Oh, it's not left to rot 23 there. 24 MADAM CHAIR: What year was that? 25 MR. KING: That's about five years or six

1 years when that was taken. 2 MADAM CHAIR: That wood was subsequently 3 picked up? 4 MR. KING: No, it's still there. 5 MADAM CHAIR: It is still in piles? 6 MR. KING: Yeah, still in piles. Lots of 7 it. Thousands and thousands of ... 8 MADAM CHAIR: This is in the same 9 location 24 miles south of Armstrong? 10 MR. KING: Straight north of Armstrong. 11 MR. IRWIN: Q. Exhibit E --12 MADAM CHAIR: Excuse me, Mr. Irwin. We 13 flew over most of the Armstrong management unit in 14 November. 15 MR. KING: Oh, yeah, I did see you over 16 there. MADAM CHAIR: And we didn't see piles 17 like this along the roadside. 18 MR. KING: Can I ask you a question then? 19 MADAM CHAIR: Sure, go ahead. 20 MR. KING: Who flew you? 21 MADAM CHAIR: We were flown by an MNR 22 helicopter. 23 MR. KING: That's what I want. I knew 24 about it. 25

1		MADAM CHAIR: So you are convinced that
2	this wood stil	ll exists?
3		MR. KING: All over, yes. All over the
4	place.	
5		MADAM CHAIR: When was the last time you
6	were here?	
7		MR. KING: I trap there in the fall.
8		MADAM CHAIR: So you were at this
9	location last	fall?
10		MR. KING: Oh, yeah, I passed by it.
11	Hunting, yes,	when I went hunting.
12		MADAM CHAIR: And this wood was in piles?
13		MR. KING: We can take it for firewood.
14	They don't cha	arge us a cent for it. We can take all
15	the wood we wa	ant.
16		MR. IRWIN: Q. Exhibit E, how would is
17	that one?	
18		MR. KING: A. They're all same. See the
19	clearcutting.	
20		Q. Exhibit F is a picture of you?
21		A. Yes.
22		Q. Why?
23		A. Well, what I'm concerned about is
24	you will noti	ce my arms are pretty long. They are not
25	that short.	That's how high that stump is. That was

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	P.McGuire, Elliott dr ex (Irwin)
1 -	cut by this coring machine. Coring machines they call
2	them. See how high it is.
3	MR. MARTEL: Could I just see that one.
4	MR. KING: These were taken last week.
5	No, I mean them coloured ones.
6	MADAM CHAIR: This was F and you should
7	now have G, Mr. Irwin.
8	MR. IRWIN: Q. Exhibit G, is that
9	MR. KING: A. They widened the road from
10	Armstrong to the airport which is about some six, seven
11	miles up to nine miles.
12	Well, during the contract they didn't
13	have the equipment, so one of the jobbers took the
14	contract. They just cut the trees and piled them on
15	the side of the highway. They were there for a couple
16	of days, they didn't move them. So people in Armstrong
17	were cutting it for fuel wood. Some of it is still
18	there. Most of it is still there yet. They just took
19	the bottom parts, the good parts.
20	Q. Most of this wood is still here?
21	A. The tops are there. It's a fire
22	hazard for one thing.
23	Q. Exhibit H is more the same?
24	A. See, the poplar trees up there.

That's why we took this picture. In the spring time

1	the buds go out and if they did replant they did
2	replant all over, but it chokes those little jack pine.
3	Poplar, they grow faster. So that's why we took that
4	picture. That's poplar and birch, you know.
5	MR. FREIDIN: Which one was that?
6	MADAM CHAIR: Exhibit 2165H.
7	MR. IRWIN: Q. Exhibit I, what's that?
8	MR. KING: A. That's the same as the
9	previous one. Them trees are still there.
0	MADAM CHAIR: What's your complaint about
1	this photograph with the stand of poplar?
2	MR. KING: In the springtime when they
.3	have their little buds, before the leaves come out they
. 4	will drop. The seed will drop and then they choke the
.5	little jack pine if they replanted, and they replanted
.6	all over that. They choke up the jack pine, the main
.7	trees.
.8	MADAM CHAIR: You think that poplar
.9	should be removed?
20	MR. KING: It should be taken down, yes.
21	MR. IRWIN: Q. When were these taken?
22	MR. KING: A. Last May.
23	Q. Last May?
24	A. They were taken from my car at about

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25 90 miles an hour.

dr ex (Irwin)
Q. How far from Armstrong?
A. From Armstrong to Thunder Bay.
That's the new cutting.
Q. How far out of Armstrong?
A. 258 kilometres.
Q. From Armstrong?
A. Yeah. This is just a little piece.
I didn't exactly get the mileage of where it was taken.
Q. What does J show?
A. They took all the big stuff and left
the little stuff there. Just little stuff.
MADAM CHAIR: One moment, Mr. Irwin.
Mr. King did say that Exhibit I is exactly the same
photograph as Exhibit G.
MR. KING: Yeah.
MR. MARTEL: Those are residuals, they
call them.
MR. KING: They were taken from a car.
MADAM CHAIR: Excuse me. What is your
point about this photograph, Mr. King, Exhibit 2165J?
MR. KING: They just took the big trees
out. Notice in the back there are a few spruce there,
very small spruce. They'd be about this size maybe.
(indicating) Too small to cut. That's reforestation,
I guess. That's the way they're looking at it.

1	1	MR.	IRWIN: Q. Exhibit K?
2	1	MR.	KING: A. Like I said, that's taken
3	from the car.		
4		Q.	What's the problem with this one?
5		Α.	They clearcut there.
6		Q.	Okay. And Exhibit L is basically the
7	same thing?		
8		Α.	Same thing. You will notice a lake
9	there.		
10		Q.	In Exhibit L.
11		Α.	You will notice there's a lake there.
12	Can you see it	?	
13		MADA	AM CHAIR: Yes.
14		MR.	KING: You are not supposed to cut
15	300 feet from	any	lake or stream. I think that's a
16	lake.		
17		MR.	MARTEL: They changed that.
18		MR.	KING: Did they?
19		MR.	MARTEL: Years ago apparently that
20	was changed.		
21		MR.	KING: Not too long ago. Maybe five
22	years ago?		
23		MR.	MARTEL: I think it might be longer
24	than that, but	nok	oody knew about the change.
25		MR.	KING: The tourist operators would

- 1 know.
- 2 MR. MARTEL: Some people knew, but I am
- 3 just saying I don't think it was uniformly known. Now
- 4 it depends on the quideline.
- 5 MR. KING: There are a few trees left
- 6 behind. They're not worthwhile to bring a skidder in
- 7 there to take them away. It's not worth it.
- 8 MR. IRWIN: Q. The last one is --
- 9 MR. KING: A. That's the one I was going
- 10 90 miles an hour. That proves it.
- 11 Q. Do you want to show that one.
- 12 MADAM CHAIR: Your point about Exhibit
- 13 2165M, Mr. King.
- 14 MR. KING: See, it's no use for him to go
- in there. He is the power saw man and I'm the skidder. 15
- To go and get those two or three trees, it's not worth 16
- 17 it.
- MR. IRWIN: I might as well deal with 18
- these. I have some --19
- MADAM CHAIR: Excuse me, Mr. Irwin. In 20
- this situation, Mr. King, you have a complaint about 21
- 22 this?
- MR. KING: That clearcut was taken from 23
- my car, right from the car. 24
- MADAM CHAIR: All right. What's the 25

1	problem
2	MR. KING: They clearcut it. See, it
3	hasn't been tree planted yet. That I'm sure of.
4	MR. IRWIN: Q. I am showing you some
5	larger black and whites. What does exhibit
6	MR. KING: A. This has nothing to do
7	with the MNR. This is more like Ministry of the
8	Environment. Well, the Ontario government put a well
9	in there for these people here, these two in the back,
LO	and it went dry. So these are little girls looking fo
11	water because the well is dry.
12	Q. Where would they get their water
13	before?
14	A. A little further up the bush and the
15	native community branch did build these houses and put
16	the wells up, but they didn't work.
17	MADAM CHAIR: All right. This will
18	become Exhibit 21650.
19	MR. MARTEL: Did you say the Ministry of
20	the Environment drilled it or helped
21	MR. KING: Native community branch.
22	MR. MARTEL: The community branch?
23	MR. KING: Native community branch.
24	MR. IRWIN: Q. I think P is a larger

25 version of --

- 1 MR. KING: A. Of what I'm talking about.
- See how wide it is. It goes to my arm height. 2
- 3 Q. You say the cutting at the --
- 4 Α. Is too high. Too high.
- 5 MADAM CHAIR: This is the same photograph
- 6 as Exhibit 2165F?
- 7 MR. KING: No, because I'm going across
- 8 this way. The other went down that way.
- 9 MADAM CHAIR: Was this the same stump,
- 10 but you are looking at it at its width as opposed to
- 11 its length.
- 12 MR. KING: Yes.
- MADAM CHAIR: All right. 13
- MR. IRWIN: O. What is Exhibit G? 14
- MR. KING: A. That's my brother there. 15
- That's your brother? 16 0.
- MR. CASSIDY: Do you have a problem with 17
- 18 your brother?
- MR. KING: Yes, I do have a problem with 19
- 20 him.
- MR. IRWIN: Q. What is Exhibit R? 21
- MR. KING: A. Well, that's the same 22
- thing. Another war veteran living in a home. 23
- O. It looks like the front of that house 24
- is a garage door? 25

1		A. That's what it is.
2		Q. But it's not a garage?
3		A. No, It's not at garage.
4		Q. Why would you use a garage door in
5	front of a hor	use?
6		A. When you've got nothing else, you've
7	got to go to	the garbage to get it.
8		Q. That's where they got that?
9		A. Yes.
.0		MADAM CHAIR: Mr. King, in these two
.1	photographs,	are you trying to show the Board that
12	there is subs	tandard housing in Armstrong
13		MR. KING: Nor native veterans only.
4		MR. IRWIN: Q. Are these both native
15	veterans?	
16		MR. KING: A. Yeah.
L7		Q. Did they fight in World War II?
18		A. Yeah. My brother was in (inaudible)
19	rifles	
20		MADAM CHAIR: The point of the last two
21	photographs w	as to show the condition of housing for
22	native vetera	ns.
23		MR. IRWIN: Q. The last two photographs,
24	S and T, are	photographs of children?
25		MR. KING: A. Same children. I will

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- 1 explain it to them. This is spring water in Armstrong 2 and in the back you see houses on the White Sand 3 Reserve. It's good water, good drinking water. The 4 White Sand Band paid \$600,000 for water which is unfit 5 to drink. If you can make tea you will see the scum, 6 like oil on top. It has too much sulphur and oil. 7 What's the other word? Salt. 8 This is where they are getting their 9 drinking water. They're using the water from the base 10 - like, where I issued the keys from - for bathing and 11 washing and all that stuff. They don't use it for 12 cooking. 13 Armstrong got \$4 1/2-million to put this water in through the whole town. Not only for the 14 native people, but for the whole town and the water is 15 not working. So that's why they still carry water from 16 the well to drink tea or coffee or whatever it is. 17 MADAM CHAIR: So you are saying that \$4 18 1/2-million was spent to provide drinking water to 19 everyone in Armstrong. 20 MR. KING: Plus the reserve. 21 MADAM CHAIR: Plus the reserve, but the 22 system is not working on the reserve. 23 MR. KING: Not on the reserve. I don't 24
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know why.

1	MADAM CHAIR: The wells are not working
2	on the reserve and they are forced to take water from
3	contaminated streams or
4	MR. KING: I supply most of the water.
5	My water is
6	MADAM CHAIR: It is not contaminated, but
7	it is just poor quality water, naturally poor quality
8	water.
9	MR. KING: It comes from the base, like I
L 0	said. Like, when it first started we dumped all of DDT
11	and that sort of thing. CN has a lot to do with that
12	too.
13	MR. FREIDIN: Just while we are there,
L 4	the water from this spring where they are getting their
15	water from now is all right to drink?
16	MR. KING: Oh, yes. According to the
17	Department of Health, no, but the point to me is it's
18	good water. I did test it. It did come out .00. Mine
19	comes out .00. I look after my well. It is a hand
20	pump.
21	MADAM CHAIR: Why did the wells not work
22	on the reserve but they did in Armstrong?
23	MR. KING: See
24	MADAM CHAIR: I mean in the other parts
25	of Armstrong?

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1	MR. KING: I don't know. That's what
2	they were blaming everything on. The Ministry of the
3	Environment made a big study there and said the water
4	is good. There is nothing wrong with it.
5	If you go and get a cup of tea over there
6	you see the oil scum.
7	MADAM CHAIR: The water you are
8	complaining about is not the water from the wells
9	because you are not getting any water from wells.
10	MR. KING: No, no. The main well, the
.1	main well in Armstrong, that's where all our water goes
12	to those houses, all brand new houses.
L3	This is a spring. It's just a hole in
L4	the ground. That's where they cut it for their tea. I
15	live in the west side of Armstrong and my water is .00.
16	I asked for a grant from the Native
L7	Community Branch and they wouldn't give it to me for
18	\$15. So a white man gave me \$3.15, one of those rubber
19	plunges, and my water is .00. The best water in town.
20	MADAM CHAIR: So you are filtering your
21	own water at home?
22	MR. KING: Yeah.
23	MADAM CHAIR: But your complaint is that
2.4	the people who live in the reserve part of Armstrong

are required to take their water from a stream nearby?

1	MR. KING: Or my well. Some from my
2	well.
3	MR. IRWIN: Q. When did you take these
4	pictures?
5	MR. KING: A. Quite a few years ago.
6	These two girls are married already.
7	MADAM CHAIR: So they pictures are ten
8	years old?
9	MR. KING: Yes.
10	MADAM CHAIR: Are they still drinking
11	this water?
12	MR. KING: Yeah.
13	MADAM CHAIR: Exhibit 2165S and T, the
14	concern with the pictures that were taken in 1982
15	approximately, or 1981 is the date on the photographs,
16	and Mr. King is concerned about the water quality.
17	MR. KING: Yes.
18	MADAM CHAIR: The drinking water quality
19	used by the reserve.
20	All right. Thank you very much, Mr.
21	King.
22	MR. IRWIN: Do you want to have a seat.
23	Q. Now, you complained about wildlife
24	habitat; is that correct?
25	MR. KING: A. That is correct.

1	Ç	Q. Did you complain to Mr. Auls at one
2	time?	
3	I	A. James, yeah.
4	Ç	Q. I see you have included his letter
5	here in your su	ummation and he wrote back and told you
6	that with the	logging operations with the clearcuts
7	limited in size	e will in many cases improve the habitat
8	for wildlife by	y providing a proper balance of food and
9	shelter. What	do you think of that statement?
.0	1	A. I don't agree with it.
.1	(Q. Why?
.2	1	A. You saw that picture there where I've
.3	my arm on top	of that stump. Now, supposing that was a
. 4	nest of marten	there, young ones
.5	(Q. It's the last letter in the
.6	Armstrong ap	opendix B, the second last page.
.7	1	MADAM CHAIR: This is a letter dated June
.8	11th, 1980?	
.9	1	MR. IRWIN: July 14th, 1980.
20	1	MADAM CHAIR: July 14th, 1988?
21	1	MR. IRWIN: 1980.
22	1	MR. FREIDIN: It's a few more pages along
23	from the '88 lo	etter that you just referred to.
24		MR. IRWIN: It is the second last in
25	my copy it is	the second last page in appendix B.

1	MADAM CHAIR: Can you find this for me,
2	Mr. Irwin. All right, we have got it.
3	MR. IRWIN: Q. The last second last
4	paragraph of the July 14, 1980, letter states - from
5	Mr. Auls to yourself:
6	"Logging operations with the clearcuts
7	limited in size will in many cases
8	improve the habitat for wildlife by
9	providing a proper balance of food and
10	shelter."
11	Do any of you three want to respond to
12	that?
13	MR. KING: A. Yeah, that's not true.
14	That picture I'm talking about with my arm on top of
15	the stump, now supposing there was a marten that had
16	been there and had young ones and this machine comes
17	along now, when she hears that machine coming she will
18	kill her young and take off.
19	Q. Yes?
20	A. Also with mink. Weasles will do the
21	same thing, squirrels.
22	Q. Why do they kill the young?
23	A. Well, they would rather kill them
24	themselves than have man kill them. It's just a
25	natural instinct to do that. That's why animals do

	di ex (ilwill)
1	that.
2	Also, it affects the birds' eggs in the
3	trees and also all other types of birds, insects,
4	reptiles. It affects the food. The food supply is
5	gone.
6	Q. Combined with the spraying, what
7	happens with the spraying?
8	A. Personally, I'm deadly against that.
9	After what I saw happened at the radar base. Mr.
. 0	Running in Thunder Bay said they want to spray up in
.1	the Armstrong area. We did get a letter from them.
. 2	He said everything was tested by these people who sell
.3	this herbicide whatever they got a special name for
. 4	it. I forget it.
.5	Q. As a Commissioner, was it your job to
.6	regulate what went in and out of that
.7	A. No, they just asked me for the key,
.8	they signed for it.
.9	Q. Did you see what was going out?
20	A. Well, I didn't know what was going on
21	actually. Like I said, we didn't have mosquitos. I
22	didn't know what effect DDT had until a few years
23	after.
2.4	Q. You knew it was DDT?

A. No, I didn't know then.

1	Q	. Okay. When they closed the base,
2	what did they do	with what was there?
3	А	. Well, some stuff was transferred to
4	other bases. A	lot of it was dumped. Paint and all
5	that stuff was	dumped and old refrigerators and wire
6	and all that stu	ıff.
7	Q	. Dumped where?
8	A	. Some of it went over the cliff and
9	some of it they	dug up the ground and just dug it under
.0	ground and push	ed in the old refrigerators and all that
11	stuff.	
. 2	Q	. Is it still there to your knowledge?
L3	A	. There are all kinds of chemicals, you
1.4	know.	
15	Q	. Pardon me?
16	A	. Chemicals, you know.
17	Q	. Is it still there?
18	A	. I imagine it's still there. Nobody
19	ever dug them u	p.
20	Q	. You are nodding Mr. McGuire, Mike
21	McGuire. What	do you know about this?
22	M:	R. M. McGUIRE: A. Because I've seen
23	the dump. I se	en the big hole and the old
24	refrigerators a	nd all the stuff that he was describing
25	there. It was	all dumped in there. I thought they

	dr ex (Irwin)
1	were going to leave it there because we were going to
2	go back and see what we could salvage out of it, but
3	when we come back you thought you had a lawn there.
4	Q. They covered it over?
5	A. They covered it all over. You
6	thought it was a lawn. We can pinpoint exactly where
7.	it was.
8	Q. To your knowledge was it ever
9	uncovered?
10	MR. KING: A. No.
11	Q. So it's still there?
12	MR. M. McGUIRE: A. I think that's why
13	they're having their problems with the water because
14	Hector and myself talked on this many times.
15	There is a lot of people getting cancer
16	in Armstrong and Hector told me one time, he says, it
17	is a good thing that the Metis people can't afford to
18	drink the water that the white people are drinking. We
19	have to go and get our water where it's good.
20	Q. From the stream?
21	A. We can't afford running water, so we
22	are not subject to dying, I guess.
23	Q. Now, in your brief, Mr. King, you say
24	that the spraying kills the aspen which is the

principal food of the beaver and moose, ruffled grouse?

1	L M	MR. KING: A. Yeah.
2	2 9	Q. Does this have any impact on the
3	berries?	
4	1	A. I think he can answer that question
5	better about th	ne berries.
6	5	Q. Which one would like to answer that?
7	7 N	MR. P. McGUIRE: A. I will let him go
8	ahead. He can	answer it just as well.
9	9	MR. M. McGUIRE: A. See, we grew up and
10	as part of our	tradition as Metis people is to move
11	here and move t	there. Indian time, other people laugh
12	2 at that, but it	t is not a laughing matter to us.
13	3	Indian time to me refers to when the
14	4 berries are rip	pe in that one area. We know our country
15	5 and we know whe	ere the berries are and we know where
16	6 everything else	e is. We go out and pick them.
17	7	I'm deadly set against that spraying and
18	8 people say it's	s safe. It's not safe because it's
19	9 killing it l	kills our blueberries. That's one thing.
20	0 It kills the ra	aspberries, the strawberries, the
21	l cherries that	we pick and the herbs that we eat. We
22	2 eat a lot of d	ifferent types of herbs and we also use
23	3 them for medic	ines.
24	4	When you spray an area over it kills even
25	5 the snakes. A	lot of people don't like snakes, but

	dr ex (Irwin)
1	they're a part of nature that we accept.
2	Q. Balance of nature?
3	A. Yes. The spiders even. I was going
4	to skill a spider when I was at home at my mother's and
5	I'm the one that almost got killed. She said: Don't
6	you ever kill a spider. That little creature was put
7	on here for a reason. I said: Well, he's crawling on
8	my food. She said: Chase him off. We were never
9	allowed to kill a spider in our house.
10	Q. I am going to move from the spiders
11	to the big projects. The I don't even know if I can
12	pronounce it. The Ogoki diversion (phoen)?
13	MR. KING: A. Ogoki diversion, yeah.
14	Q. And the Omabika Bay (phoen)?
15	A. Omabika Bay.
16	Q. What happened? This is probably more
17	a subject of the Ontario Hydro hearing
18	MADAM CHAIR: Are we talking about the
19	Little Jack Fish project?
20	MR. KING: Yes, that would be it.
21	MR. IRWIN: Q. Is the Ogoki part of the
22	Jack Fish?
23	MR. KING: A. Yes.
24	Q. What happened to the spawning grounds
25	on these projects?

1	MR. P. McGUIRE: A. What happens to the
2	spawning grounds is when they opened the water to come
3	down the Little Jack Fish, especially in the spring,
4	there is silt washes down and it washed down through
5	Omabika Bay which is probably about 15 miles long, plus
6	it also goes down into Lake Nipigon to Russell Island.
7	It looks like a big milky, muddy river
8	going through the lake and it deposits into most of
9	it deposits into Omabika Bay and pickerel spawn. They
1.0	still spawn there. Then it is covered up with silt and
Ll	the majority of the spawn is killed, but for some
L 2	reason or another the pickerel still spawn there. It
13	is just that most of the spawn is covered.
L 4	Q. Besides the silt, I believe you make
15	reference to water levels also affecting the spawn.
16	A. Yes, they fluctuated the water levels
17	quite extensively up until I think three or four years
18	ago. The Anglers and Hunters and the Beardmore
19	Watchdog Society in the Hornepayne area, it takes in
20	that whole area. The watchdog society started crying a
21	lot at the fisherman's associations.
22	The angler associations, the local one in
23	Lake Nipigon, started putting pressure on the ministry
24	and, in turn, the ministry put pressure on Hydro. So
25	now when the fishing are spawning they don't fluctuate

the water as much.

They still fluctuate it, but they used to raise and lower Lake Nipigon. In two days they would raise it a foot and they wouldn't stop until it was raised four or five feet and then they would drop it within the same length of time. In a ten-day period they would drop it 10 feet. They still fluctuate it, but they take a longer period of time to do it.

MR. M. McGUIRE: A. Another result of getting high water on our lake is it creates bigger storms. The waves are bigger and last fall it washed out one of the break waters. It broke it just like a match and that's something that we never ever seen before in your life. So the storms are bigger because of the higher water.

Q. Do more damage. Now, while we are on Little Jack Fish, do you have any general comments about this? I only want general terms because this is probably more appropriate to the Ontario Hydro hearing.

A. It's not only Ontario Hydro hearings here. It's affecting all our lake and I say -- I should say my lake because I'm a person from that lake. I didn't come from any other part of eastern Canada, any place else. I can prove exactly where I come from on that lake, Lake Nipigon, and my whole ancestors come

- from there. What they're doing there is they're going
 to destroy us forever, I guess. Maybe they're going to
 try it.
- Dealing with this. If that Hydro project 4 goes through on Lake Nipigon the type of damage that 5 they're going to be putting is going to be the 6 hydraulic dam, it's going to be -- the water is going 7 to be held back for 12 hours and at peak times they say 8 they're going to let the water come. So we're going to 9 have a spring flood every 12 hours on Lake Nipigon. So 10 the silt that was mentioned before is only going to 11 12 intensify.

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So they say: Well, we're going to stop that. We're going to put boulders there, we're going to put wire mesh there to stop erosion, but that's not going to work because in Gull Bay when they started raising and lowering the waters it started washing the graves out. They say: Well, we're going to put these big boulders here, so that's going to stop the erosion of the reserve.

Well, that was fine. They went ahead and spent a lot of money putting these boulders in. So what happened to the boulders after the storms starting growing back and forth, they started sinking into the ground. Now you can't even tell where the walkway was

or where all them boulders were. That's not going to work up there.

6 .

The other thing, too, is that all our grave sites on Lake Nipigon, we know exactly where every site is. I brought this up to Ontario Hydro and they said: Can you be more specific. They want to talk in lawyer talk and we can't talk like that. We've got to talk the way we see things.

I said: Well, how would you like to see your grandmother's feet sticking out of the ground because they're washing the water back and forth. He said: Well, you can't talk like that. I said: Well, how else can I get my point across:

I think this summer or last summer they found a body on the north end of Lake Nipigon on Meeding Point and this is how they found him. His feet was sticking out. So they dug him out and they took him away and we never did hear any more about it.

MR. KING: A. He's probably over there across the street there at the Royal Ontario Museum. I think that's where they took him.

MR. M. McGUIRE: A. Maybe we should go see who it is. You see, the raising of the water is another reason why our ancestors have to move out of the reserve of White Sands. The big move came after

the Hydro dams were put in Lake Nipigon. When they put 1 the dams in the water comes up and started washing out 2 the graves. The bodies from those people were floating 3 around in Lake Nipigon. 4 So the people from White Sands said: 5 Well, we can't drink this water, it's polluted. 6 migrated into Armstrong and then from Armstrong --7 that's just like jumping out of the frying pan directly 8 into the fire because the evidence given here is the 9 10 water in Armstrong must be polluted too. MR. KING: A. I would like to add to 11 I will draw it out for you. 12 Mike's. The Albany River flows into the Hudson 13 14 Bay and --15 MADAM CHAIR: Excuse me for a moment, Mr. King. What we might do to help the court reporter is 16 17 to let Mr. King draw his diagram and you could explain to the court reporter what is taking place, Mr. Irwin, 18 in a loud voice. 19 20 MR. KING: This is the Albany River. 21 MADAM CHAIR: Mr. King is drawing the Albany River and showing a dam on the Ogoki River. 22 23 MR. KING: This goes down this way into 24 Hudson Bay. This goes down to beautiful Lake Nipigon. They had three sites where they were going to make that 25

l dam.

2	Well,	this	place	is	pretty	pathetic.
	,		P		PICCO	Da CIIC CIC .

- 3 Trees are still sticking out here. They are still
- 4 sticking out here.
- Now this is Zigzag Lake which will be all
- 6 in one lake. It will all be one lake.
- 7 So what I'm complaining -- of course,
- 8 this was done in 1939, 1940. These are still in the
- 9 water. The fish are still there. Now, the dam is
- 10 controlled from Thunder Bay. It fluctuates the water
- level on Lake Nipigon. They found hundreds of
- 12 sturgeons. They opened this dam here, wide open, so
- they had an environmental study on the river.
- 14 Whitefish were sticking their heads of the water trying
- to get oxygen. There is no control of that dam.
- MADAM CHAIR: So, Mr. King, what you have
- tried to explain to the Board is what has historically
- happened with damming that river and lake system in the
- past and you are concerned that the proposed Hydro dam
- 20 project will cause even more sedimentation and
- 21 destruction of fisheries.
- MR. IRWIN: Q. But you are seeing a lack
- of oxygen in the fisheries?
- MR. KING: A. In this lake, yeah,
- 25 Zigzag.

1	MADAM CHAIR: In Zigzag Lake.
2	MR. KING: It happened because they
3	opened this full blast and let it all out, then they
4	closed it. They automatic close it from Thunder Bay.
5	After they closed it too much water ran down the lake
6	and they found hundreds of sturgeon on the Ogoki River.
7	MR. IRWIN: Q. Alive or dead?
8	MR. KING: A. Dead.
9	MADAM CHAIR: The destruction of the
10	sturgeon fishery was in the 1940s.
11	MR. KING: No, the 1940s when they made
12	the first dam up here. This is why them trees are
13	still here. They clearcut the reservoir. They just
14	raised the water and left the trees as they were. A
15	pathetic sight. It looks pretty pathetic.
16	MR. IRWIN: Q. Okay. I want to look at
17	the upside and downside of this. Now, you have
18	indicated that there might be 800 employees coming in
19	on the Jack Fish project. What benefit is that to you?
20	MR. KING: A. Well, I spoke to the
21	union, the labour union, I said
22	MADAM CHAIR: Could you repeat that, Mr.
23	Irwin. What did you say, Mr. King?
24	MR. IRWIN: He said he spoke to the
25	labour union about this, the president of the labour

	dr ex (Irwin)
1	union, and he was wearing two hats.
2	Q. Who was wearing two hats?
3	MR. KING: A. Me. As President of Metis
4	Association I demanded that the native people get 50
5	per cent of the jobs. I was told straight by Pat
6	Little, Department of Labour, he said: There is no way
7	your people are going to get a job there. He said: My
8	members have got to come first. I says: In that case
9	there will be no Hydro project. I said: We will block
10	the roads.
11	Q. Okay. That's maybe some jobs during
12	construction. What is the downside to these dams, the
13	downside to these dams in your area?
14	What's the damage or the deterrent or
15	what does it do to your area?
16	A. Well, I don't think we are going to
17	have that much damage because they are going to put
18	silt catchers in there. Like I said
19	MADAM CHAIR: They want to put what, Mr.
20	King?
21	MR. KING: Silt catchers in the dam.
22	MADAM CHAIR: Hide is proposing to use
23	silt catchers in the Little Jack Fish Project.
24	MR. KING: Yeah.
25	MR. P. McGUIRE: What is actually going

1	to happen is that it's going to raise the mercury level
2	on Lake Nipigon to a level where it's not fit for human
3	consumption and, consequently, all the fish all the
4	commercial fishermen will be put out of work, but the
5	anglers will still be able to go there, but they will
6	catch the fish and throw it back in like they did on
7	the Wabigoon River.
8	It will take some 20 or 30 years for the
9	mercury level to go back down to an acceptable level so
. 0	you can consume the fish again. So if that goes on the
.1	way they are going to put it on it's going to raise the
. 2	mercury level too high and it is going to put the Lake
. 3	Nipigon fisheries
4	MR. IRWIN: Q. In the brief you make
.5	reference to social problems and I assume this is
16	during construction. What social problems?
17	MR. P. McGUIRE: A. Well, there is an
18	awful lot of men going to be coming into a small area.
19	They have all the money and the Indians will flock
20	around the bars waiting for them to buy them beer. You
21	know the rest.
22'	MR. MARTEL: Have you resolved the
23	problem of job allocation?
24	MR. KING: No.
25	MR. IRWIN: Q. Going back. Assume you

had aboriginal rights in that particular area and
assuming you had a certain lifestyle over the last
couple of hundred years going back in your families,
fishing, hunting and so on and assuming that lifestyle
is seriously getting eroded by cutting and dams and so
on, I want to call on Mr. Elliott at this time on how
you suggest an integrated system would work there.

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Maybe you want to use the sketch again. You did so well.

MR. ELLIOTT: A. One of the things that we had talked about and have talked with members of the Ontario Metis Association, I have talked with representative from the Nishnawbe-Aski/NAN territory, the 1815 Treaty council, some people from the Timmins area which is still part of NAN and we talked about economic development. Economic development being -and we talk about self-governance in the same breath, then the approach has to be -- if there are ten stages to development or ten stages to a total completion where a community is a community of cutters in the lumber industry, that for economic development to be total encompassing in self-governance that it has to encompass, one, from being cutters all the way up to the end markets.

How we got into this discussion was we

1	were looking at a joint venture with a U.S. tribe in
2	Michigan purchasing a sawmill operation in Michigan,
3	looking at the validity of it, trying to figure out if
4	it was a viable kind of project which would mean that
5	_ you would take an area such as around Nipigon or NAN
6	territory or whatever that would be, if you are cutting
7	it and it is going south and being processed south and
8	marketed out or even brought back in, then we ought to
9	look at the whole impact of that and what could we do
.0	from a community point of view.
1	Rather than having somebody else come in
.2	to the community or into an area, do all the other
.3	stuff and you end up with - when they go - basically
. 4	your resources devastated and you really don't benefit.
.5	The benefit has to come from a whole
.6	part, a whole approach from being cutters to the
.7	processing, to the manufacturing of a product.
.8	We looked at selling pallets to U.S.
.9	military using this same scenario of what benefits U.S.
20	tribes may have and what benefits aboriginal people
21	maybe in the north or whatever, looking at the thing
22	from a wholistic point of view, looking at it that way.
23	MR. MARTEL: It sounds like Canada.
24	MR. ELLIOTT: Pardon?
25	MR. MARTEL: It sounds like Canada.

	(22.12.1)
1	MR. ELLIOTT: Well, what I think is
2	mostly impressive in the approach that they have taken
3	in eastern Lake Nipigon is that they are not only
4	concerned about Metis or treaty, but they are concerned
5	about the community or the people within the area to be
6	participants in the whole process and to me that's a
7	commendable approach to economic development rather
8	than having companies or even if they do have those
9	companies come in, at least those companies be
. 0	responsible to the people in the area.
.1	MR. IRWIN: Thank you. That's the end of
.2	our evidence.
.3 .	MADAM CHAIR: Shall we take a break
. 4	before we continue with the cross-examination?
.5	Mr. Cassidy, will you be cross-examining?
.6	MR. CASSIDY: No, I have no
17	cross-examination of these witnesses.
18	Could I just get a clarification from Mr.
L9	Irwin. Are the other witnesses who were scheduled to
20	appear today, are they going to be appearing today or
21	is that
22	MR. IRWIN: No, this is the end.
23	MR. CASSIDY: That's it. I have no
24	further questions and I won't be appearing after the

break.

1	MADAM CHAIR: Thank you, Mr. Cassidy.
2	Mr. Freidin?
3	MR. FREIDIN: Could I have one minute or
4	30 seconds? I may have not have any questions either.
5	MADAM CHAIR: All right.
6	MR. FREIDIN: I have a few questions and
7	I can do it right now.
8	MADAM CHAIR: Why don't you go ahead
9	then, Mr. Freidin.
10	MR. FREIDIN: I think both questions are
11	for Mr. King.
12	CROSS-EXAMINATION BY MR. FREIDIN:
13	Q. One of the photographs where you said
14	that people from Armstrong are using some of the wood
15	that's been left at the roadside as firewood
16	MR. KING: A. Yes, that's right.
17	Qis that a common occurrence? Not a
18	common occurrence, but do the people in fact utilize
19	that wood for firewood on a fairly regular basies?
20	A. We're all using it, yeah. They are
21	prepared to give it to us for nothing, too. One guy
22	asked and they said you can have it for nothing, but
23	you have to pay \$15 for a permit if you want to go and
24	cut wood.
25	Q. The area where this material was

	cr ex (Freidin)
1	buried, that was on the radar base?
2	A. I didn't get the question.
3	Q. You described some material being
4	buried?
5	A. Yes.
6	Q. That was on the radar base?
7	A. That was on the radar base, yeah.
8 .	I don't know exactly where they were buried, but
9	Q. You also mentioned a problem with
10	you had seen certain chemicals being used on the base.
11	A. Yes.
12	Q. Is that the DDT?
13	A. I assumed it was, yeah. I didn't
14	know anything about DDT. As a Commissioner we issued
15	all the keys and everything else, vehicles and all that
16	stuff.
17	Q. But the chemicals you were talking
18	about being used that you saw on the base were used for
19	the purposes of killing insects?
20	A. Yes.
21	MR. FREIDIN: Those are my questions.
22	Thank you.
23	MADAM CHAIR: Thank you, Mr. Freidin.
24	MR. KING: I just wanted to add on to it,
25	to the MNR. Are you not coming back this afternoon?

mr. freidin: No.

MR. KING: Well, the MNR staff -- this

concerns two points. The school, the children of the

school Board.

One of the regional directors from North
Bay said the City of Toronto is a lot bigger than the
City of North Bay. We have to send out students out up
north to get money for education. You are hitting the
nail right on the head. When he finished -- and that
is what the MNR practice is.

They are picking the students from

Hamilton, Windsor, Toronto, North Bay, they are

bringing them up to Armstrong and they're taking jobs

away from native people. I'm talking about native

people who are in university and college. I'm more

interested in them.

Why the drop out? That's one of the things. I said: Don't blame the native student, blame the government agencies. MTC hasn't got one native person working for them. They are taking jobs away from these students from Toronto, and that's all a problem. In the winter time the MNR hasn't got one native person working for them. Not one. They bring those students in to take jobs away from native people. As a Chairman I am pretty peeved off about that one.

- 1 That's all I've got to say.
- MR. IRWIN: Thank you, gentlemen.
- That for us ends it, Madam Chair, Mr.
- 4 Martel.

On a personal note I want to thank you for the courtesies extended. I did come in through the most suspicious circumstances back in Thunder Bay. I think the first thing you received was a letter from a group up there saying I didn't represent them and they were against whatever I had to say no matter what I was going to say.

This has been a tremendous learning experience for me as a non-native, just has to see how things are done. I spent the weekend in Ottawa with the Canadian bar. They had deputy ministers and executive assistants and native leaders and everybody just seemed to be there and it almost seems like you get the feeling that this is inevitable.

We are just looking for a model and when we are talking about agreements and co-management and sovereignty we are looking for a model and some of the stuff is right off the wall.

One serious proposal was to take the 600 reserves across Canada and make them as to the 11th nation -- 11th province and written up by the claims

1	and so we	listened to it.	At least it was there,
2	something	discussed, and I	think that's the nature of
3	the model	that you are havi	ing here.

We think ours is the best model. I think we put an experienced team together. We wouldn't be saying that unless we truly believed it because at some point you have to go beyond the native community where we work together.

I think what Mr. Elliott has said is true when we started discussing this earlier. He said you have got one point here, a simulation, which no one wants and sovereignty over here which you are not going to get.

I will leave this with you. It is impressive and it was a talk, a very quiet talk by Mr. Chartrand on the weekend who is an imminent Metis and member of the Royal Commission and on the last page he says, what's it all about. It's basically about keeping promises. Very simple, keeping promises and promises ought to be kept.

I can't recall the exact (inaudible) of Treaty. As I recall, it was two purple rows on the outside, shells on one, the native — the birch bark canoe in the other and non-native in a ship and several rows of white in the middle and I forget what they

- defined as true, honesty and justice and so on.
- 2 Somewhere we went wrong. We were

3 supposed to be going along together. Somewhere it

became one path, a non-native path. I think that if we

are to get back keeping promises and dealing with over

two million citizens of our country -- that's what we

are talking about. One in every, what, 20 is someone

we should be keeping a promise to and I think from this

timber management that we evolve something more than

just the care of trees.

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Part of the mandate, it says so in the Environmental Assessment Act, social problems, cultural problems and in the end, you know, these are more important than the trees per se.

I've enjoyed it. It has helped us get our act together as a Metis Association. I don't think we would have gotten this far.

I noticed, Madam Chair, that you were checking the cover yesterday of our book. It's the same. We paid for this and we sent, you know -- let's say 500 we distributed and I don't think we have ever gotten to that point if hadn't been this mechanism that allowed us to put it together. It has been a tremendous tool for the Metis people.

Thank you very much.

1	MADAM CHAIR: Thank you, Mr. Irwin. The
2	Board is very interested in making sure that we have
3	captured everything Mr. King has said today.
4	So I am going to ask the court reporter
5	to send you a copy of the draft transcript of this
6	portion of the evidence so that you can go through it,
7	and I think there will be some gaps.
8	MR. IRWIN: I think you ought to send it
9	to Hector to tell you what the gaps are.
10	MADAM CHAIR: I think that your
11	intervention in what has been said has captured most of
12	what Mr. King wanted to get on the record, but I would
13	appreciate it if you would go over it carefully and
14	inform the Board if there should be any additions to
15	what was said and we will let the other parties know if
16	that's the case.
17	The Board appreciates very much hearing
18	from OMAA and the Eastern Lake Nipigon Committee. We
19	have enjoyed seeing Messrs. McGuire again in front of
20	us and appreciate Mr. King travelling down from
21	Armstrong to be with us today, as well as the other
22	witnesses.
23	Thank you very much and you will be
24	notified of the progress of the hearing and will
25	receive copies of our decision when it comes out. I

don't know what the timing is going to be on that. We 1 will be in North Bay and Sudbury over the next period 2 of time and we expect to hear final argument this fall 3 and we will try to get the decision out as soon as we 4 5 can after that. 6 So, again, gentlemen, thank you all very 7 much for coming down to talk to us. 8 We will adjourn for today, but I understand we will be hearing a motion this afternoon 9 at four o'clock. I don't think we are going to be able 10 11 to push up the time on that. So for those of you who 12 will be interested in the motion we will be back at 13 four o'clock today. Thank you. 14 ---Recess at 10:35 a.m. ---On resuming at 4:05 p.m. 15 MADAM CHAIR: Good afternoon. Please be 16 17 seated. Good afternoon, Mr. O'Leary. 18 MR. O'LEARY: Madam Chair, Mr. Martel. 19 MADAM CHAIR: We are here to discuss your 20 motion this afternoon. Before we start, let's make 21 sure we all have the same paper. 22 We have your Notice of Motion dated March 23 26th, 1992, we have your motion factum as well as your 24

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brief of authorities.

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1	We have received from the Ministry of the
2	Environment a submission of their position on your
3	notice, as well as a record of authorities relied upon
4	by the Ministry of the Environment and a copy of the
5	proclamation confirming the extension of the Intervenor
6	Funding Project Act to 1996.
7	We also have a letter from Mr. Hunter who
8	is not here, but I see Mr. Baeder dated March 31st,
9	1992, in disagreement. Their position I understand
10	will be in disagreement with your motion.
11	We have the affidavit we have an
12	earlier letter of March 30th. The letter of March
13	30th, 1992, was with your factum and authorities and
14	Dr. Quinney's affidavit.
15	MR. O'LEARY: That's correct.
16	MADAM CHAIR: That is all excuse me.
17	That's all the written material we have.
18	Are we supposed to have something from
19	you, Mr. Freidin?
20	MR. FREIDIN: Not in writing.
21	MADAM CHAIR: All right.
22	Mr. Cassidy?
23	MR. CASSIDY: No, Madam Chair. I had the
24	opportunity to read the written submission from the
25	Ministry of the Environment and am in substantial

1	agreement with it. Should it be necessary for me to
2	make comments I will do so.
3	MADAM CHAIR: All right, thank you.
4	The way we would like to proceed, Mr.
5	O'Leary, is to hear from you.
6	MR. O'LEARY: All right. I was going to
7	say there are a couple other documents while we are
8	still on that point; that is, the Ministry of Natural
9	Resources' reply evidence statements Nos. 1, 2 and as
. 0	of yesterday I received 3.
.1	MADAM CHAIR: Yes, and we do have those
. 2	documents. Thank you.
.3	MR. O'LEARY: I would doubt that those
.4	have been marked as an exhibit, although I am not
15	certain. Perhaps because I am going to be making
16	reference to them we could mark them as exhibits now.
L7	MADAM CHAIR: We don't normally mark the
1.8	materials we discuss in motions as exhibits.
L9	MR. O'LEARY: Could we do it for
20	identification purposes perhaps.
21	MADAM CHAIR: Yes, we could. The Board
22	would like you to go through the important points in
23	your motion, Mr. O'Leary, as expeditiously as you can
24	and of particular concern to the Board is your argument
25	that somehow terms and conditions are more than

1	proposals and are somehow an indication of changes in
2	the undertaking.
3	The Board wishes to know how such
4	proposals could possibly bind this Board with respect
5	to anything that might be proposed by the Proponent or
6	the other parties including your own clients, and when
7	we get to that part of your motion in discussing
8	exactly what the terms and conditions are supposed to
9	be we want to spend a little bit time of time explorin
10	that with you.
11	MR. O'LEARY: Just a point of
12	clarification, Madam Chair. When you say the Board is
13	bound by terms and conditions
14	MADAM CHAIR: No, I didn't say that. I
15	said, the Board is not bound by terms and conditions
16	and we want to know with respect to your argument that
17	somehow the undertaking is being changed, we want to
18	know how terms and conditions could do that.
19	MR. O'LEARY: I intend to address that
20	specifically, Madam Chair, and I will be brief.
21	I was happy to see that when you entered
22	the room you were smiling. I thought perhaps you
23	thought you were done with me, but I am back sooner
24	than perhaps you imagined.

Perhaps I should introduce some of my

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1	colleagues. Ian Blue is a partner of mine at Cassels
2	Brock who is attending with me and one of students,
3	Rita (inaudible), as well. They have decided to assis
4	me here today.
5	I would like to thank the Board at first
6	for agreeing to hear the motion today and I realize we
7	are proceeding after normal hours, but
8	MADAM CHAIR: Excuse me. These are the
9	normal hours for us to hear motions, Mr. O'Leary.
10	MR. O'LEARY: I didn't realize that.
11	MADAM CHAIR: We never listen to this
12	sort of thing before four o'clock.
13	MR. O'LEARY: For the rest of the world
14	they are abnormal.
15	MR. MARTEL: It certainly does great
16	wonders for getting through the stuff in a hurry.
17	MR. O'LEARY: That's fair. It was
18	important that we proceed at the earliest opportunity.
19	There has been one change which took some of the
20	pressure off initially and that is the proclamation
21	extending the Intervenor Funding Act, but it is still
22	important, as I hope I will be able to indicate during
23	my submissions, that we proceed at the earliest
24	opportunity here. Not least of which is the fact that
25	now is the time to issue a new public notice, when

1	parties can step forward and have a chance to examine
2	the Proponent on its new case.
3	Now, Madam Chair, Mr. Martel, as you
4	know, my involvement and the involvement of my firm is
5	fairly recent and I raise that only to set some
6	perspective in regards to this comment; that is, when I
7	first started examining the case, when I looked at the
8	Proponent's terms and conditions of January 6, 1992,
9	and over the course of the evidence that was put in on
10	behalf of the Coalition and the comparison to what was
11	initially filed by the Proponent, that which was
12	reviewed by the Ministry of the Environment's approval
13	branch, that which was given to the public, being the
14	environmental assessment document and the review,
15	that's the references that are contained in the notice
16	which is attached in my factum, it is an entirely
17	different case.
18	I was amazed that we were talking about
19	the same environmental assessment. The terms and
20	conditions as they are presently put forth are a
21	radical departure from that which is contained in
22	Exhibit No. 4 which is the environmental assessment
23	document.
24	MR. MARTEL: Can I ask you question.
25	MR. O'LEARY: Yes, sir.

1	MR. MARTEL: What do you think prompted
2	those changes?
3 .	MR. O'LEARY: Well, there was a number of
4	steps.
5	MR. MARTEL: I think it was the parties
6	to the hearing themselves in the negotiations, over two
7	sets of negotiations and over three sets of and
8	requests by the various parties for MNR to accommodate
9	the requests of the various parties.
10	It doesn't come as a surprise then that
11	there is change, does it?
12	MR. O'LEARY: Mr. Martel, the fact that
13	there has been change is a fact. The cause of that
14	change unquestionably is in part due to the discussions
15	between the various parties. My clients have been
16	involved in those discussions.
17	There may be some of those terms and
18	conditions which are contained in Exhibit No. 2032
19	which is the revised set of January 6, 1992 which we
20	agree with, but there are a whole host of them in there
21	which are indicated as being new which the parties have
22	not agreed to.
23	The covering letter from Messrs. Houser
24	Henry from Kathleen Murphy refer to those in boldface
25	type which there is no agreement to. There are a lot

l	of them in there. In fact, if I recall correctly,
2	there was some comment during my attendance here that
3	there seemed to more boldface than there is the other
4	type.

That indicates that there may be changes that they had made. My respectful submission is there have been changes that have been made. They are the Proponent's changes and the law states that where there have been changes to the undertaking that this Board, like other administrative tribunals in this country, is bound by the rules of natural justice and specifically by the Statutory Power Procedures Act.

Now, Madam Chair, Mr. Martel, I am not here to debate the merits of the terms and conditions. As I have indicated, the Coalition may be in agreement with some. Certainly we are because we have signed on the dotted line in respect of a number of the changes, but that's not the point that I am making today.

The concern that came to mind when I recognized, given my recent involvement in this, and I would like to think as somewhat as an objective observer, the concern that came to my mind was that, first of all, has the public been made aware of these changes? Do they recognize the significance and the consequences of the changes?

Are there individuals or groups who are hiding in the weeds, if we can say it, or simply ignorant to those changes and perhaps following your decision, which hopefully will be at some point later in the year, early next year, will say: That's not the same case that I saw and reviewed back in March of 1988. There is a lot of different changes in that decision.

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If they find out that they are the result of the Proponent's case being changed, my concern is that we will see a Divisional Court application and the judge there will be asked to review the environmental assessment document, No. 4. They will be told that there was over 60,000 pages of transcripts and 2100 different exhibits to this point and then we find that on January 7th there is a brand new set of terms and conditions that are filed which more or less summarize all of the significant changes that have taken place and that applicant to the Divisional Court is going to That's nothing like what I saw way back when in 1988 and if I had known that these changes were going to take place I would have have been participated. I have been denied a right to examine the Proponent in a very important area.

MR. MARTEL: Would that have applied in

1	'79 too when the first set of terms and conditions were											
2	submitted? '89, pardon me.											
3	It has been a long time. It only seems											
4	that long, but why not in '89 then?											
5	MR. O'LEARY: Mr. Martel, it may have. I											
6	have not come to address that point and that is											
7	difficult for me in a position where I have only											
8	recently joined the hearing, but that being said, I do											
9	believe that the defect can be cured at this time by											
10	giving the public notice, by issuing a new notice of											
11	public hearing and indicating to them that, yes, there											
12	have been changes in the environmental assessment,											
13	there have been changes in the Proponent's undertaking,											
14	you can come and see them at this particular location,											
15	that particular location, and we invite you to make											
16	written comments, we invite you to make oral											
17	representation if you feel that is in the best											
18	interest, and I believe it is within your powers under											
19	the rules to so limit the hearing, and to participate											
20	in the cross-examination of the Proponent's reply											
21	evidence.											
22	At the end of the day that person that I											
23	referred to before the Divisional Court judges would be											
24	asked by the judge: Did you have a chance to											
25	participate in the hearing in respect of the amendments											

to the Proponent's undertaking and the answer would be yes, and they would say: What's the problem. You were given notice of these changes, you've had a chance to participate. If they didn't they have got no one to blame but themselves. That's the first concern.

The second concern is that by allowing the Proponent to proceed in the manner which it appears inclined to recommend to you the Proponent is circumventing the intent and purpose of the Intervenor Funding Act as well as the rules of natural justice in the Statutory Power Producers ACt.

material amendments to its undertaking and just continue on in its reply evidence which is specifically what we are faced with here which, as I see it, is an entirely new case and we haven't received all the reply evidence. Reply statement No. 4 is still due, but in comparison to what the Proponent said in its 22 months of evidence, this reply statement, witness statements seem to refer almost exclusively or at least to a large portion to the changes in its undertaking.

To allow a proponent to do that without issuing a new hearing notice denies the parties in the hearing, first of all, the opportunity in advance of knowing the case they have to meet, preparing a budget

and estimating			the	tir	ne tha	at's	required	to	par	ticipa	ate
in th	ne l	hearing	and	to	make	an	application	n	now	under	the
Inte	rve	nor Fund	ding	Act	.						

The point just briefly is that if the Proponent is allowed to proceed as recommended - I am presuming that Mr. Freidin is not going to adopt our position today - then they will have been able to circumvent any liability under the Intervenor Funding Act, whereas it is submitted that the appropriate way to proceed to ensure, first of all, that the hearing won't be overturned at some point down the road is to give a new notice of public hearing at this time and that would then entitle parties who are new parties and existing parties a right to make an application for intervenor funding.

The third comment I would like to make is in respect of the fact that it is unfair to allow the Proponent to also proceed as proposed which is to file materials which amount to a new case. It is not reply evidence. It is a new case. The parties to the hearing; in other words, those parties that have notice of the material amendments are going to find it difficult to meet this case.

The affidavit of Dr. Quinney indicates that the Coalition may no longer be able to proceed by

- reason of finances, and yet they are faced with a situation of an entirely new case.
- For these reasons it is submitted that
 this amounts to a breach of the principles of natural
 justice and procedural fairness.

6 The bottom line, Madam Chair, is that the Coalition, if the relief that is sought today -- the Coalition is faced with a situation where if the relief 8 9 is not sought where, first of all, it is unlikely to be 10 able to participate in the balance of the hearing to 11 any extent and that includes possibly making any real 12 attempt at filing argument and participating in very 13 important segments of this hearing including the reply evidence as fashioned by the Proponent, but it also 14 then faces the risk that if in the end a party does 15 step forward and says: We didn't receive notice, we 16 have been prejudiced and the Divisional Court accepts 17 that application and the whole four years of hard work 18 that you have both spent in respect of this hearing is 19 quashed, the Coalition doesn't have the resources, it 20 doesn't have another million dollars to participate in 21 a rehearing. So there is a double whammy in that 22 respect from the Coalition's point of view. 23

The question that I think all the parties to the hearing must ask themselves: Are they prepared

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1	to assume such a risk. Are they prepared to say that
2	we should not issue a new notice of public hearing and
3	the possible disadvantages that might flow from that in
4	terms of delay, and I expect that is what we are going
5	to here today. There is going to be delay and the
6	floodgates will open and the whole bit, but I am going
7	to address that later in my submissions.

The real issue is whether or not we should be taking the risk of proceeding in the absence of that notice. Are we prepared to continue with the proceeding without additional notice and face the ultimate consequences of possibly having the entire hearing and your decision guashed.

When you compare that possibility with the likelihood of the alleged disadvantages we will hear about later in the submission from others it is respectfully submitted that the only logical route to follow is to issue a new notice of public hearing and identify the undertaking which is presently before the Board.

Madam Chair, Mr. Martel, I will now go into the meat of my submissions. I propose to do that under three headings. The first is the nature of the hearing, the second is a brief review of the Ministry of Natural Resources' case now and as it was, and the

legal principles which we submit are applicable and the rules which govern this particular proceeding.

In respect of this hearing, it must be recalled that this is a class environmental assessment. Its purpose is to approve a process which hopefully, and I believe that I share that view with all of the others, all of my friends and the other parties that have participated, that hopefully will eliminate and greatly reduce the need for individual environmental assessments of timber management plans in the future.

By reason of that we are dealing with a very important decision. If but 50 per cent of the timber management plans that ultimately are brought forward in the future do not require individual environmental assessments by reason of this hearing, the four or five years that will have been invested by parties will be by comparison perceived as a bargain.

We are dealing with a geographic area which represents approximately two-thirds of the province and we are dealing with the interests and rights of citizens throughout the province in respect of the use of Crown lands.

It's a hearing that is going to have consequences for generations to come. There may be a review years down the road, but the decisions that are

1	made within this hearing will have a bearing on what
2	timber is cut and the nature of our landscape for
3	generations to come. As is indicated by the Coalition,
4	it is a matter which will affect at least the next
5	rotation of the forest.
6	This is a class environmental assessment
7	and as a result the undertaking in this hearing is
8	perhaps broader than you would find in your
9	run-of-the-mill, if I can use that expression,
10	individual environmental assessment.
11	I make reference to that and would remind
12	the Board of the decision it made on January 17th,
13	1990, in respect of a motion brought by the Ministry of
14	Natural Resources and that decision is important
15	because this panel made a decision, made a
16	determination at that time about what is the
17	undertaking that is before it. I don't propose to go
18	through this in any detail, but I would refer you to
19	page 6 of that decision and it's January 17th, 1990.
20	The first full paragraph on page 6, and this is
21	MADAM CHAIR: Excuse me, Mr. O'Leary.
22	Did you include a copy of that in your authorities?
23	MR. O'LEARY: I did not.
24	MADAM CHAIR: We have got it, though.
25	Pardon me. Mr. Pascoe, I see it.

1		MR. O'LEARY: Page 6, Mr. Martel. The
2	first full par	agraph. I will just read a short portion
3	the page.	
4		"To suggest that the Board does not have
5		the jurisdiction to consider all relevant
6		aspects of the planning process under
7		which the named activities will be
8		carried out flies in the face of any
9		rationale which has been put forward over
10		the years to justify the use of the class
11		environmental assessment approach and the
12		proponent has voluntarily adduced
13		literally reams of evidence on timber
14		management planning matters in the course
15		of presenting its case to the Board
16		for approval of its application."
17		Three paragraphs down you make your
18	decision, and	you state:
19		"The Board after carefully considering
20		the submissions made by all the parties
21		on this issue has concluded that on the
22		basis of the specific facts outlined in
23		both the documentary and oral evidence
24		presented in the hearing to date the
25		'undertaking' before this Board should

properly be defined or characterized as
a timber management proposal, plan or
program in respect of the activities of
access, harvest, renewal and maintenance
and hereby makes a finding to that
effect."

Madam Chair, Mr. Martel, the plain
reading of that decision says that the undertaking in
this case involved not only harvest, access, renewal
and maintenance, but involves the planning process
itself and that it is respectfully submitted is a
correct and logical decision. This is a class
environmental assessment and you must necessarily
consider the planning process. That must necessarily
be part of your jurisdiction, otherwise there is little
point in holding the hearing.

Now, I think it is important that I distinguish between a question of whether or not you have the jurisdiction to consider — or whether or not the undertaking encompasses the planning process and whether or not the Board can approve a planning process different from that proposed by the Ministry of Natural Resources. I am not here to address that question today. That, I understand, will be a subject of argument, but whether or not you have the jurisdiction

1	to say we adopt the Coalition's terms and conditions
2	over that of the Proponent, that's an argument that may
3	be raised at another point, but that is not
4	MADAM CHAIR: Excuse me. Or any of the
5	parties' terms and conditions, Mr. O'Leary.
6	MR. O'LEARY: I didn't mean to show
7	favour towards any, but that's correct. That's a
8	question that will be raised another day and it is not
9	one that need be answered in the context of today.
0	The important point is that the Board has
1	made a determination and this is what would be before a
2	court. This panel has made a determination that the
3	undertaking encompasses the planning process and that
4	planning process is set out in the revised terms and
.5	conditions of January 6th, 1992, as well as some of the
6	prior documentation filed, but that's where it is.
.7	Now, it is submitted that there are at
.8	least three undeniable conclusions that can be drawn as
.9	a result of my submissions.
0	The first is that the Proponent has
1	altered the planning process. In comparison to the
2	original EA document, Exhibit No. 4, the planning
13	process today is materially different and I will
Δ	address some of the specifics of that shortly, but it

is submitted that this is an undeniable fact.

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1	Second, it has been the Proponent that
2	has amended its undertaking. Yes, there have been
3	consultations with other parties, but it is the
4	Proponent's responsibility to file and they have the
5	particulars of their undertaking and it is materially
6	different than that which the public was given notice
7	of back in March of 1988. That is another undeniable
8	fact. It is their terms and conditions, their planning
9	process.
0	The third is, and I am referring now to
1	the reply witness statements that the Proponent has
2	filed which will be given exhibit numbers for
.3	identification at some point, Madam Chair. The
. 4	undeniable fact is that they have referred to the
.5	Proponent has referred to these changes in many ways as
. 6	being major. They refer to some as being minor, but in
.7	their own documents they are saying the amendments to
. 8	the undertaking are major.
.9	MR. FREIDIN: We don't refer to it as the
20	undertaking. Don't mischaracterize it.
21	MR. O'LEARY: Mr. Freidin, you will have
22	your opportunity, but the document is filed. I would
23	love to be there, but at some point down the down road
24	if the danger which we submit exists and a party takes
25	this matter to the Divisional Court, I will enjoy Mr.

Freidin standing there and saying to the judges: We didn't mean they were major changes to the undertaking, we didn't mean that.

Those are the words in their documents, major changes. What does a person who gets a copy of those documents for the first time who has not participated in those hearings say: They don't have anything to do with the undertaking. What do they do when they see your decision of January 17th, 1990, which says that includes the planning process. There have been major changes made to the planning process and it is an undeniable fact it is submitted that the Ministry of Natural Resources has even recognized them as being major and minor. If I could borrow your terminology, the reply statements are full of reams of material in respect of these changes.

Madam Chair, I would like to move on now to the comparison. I intend to be brief with this because there is literally reams of material and if we had the time it might be appropriate to go through every term and condition that's been amended, but I recognize that you have been here for the four years and that the parties who have also attended would be aware of the fact that there have been changes to the planning process.

1	What I hope to bring to the Board's
2	attention are those portions upon which the Coalition
3	relies and it is submitted that these areas that will
4	be identified are sufficient for you to make a ruling
5	that there has been a material amendment to the
6	undertaking.
7	I should set out that these submissions
8	should not indicate that the Coalition is either
9	opposing or supporting any of the changes that I will
10	be referring to. That's not the purpose of this
11	exercise.
12	The purpose is to simply highlight the
13	fact that the members of the public would not be aware
14	of these materials changes and even the Proponent has
15	recognized the fact that they are material.
16	One of the first I would like to take you
17	to is if you turn to Exhibit 2032, Madam Chair, which
18	is the revised terms and conditions, on page 28. Term
19	and condition 95(a) as presently proposed, the
20	Proponent suggests that this approval shall remain in
21	effect for nine years.
22	If we compare that now to page 17 of
23	Exhibit 4, and you will find that under subheading 5(2)
24	Time Frame, the Proponent said in March 1988 well,
25	sorry, June 1987, which is when this document was

filed, that in submitting this class environmental
assessment MNR is requesting that the approval of the
environmental assessment remain in effect for at least
six years.

That's the period that the Ministry of
the Environment was told, that's the period that the
Coalition was told they were looking for at that point,
that's the period that the public was told the
Proponent was looking for approval. Now we see an
increase of 50 per cent to nine years. It is
respectfully submitted that that clearly amounts to a
material change in what the Proponent is looking for.

It goes further. If we go to 96 in the revised terms and conditions, the Ministry is now proposing during the 8th year of this approval to undertake a review this undertaking.

If we go back to page 17 of Exhibit 4, the Proponent says in the sixth year the MNR will review this class environmental assessment in light of experience gained through its application.

We are looking at another increase. The public at one point thinks there will be a review at six years. Now it is going to be put off for another couple of years. This could result in a significant prejudice to those who felt that if we let the Ministry

1	run with what it was proposing before for a few years
2	perhaps we could live with that, but when we start
3	talking about nine instead of six and eight instead of
4	six you have got a different case altogether.

If we look at appendix 7 of the revised terms and conditions which is found at page 56, if we look down the list of when these guidelines or documents became available or will become available you will find that at least 50 per cent have been developed since this hearing came into being.

Under the heading (a) Provincial

Guidelines, no less than eight of ten have all been

developed subsequent to the filing of the environmental
assessment document of June 1987.

These are the manuals upon which timber management, according to the proposals put forth by the MNR, are going to go developed and devised. You are going to know what trees to cut, what areas of concern to protect, and yet the public hasn't had a chance to review any of this. There was no notice made in reference to (2), silvicultural guide 1988; (3) a silvicultural guide to poplar working group 1989; silvicultural guide for the tolerant hardwoods working group in Ontario, 1990; (5) a silvicultural guide for the white pine and red pine working groups in Ontario;

(7), (8), (9) and (10) under subheading B; three, four out five out of five; and under subheading C the last five as well.

They are all either in preparation; in other words, trust us, don't worry, be happy or they have been developed since initial notice went out in this hearing. A member of the public could not have reviewed these documents at this time. It is respectfully submitted that this amounts to a new case.

MR. MARTEL: Can I ask you a question.

What do you think we have been doing here for the past

three years--

MR. O'LEARY: Mr. Martel --

MR. MARTEL: --and the various parties to this hearing as this stuff has been introduced?

MR. O'LEARY: Mr. Martel, I understand that the hearing has considered these documents as they have been produced, but the concern that the Coalition has and it is respectfully submitted that the other parties and the Board should have is in respect of the fact that all of these documents when looked at either individually or collectively amount to not only a change in the undertaking, but a significant change in the undertaking. It is beyond the notice that was given to the public in 1988.

1	MADAM CHAIR: The issue you are
2	addressing, Mr. O'Leary, is something that all of us at
3	the hearing have been wrestling with for four years and
4	that is the circumstance where the Proponent is
5	conducting its business as the hearing continues.
6	Obviously, this isn't the situation of a
7	landfill where the hearing goes on and all the T's are
8	crossed and the I's are dotted before you dig the hole
9	in the ground and begin to construct your landfill.
L 0	That isn't the case.
Ll	The ongoing enterprise of timber
L2	management is ongoing. Obviously, the way the MNR
L3	conducts its business has and continues to change
14	daily. I'm not even sure their counsel would have a
1.5	full appreciation of how the Ministry's business
16	changes on a daily or annual basis.
17	I don't want to confuse that with the
18	point you are making about possible changes to our
19	work, but at some point there has to be recognition
20	that in this case the Proponent is conducting its
21	business and is facing changes.
22	MR. O'LEARY: Madam Chair, I recognize
23	that the Ministry is presently carrying on those
24	activities, but the point that is submitted is
25	important here, is the fact that the public does not

know that it is proposing to do certain things, that it is looking for approval to do things in a manner in which it did not propose previously.

4 Now, if a notice went out and it indicated that these are the terms and conditions that 5 6 the Proponent is now putting forth, this is the undertaking the Proponent is now putting forth and one 7 of those terms and conditions which you ultimately 8 approved granted the Proponent to the right to carry on 9 10 with a particular activity without prior approval, 11 without getting into whether or not that is a proper 12 approval or not, that may be something that may be 13 permitted.

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The point is that the public is not aware of these manuals and guidelines. They might have comments to make about the methodologies that are set out therein and the impact that it is going to have on their lives and their interests in those areas.

It has been four years since the notice went out and these scores of documents have been filed and the public has not been given any notice that the Proponent now intends to use such documents.

I understand what you are saying, but the concern is that at the end of the day we will have gone through all this, there will have been great

1	consideration of all the documents that have been filed
2	and yet a court will say: Well, individuals and groups
3	have been prejudiced, we are going to have to quash the
4	proceedings and start all over again. That is a great
5	concern.
6	It is also difficult, as I attempted to
7	indicate earlier, for the parties that are
8	participating in the hearing for additional materials
9	to be brought forward and to respond to that case. It
10	is impossible in the Coalition's position from here on
11	in and there is a new case before the Board it is
12	respectfully submitted that under the requirements of
13	law necessitates the issuance of a new public notice of
14	hearing. In such circumstances the Intervenor Funding
15	Act becomes available, parties will then be able to
16	continue to participate in this important but lengthy
17	hearing.
18	MADAM CHAIR: Do you have more examples
19	that you wish to discuss today, Mr. O'Leary, with
20	respect to these changes?
21	MR. O'LEARY: I do, Madam Chair. If we

MR. O'LEARY: I do, Madam Chair. If we could go to -- I thought the quickest way might be to first simply state that the Coalition adopts in support of its motion today the points in the three reply statements of the Proponent where they indicate that

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1	there have been major or minor changes.
2	Rather than going through them one at a
3	time, they are summarized in the executive summaries of
4	each of those three statements. Now, there are
5	literally dozens of them. We would be here to midnight
6	to put them on to the record and I will be simply
7	reading them in and indicating that the possible and
8	the apparent differences, but they are acknowledged as
9	being a major change. I believe what might be most
10	helpful is to go to the reply statement No. 1,
11	page Roman numeral this is the executive summary.
12.	MR. FREIDIN: Which document are we
13	looking at?
14	MR. O'LEARY: Reply statement No. 1. Go
15	to the executive summary, roman numeral 6, paragraph
16	No. 3. The Proponent states:
17	"In these reply witness statements MNR
18	focuses on its current proposed terms and
19	conditions (January 6, 1992)."
20	Well, that goes to a comment that was
21	made earlier that these witness statements are dealing
22	with revised terms and conditions not with
23	clarification of evidence or matters that came up in
24	cross-examination and the evidence of other panels, and
25	provides explanations for all major changes that have

1	occurred since the end of its evidence-in-chief and
2	provides reasons for the changes.
3	"These reasons constitute MNR's response
4	to evidence from other parties."
5	It is nice they put that last comment in,
6	but in fact what they are doing is they are
7	underscoring and trying to support the major changes
8	that they have made in the undertaking as identified in
9	the executive summary.
. 0	Now, these were just received. I don't
.1	know whether the parties have had a chance to look at
. 2	them yet, but how it is broken down is the executive
.3	summary highlights the major and minor changes.
. 4	However, in paragraph 3 the Proponent calls them all
1.5	major, and then they go into some detail in explaining
L6	why these changes have been made and what they amount
17	to.
18	We are literally looking at hundreds of
19	pages of to-be-adopted evidence, but it is evidence
20	that's been filed by the Proponent in support of its
21	undertaking which refers to the changes that have been
22	made.
23	Madam Chair, for the record, the
24	Coalition is adopting reference to all of the major
25	changes and I am going to refer to a few more, but all

of the major changes as identified by the Proponent in all three of the statements. That's not to say we agree or disagree with the merits of them, but simply that they are identified by the Proponent itself as being major changes. It is submitted they are major changes to the undertaking.

Roman numeral 6, Planning Teams, we are talking about now in the terms and conditions having a member of the local citizens' committee on the planning team. That's entirely new. The local citizens' committee, there was no such a creature, regardless of its merits, there was no inkling of such a body in Exhibit No. 4. Under major components of public consultation there is Roman numeral 3, opportunities for special consultations.

We are now aware of an agreement between one of the native groups and the Proponent which involves the proposal of a parallel but separate consultation process for at least one native group, and I am not certain whether the others have sign off on that or not.

Regardless of the Coalition's position in respect of that, and it is recognized that this is a sensitive issue in the province and in Canada at this time, the fact remains that it is the very sort of

1	issue that the public, particularly those residents in
2	northern Ontario, would want to hear about, that there
3	is going to be a separate independent consultation
4	process for one particular group in northern Ontario.

MADAM CHAIR: That, of course, has been part of the official record of our hearing since we heard the case of NAN and Windigo Tribal Council last fall. That is not new to reply evidence.

MR. O'LEARY: Madam Chair, I am not saying that all of this is new to the reply evidence. It's new to the Proponent's case that as a member of the public that lived in northern Ontario the first time I would have ever had a chance of even knowing this happened was when the Proponent agreed with that particular native group that such a process should be included in its terms and conditions.

That person or that group may not have participated in this hearing because no such independent parallel process was being proposed. There was no special treatment being advocated by the Proponent in respect of native groups when they filed their environmental assessment document. This is completely different. Today isn't the day to go into the merits of that, but the public has to be informed of such a material change.

1	Paragraph 29 on Roman numeral 10 refers
2	to final plan approval. It is now the responsibility
3	of the regional director as opposed to the district
4	manager. It's not unlikely that members of various
5	communities and muncipal authorities may see that as a
6	substantial and material change. (31), previous
7	proposals did not set out criteria to be used in
8	considering the appropriate category of plan amendment.
9	These criteria have now been added.

When did the public get notice of these criteria? Yes, there are parties to this hearing that are aware of that, but the issue is - and we are going to be coming to the principle - has this hearing lived up to the requirements of natural justice and has there been reasonable notice to the public.

Further, to the parties in this hearing, have they had an ability to meet the case that the Proponent is now putting forth when you look at all the various amendments that are being made, some of them just within the last short while, others earlier than that.

I am only highlighting for the sake of time. It just isn't possible to go through them all, but reply statement No. 2 says the same thing in the executive summary, that they are identifying the

1	substantial changes or the major changes, reply		
2	statement No. 3 says the same thing and the Coalition		
3	relies on the to-be-filed reply statement No. 4.		
4	Presumably that will state the same thing, but another		
5	sense of the depth and the breadth of the changes is in		
6	the executive summary for reply statement No. 3. No.		
7	5:		
8	"There is a new proposal for the addition		
9	a formal standing committee of government		
10	and non-government experts with an		
11	integral role of setting priorities for		
12	the creation of new implementation		
13	manuals and ensuring that existing		
14	manuals are kept current."		
15	These manuals are the core to the whole		
16	planning process. Surely this is a material change in		
17	what the Proponent was advocating four years ago.		
18	MADAM CHAIR: Is that reference to page 5		
19	of reply		
20	MR. O'LEARY: Roman numeral 6, No. 5 of		
21	statement 3. Paragraph No. 5.		
22	We go to page 8 under the heading		
23	Scientific Research and Technical Development, a more		
24	material area is hard to imagine in terms of what and		
25	how we are going to do it, but from 17 to 26 every		

single item there is new or proposed. 17, a 1 provincially coordinated program will be implemented; 2 18, this proposal was first added in August 1990; 19, a 3 new proposal has been added; 20, a new proposal has 4 been added; 21, a new proposal has been added; 22, a 5 new proposal has been added; 23, a new proposal has 6 7 been added, 24, 25 and 26 are all similar in that 8 respect. 9 The changes are massive. That's not to 10 the say that they are wrong, that's not to say that 11 they are right, but from the standpoint of this hearing 12 the question that has to be asked is whether or not 13 they are such that requires the issuance of new notice 14 to the public. Failing that, whether or not we run the risk of seeing all the work that's been done in respect 15 of timber management in this province thrown out the 16 window by three judges of the District Court that 17 believe that the rules of natural justice are something 18 worth upholding -- the Divisional Court. My apologies. 19 District court is defunct. 20 MADAM CHAIR: Mr. O'Leary, one question 21 and that is, just generally looking at the argument you 22 are making, how could this hearing ever end? 23 For example, let's say in the last day 24 before we write our decision MNR announces that it's

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1	going to I have no idea what, but it is going to
2	make some extraordinary change in the undertaking.
3	Presumably that will require some public notice and
4	some continuation of the review of that change by
5	ourselves.
6	MR. O'LEARY: Madam Chair, your question
7	leads me right into the next area which is the legal
8	principles and several of which I will raise: One of
9	which flows from comments by your colleagues in the
10	Environmental Assessment Board.
11	One is that you have got to look at the
12	circumstances of the case, and the second which flows
13	out of that is that amendments to the undertaking if
14	minor perhaps may not require additional notice.
15	That's something that your colleagues
16	have stated in the southwestern Hydro decision which
17	was ultimately quashed, and I propose to direct you to
18	that.
19	It's hard to be able to respond to that
20	directly, Madam Chair without knowing what it is the
21	MNR would be proposing, but if these are the terms and
22	conditions they are prepared to live with, if that's
23	it, then there is no concern.
24	MADAM CHAIR: But we asked that question
25	before, Mr. O'Leary, and that is, the Board listens to

the proposals by all the parties and at the end of the 1 day feasibly we could accept none. We could say to the 2 Ministry of Natural Resources and Mr. Cassidy and so 3 forth: Thanks for all the work you have done for four 4 years, but you know what, we are not going to use any 5 of them. We have invented our own way of conducting 6 7 forestry in Ontario. 8 There is nothing binding the Board to 9 accepting anyone's terms and conditions including your 10 clients because they are proposals. That might be the 11 way MNR would like to conduct its business, but it is 12 not necessarily going to be the way the Board will 13 approve the application. MR. O'LEARY: With respect, Madam Chair, 14 I don't think I am out of line here in saying that it 15 will be the Coalition's position that you do have the 16 ability to accept all or any portion of another 17 parties' terms and conditions instead of the 18 19 Proponent's. MADAM CHAIR: Or none of the parties. 20 MR. O'LEARY: Or you may reject the 21 22 undertaking. MADAM CHAIR: Or approval with our own 23 terms and conditions. 24 MR. O'LEARY: The difficulty there is 25

1 .	that the rules require some evidentiary base for a
2	decision to be made.
3	MADAM CHAIR: And we have lots of
4	evidence.
5	MR. O'LEARY: Right, 60,000 pages of it.
6	It is hard to respond to that and if you feel that such
7	an evidentiary base is there, then perhaps counsel
8	can Mr. Beram can advise you on that, but the point
9 .	that the Coalition will ultimately be making is that
0	you are not bound to accept the Proponent's terms and
1	conditions holus bolus or reject them, that you are
2	entitled to accept those put forth by other parties in
3	their place.
4	MR. MARTEL: My colleague started out
.5	this afternoon by asking you and maybe I have missed
.6	it, but I think she asked you if these were binding on
.7	us, these proposals, all the stuff that MNR has put
. 8	forward.
.9	I haven't heard an answer to that yet.
20	You see, that is what we are going to decide, isn't it?
21	Whether we have to accept this, whether the proposals
22	presented in MNR's case yours changed significantly
23	after you went through your first couple of sets as we
24	listened to the evidence.
25	I think you were involved in some of the

1	discussion during the presentation of your case where
2	you agreed that you would have to go back and revisit
3	your own terms and conditions, and when you present
4	them are they binding on this Board?
5	MR. O'LEARY: Mr. Martel, that is a
6	question that I had said earlier that I thought need
7	not be answered today.
8	MR. MARTEL: Maybe we would like it
9	answered because maybe that's significant to us, that
. 0	whether these proposals that we see before us by all
.1	the parties are proposals or are they binding on us.
.2	MR. O'LEARY: The issue with respect is
.3	not whether they are binding, but whether or not you
. 4	have the jurisdiction to act on them and that you might
.5	act on them.
.6	They are there, the Coalition will
.7	suggest and submit, for you to consider and attach as a
18	term or condition in the end in your decision, but I
19	don't quite understand what you mean by binding.
20	MR. MARTEL: Do we have to adopt them?
21	MR. O'LEARY: Do you have to adopt the
22	Coalition's as one over the other?
23	MADAM CHAIR: No. We are trying to sort
24	out, Mr. O'Leary, your position that the undertaking
25	has changed. When you point to terms and conditions as

1	representing changes to the undertaking the Board has
2	always seen terms and conditions as proposals that we
3	may accept or reject.
4	Now, what MNR does with respect
5	whether they go out tomorrow and set up something or
6	other, we are not approving what they are doing today
7	and we are not approving what they are doing until we
8	render our decision.
9	They may say this is the way we are going
10	to do it and we may tell them in a year: No, we don't
11	think you should do it that way.
12	MR. O'LEARY: You certainly have the
13	power to reject what a proponent is putting forth, to
14	not accept their environmental assessment, but from the
15	public's point of view
16	MR. MARTEL: We didn't say the
17	environmental assessment. I don't want to go that far
18	back. I just want to talk about the terms and
19	conditions, not the environmental assessment. That's
20	what we are trying to get a handle on.
21	Are the proposals presented by MNR
22	binding on this Board or is before the Board the
23	original documents with proposals for change presented
24	by all the parties?

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Maybe I am misreading it, but I think

that's what I have to decide upon. Do I have to accept 1 what MNR is telling me because if it is, then the plan 2 has changed, but if I don't have to accept it, then I 3 am not sure the original plan has changed and that's 4 why we are trying to get from you your perception or 5 your view of whether these things are binding on us. 6 7 MR. O'LEARY: Excuse me. Madam Chair, Mr. Martel, that isn't a question that I felt necessary 8 in terms of the motion. 9 10 With respect, the Board has ruled that an 11 environmental assessment in the past constitutes all of 12 the evidence, the environmental assessment document, 13 the terms and conditions, but in this case the 14 undertaking is what you stated as of January 17th, 15 1990, and these terms and conditions are now being put 16 forward by the Ministry as that undertaking. 17 In a few moments Mr. Freidin may say that's not the planning process, but that is the 18 planning process. Where is the planning process if 19 that isn't it? 20 The concern is that after so much 21 evidence leading to a now amended undertaking by 22 failing to give notice to the public you may find 23 members and groups in the public who say: I would have 24

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participated had I been given notice earlier.

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1	MR. MARTEL: I thought the planning
2	process was in No. 7, I believe Exhibit 7, which is the
3	timber management planning process itself the
4	planning manual and the Environmental Assessment Act
5	document No. 4 and I thought that what we were getting
6	for the past four years as people presented terms and
7	conditions is how they wanted the final approval to
8	appear and that everybody was putting this material to
9	us in hopes that they could convince the Board that
10	their proposals, their T's and C's were the appropriate
11	one which we should attach to documents 4 and 7 which 3
12	understand will become a combined document in the final
13	analysis, and everybody has been jocking, if I can use
14	the word, to get their proposals approved.
15	That's why we are having difficulty and
16	why we asked right from the outset, my colleague asked
17	you: Are these T's and C's, proposals, are they
18	binding on the Board.
19	MR. O'LEARY: Mr. Martel, I see perhaps
20	where I have not been clear. The submission is that
21	documents 4 and 7 have been amended by the terms and
22	conditions, that we are talking about something
23	different than what was stated in 4 and 7. They are
24	not compatible with what's contained now in the terms
25	and conditions.

MADAM CHAIR: Mr. O'Leary, the argument that you are making, wouldn't we have had to -- if we agree with you that we have a dilemma with respect to a changed undertaking and a notice problem, wouldn't we have had to design this hearing in such a way that at some point in time and whatever date you want to pick, let's say two years ago, we would have said that's the application, that's the undertaking and even if all the forests of Ontario burn to the ground in the next two years we have got to ignore that because we must only look at a very strictly defined undertaking and we must ignore what is occurring in the real world because we are worried about a notice problem, we are worried that the public must know what's going on with current operations?

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Isn't that the position that a long, too long hearing -- the Board is the first to say this hearing has gone on too long, but isn't that the problem that you have in conducting a long hearing?

MR. O'LEARY: Madam Chair, I wasn't here at the time and I some feel somewhat presumptuous in making a comment on that, but I think the answer to that is yes, that at some point notice had to go out and say that the undertaking is different, members of the public should be commenting and given the right to

participate in the proceeding.

That being said, I don't think it's

necessarily too late, that we still have an opportunity

to cure a potential fatal defect.

MADAM CHAIR: But, Mr. O'Leary, what you are saying is, let's say we agreed with you and we sent out a notice next week to stop the hearing, start the hearing, why wouldn't we have to do the same thing three months later and the same thing two weeks after that? Every time a circumstance or a situation changed in the business of timber management planning we would be in that same corner.

MR. O'LEARY: Well, one way that that possibly could be addressed is the manner in which you draft the notice. That is an important step, but again, I come back to the argument that the circumstances of the case are important and if we are talking about a material amendment, if the Proponent all of a sudden decided we are not going to take any responsibility any longer for maintenance which is one of the four activities, it is submitted that that is the kind of matter that would require further notice.

If neither set of terms and conditions were brought forth that had the same abundance of changes as this, that further notice might be necessary

1	in_those circumstances, but it is somewhat
2	hypothetical. The concern is that with so much time
3	having been invested to simply proceed given this
4	concern I think is somewhat temerarious on the part of
5	the Proponent because I would imagine it is desirous to
6	bring this to a conclusion as all the other parties
7	are.
8	In the interest of time there were
9	several other areas I would identify, but they are in
.0	the executive summary and in the three reply statements
.1	that have been filed.
. 2	Perhaps I could turn now to the factum
.3	this was filed under page 5, paragraph No. 8.
. 4	MADAM CHAIR: Paragraph No. 8, Mr.
.5	O'Leary?
.6	MR. O'LEARY: Yes. I am starting there
.7	under the heading The Law. I propose to quickly take
.8	you through several important principles.
.9	The first is that subsection 18(20)
20	states that:
21	"Except as otherwise provided in this
22	act, the Statutory Powers Procedure Act
23	applies to the proceedings of the Board."
24	The Environmental Assessment Board is a
25	creature of statute. Its life is dependent upon the

1	Environmental Assessment Act. That act requires			
2	reference to and an observance of the Statutory Powers			
3	Procedure Act. You can't get around that one.			
4	I have included under Tab 2 of the brief			
5	of authorities a copy of the Statutory Powers Procedure			
6	Act. The salient portion simply reads that:			
7	"The parties to a proceeding shall be			
8	given reasonable notice of the hearing			
9	by the tribunal" and it sets out			
10	three elements: Time, place and purpose of the			
11	hearing, reference to the statutory authority and a			
12	statement that if the party notified does not attend at			
13	the hearing the tribunal may proceed in his absence.			
14	It is noteworthy that that section comes			
15	under Part 1 which reads Minimum Rules for Proceedings			
16	of Certain Tribunals.			
17	So the first question is how has the			
18	Statutory Powers Procedure Act and the obligation on			
19	this Board to give reasonable notice been interpreted			
20	by the courts. There is no conflict at all on that			
21	subject. There is an abundance of cases and they flow			
22	out of one of the 700 or so different boards across			
23	Canada, but the one case that is of particular			
24	significance and assistance it is respectfully			
25	submitted to this hearing is one involving an important			

decision made by your colleagues in the southwestern

Ontario Hydro case which is found at Tab 3 of the brief

of authorities

Now, the facts are fairly well known and I will just briefly allude to them. This involved an application by Ontario Hydro in respect of the proposed construction of Hydro transmission from Bruce nuclear. There was excess capacity and they had no way to get it to market, if I can use that expression. A great deal of time and money was spent by Ontario Hydro in terms of having public consultations, preliminary meetings, preliminary hearings, and that's acknowledge in the decision which I will go through shortly.

The bottom line is that at the end the court found that the notice was deficient and despite all the money and time that had been spent, despite a good deal of your colleague's time and despite a decision having come down the Divisional Court, including Mr. Justice Reid who wrote the decision for the court - and I might add that he is presently a respected author of the Administrative Law Letter which is circulated widely within the profession and is a recognized authority on the subject - quashed the decision andd said: Sorry, but you are going to have to start again. That's the very result that it is

submitted by issuing a further notice at this time such

2	a danger would be avoided.
3	Before I proceed into that case, I just
4	want to identify that there is both the statutory
5	requirement under the Statutory Powers Procedure Act
6	that reasonable notice be given, but there is also a
7	principle of law, what we we call natural justice or
8	procedural fairness, that the parties to a hearing be
9	given notice of the hearing and that they be given
. 0	sufficient particulars so they know the case that he or
1	she must meet.
12	So that even where that statutory
L3	requirement doesn't exist the courts will intervene and
L 4	quash a decision if there has been a denial of natural
L5	justice or procedural fairness.
16	At paragraph 9, I have to some extent
17	included a quote from a former member of this panel,
18	Mr. Jeffries, who states that:
19	"The importance of furnishing proper and
20	adequate notice to those persons who
21	might reasonably be expected to be
22	affected by the outcome of a hearing
23	cannot be understated for the courts
24	have shown little hesitation in striking
25	down a proceeding and any decision

1		resulting therefrom if it is determined
2		
3		that a person's right to participate has
3		been jeopardized by improper notice."
4		That's taken from his work entitled
5	Environmental	Approvals in Canada which is a handbook
6	which is used	by members of the profession daily.
7		Turning to the Central Ontario case and
8	it's important	t because it summarizes a lot of the case
9	law because i	t has been applied specifically to the
10	Environmental	Assessment Board. If I can turn you to
11	page 739, Mr.	Justice Reid states in the second
12	paragraph, ide	entifies one principle:
13		"In any event"
14		MADAM CHAIR: Excuse me, Mr. O'Leary.
15		MR. O'LEARY: Sorry. Tab 3, page 739.
16		MADAM CHAIR: That's where I am.
17		MR. O'LEARY: The paragraph beginning "In
18	any event"	
19		MADAM CHAIR: Yes, go ahead.
20		MR. O'LEARY: "it is well
21		established" and you will see there
22	is a whole ho	st of authorities below that he
23	identified.	
24		"it is well established that where the
25		form or content of notice is not laid

1		down it must be reasonable in the sense
2		that it conveys the real intentions of
3		the giver and enables the person to whom
4		it is directed to know what he must
5		meet."
6		There is authorities for the balance of
7	the page.	
8 .		His Lordship then goes on and states, the
9	second paragra	aph from the bottom:
LO		"Furthermore" He is referring to the
ll	situation inv	olving the Environmental Assessment Board
12	in the Ontari	o Hydro case.
13		"Furthermore, the proceedings of the
L 4		Board herein were subject to the
15		provisions of the Statutory Powers
16		Procedure Act"
17		Then he refers to Section 61 which I read
18	to you a few	moments ago.
19		He states beginning at the very bottom:
20		"Thus, the adequacy of notice is not
21		dependent upon the views of the Board,
22		the notice must also meet the
23		requirements of the Statutory Powers
24		Procedure Act."
25		He is indicating what I attempted to

1	suggest a moment ago, that there is both the rules of
2	natural justice and also statutory requirement and
3	there is reference to the Seven-Eleven Taxi case which
4	I have also included under Tab 5 of the brief of
5	authority.
6	MR. BERAM: Just for the sake of the
7	record, Madam Chair, it is my understanding that the
8	decision of the Board that Mr. O'Leary speaks to is not
9	in fact a decision of the Environmental Assessment
10	Board, but one of the joint Board.
11	MADAM CHAIR: Yes, thank you.
12	MR. O'LEARY: Correct. It was under the
13	Consolidated Hearings Act, no question, but the notice
14	provisions are similar and the Statutory Powers
15	Procedure Act applies whether it is the discipline
16	committee for the Law Society or whether it is a
17	hearing under the Consolidated Hearing.
18	Just going down to the next paragraph,
19	Mr. Justice Reid states:
20	"Even in the absence of express statutory
21	requirement it is trite law that where
22	property rights or interests may be
23	affected notice must be given and even in
24	the absence of a statutory direction as
25	to form and content a notice given must

1	be reasonable in the circumstances."
2	His Lordship then refers to the decision
3	in the R versus Racing Commission case and that
4	decision was by the former Chief Justice of Ontario,
5	Chief Justice Gale and they have included a quote
6	there. This is reference in support of the submission
7	that the circumstances of the case are important. His
8	Lordship, Mr. Chief Justice Gale states at that time
9	that:
0	"The cases establish beyond peradventure
1	that whether a notice given in any
2	particular case is sufficient depends
.3	entirely upon the circumstances of the
. 4	case."
.5	The submission today Madam Chair, Mr.
.6	Martel, is that if a person was to look at what is
.7	presently before you it is entirely different than what
.8	the notice referred to and the public had an
.9	opportunity to review and made their decisions to
20	participate back in March 1988.
21	It is submitted that under those
22	circumstances it is likely that a court would say that
23	notice that was given on March 1st, 1988, is now
24	insufficient.
25	Turning the page to page 741, his

1	Lordship refe	s to some of the efforts that Hydro went
2		esult, the very last sentence, he says:
3		"For these reasons I think that there has
4		occurred here a regrettable" and he
5	is referring	to the fact that we don't like to do it,
6	but I have go	
7		"but plain denial of natural justice
8		and a concomitant error of jurisdiction."
9		He goes on again to elaborate about what
0	Hydro had done	e. Those are the basic principles.
1		If we now move to paragraph 10 of the
2	factum that's	filed on behalf of the Coalition, it is
3	respectfully	submitted that the rules of natural
4	justice apply	in respect of any amendment to the
5	undertaking a	nd determine the extent to which the
6	assessment pro	ocess need be repeated.
7		"Amendments which result in an
8		undertaking of an entirely different
.9		nature may require starting the process
0		from the beginning, whereas minor changes
1		to the undertaking may be made without
2		giving any further notice or repeating
13		any procedures."
4		It is submitted in this hearing the
!5	amendments to	the Proponent's class environmental

1	assessment require at a minimum issuance of a new
2	notice of public hearing.
3	Now, those words may seem somewhat
4	familiar to parties and that's because they appear at
5	page 752 of the decision of the Divisional Court in Mr.
6	Reid's decision.
7	Starting at page 751, the very last
8	paragraph. Just to put it in context, his Lordship is
9	referring to a proposal made in respect of one of the
10	routes by participants. He states in the last
11	paragraph:
12	"The adoption of Foodland/Hydro's
13	proposal amounted to a considerable
14	amendment of Plan M3. The Board appeared
15	to recognize that any substantial change
16	in the proposed undertaking might require
17	starting the process from the beginning."
18	His Lordship then goes on at pages 24 and
19	25 of the reasons and on page 752 he quotes them.
20	"We have, however, agreed that the
21	undertaking may change as the assessment
22	process continues and, since the hearing
23	is part of the process, the undertaking
24	may be amended up until the time the
25	decision is rendered. Any change in the

undertaking must come from the proponent since, by definition, the undertaking is the proponent's preference from among the alternatives. With any amendment to the undertaking the rules of natural justice apply to determine the extent to which the assessment process would have to be repeated. Amendments which result in an undertaking of an entirely different nature may require starting the process from the beginning, whereas minor changes to the undertaking may be made without given any further notice or repeating any procedures."

That goes back to the circumstances of the case that Mr. Justice Gale spoke of. Again, it is submitted that the circumstances of this case are such that a member of the public would find that there have been material changes to the undertaking and the undertaking includes the terms and conditions, the planning process of the Proponent and that as a result there is a risk that a Divisional Court would accept that argument and this entire hearing would be quashed.

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of the brief of authorities, it is a decision of the

Now, if I could turn you next under Tab 6

1	this Board. It's involving Steetley Quarry Products
2	and it's a matter that was referred to the Board under
3	the Environmental Protection Act, but that's not
4	important for these purposes.
5	It involved an application by the
6	applicant and in the applicant's notice there was an
7	indication that if granted there would be no increase
8	in the approved capacity for the landfill.
9	The Board commenced the hearing and
. 0	determined that in fact the figure of 4.67 million
.1	cubic yards which the proponent thought they had
. 2	available was not in fact the approved capacity and
.3	they found that, in fact, approved capacity was 3.0
. 4	million cubic yards. They found there was a defect in
.5	that respect.
.6	The point that I wanted to draw to your
17	attention is that the Board considered a number of
L8	alternatives and how to proceed in those circumstances,
L9	and if I could ask you to turn to page 18 they identify
20	four alternatives.
21	MADAM CHAIR: Page 18, Mr. O'Leary?
22	MR. O'LEARY: Page 18 under Tab 6, Madam
23	Chair.
2 4	MADAM CHAIR: Thank you.
25	MR. O'LEARY: These are the alternatives

that the Board invited the parties to suggest to cure 1 the defect in that hearing and it is respectfully 2 submitted that there is -- I am going to suggest a 3 fifth that's applicable to this to cure the defect in 4 this hearing as a result of the material change to the 5 6 undertaking. 7 At the very bottom of page 18: 8 "The parties have identified four 9 alternate approaches arising out of the 10 Board's finding of approved capacity..." 11 The Board found something different than 12 the proponent had suggested. "(1) continue with the hearing." They 13 didn't adopt that approach. They couldn't adopt that 14 15 approach given the fact that that hearing had the same 16 level of defect in its notice that this hearing does. 17 "(2) issue a new notice identifying the capacity increase and then continue with 18 the hearing." 19 That's ultimately what they decided to do 20 with reference to the Intervenor Funding Act. They 21 felt there were people out there that would probably 22 want to be involved in that hearing and that this would 23 entitle them because of a new notice to make an 24 application under the Intervenor Funding Act.

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1	"(3) send the matter back to the Director
2	with the Board's finding on approved
3	capacity."
4	They in fact did that as well. They sent
5	it back, but they felt that the director could turn
6	around and send it back to them within I believe it was
7	three month's time and they could then recommence the
8	hearing or proceed with a new hearing.
9	Well, the fourth was "dismiss the
10	application" which we are fearful will be the ultimate
11	decision of the Divisional Court. They didn't decide
12	that.
13	The fifth option, Madam Chair, Mr.
14	Martel, that we are suggesting could be adopted is that
15	it is not necessary to send it back to the MOE for
16	approval, that you have the jurisdiction to proceed
17	after issuing a new notice of public hearing and under
18	your Rules of Practice and Procedure adopting all the
19	prior evidence, oral and written, including the letters
20	of comment and proceeding under the new notice. The
21	public is then informed of the fact that the Proponent
22	is now proposing this which is radically and materially
23	different than what is was proposing in March of 1988.
24	That's the most expedient means of
25	proceeding. Since the Ministry of the Environment has

1	been involved in this hearing since the beginning it
2	seems logical that it need not be necessary to have th
3	present amended undertaking reviewed by the Approvals
4	Branch before it is sent back to this Board.
5	The jurisdiction issue of the notice
6	flows out of the Statutory Powers Procedure Act. This
7	Board is empowered by that section to issue a new
8	hearing notice. I think all of the legal jurisdiction
9	is there.
0	MR. FREIDIN: I'm sorry. Did you say
1	that you were asking the Board to order the issuance o
2	a new notice?
3	MR. O'LEARY: Well, the jurisdiction to
4	require the issuance of a new hearing notice flows out
5	of the Statutory Powers Procedure Act.
6	The practice, and I understand in this
.7	case it happened as well, is to issue a direction to
.8	the Proponent and, in fact, the Proponent would be
9	responsible for actually serving on the members of the
0	public and publishing that document in what is
1	considered to be the important newspapers and giving
2	notice to municipalities as required.
23	The decision of the Board, Madam Chair,
24	is found on page 25 and that is where they stated in

paragraph 2 that they decided to adjourn the hearing

25

1	"sine die pending amendment forthwith of the
2	application by the proponent, if it so chooses, to
3	reflect the findings of the Board."
4	It is because of that, because there was
5	an error that it is respectfully submitted the Board
6	felt obligated to send it back to the Approvals Branch.
7	Here there isn't an error of that nature in the sense
8	of the Proponent's case.
9	What has happened, though, is no less a
1.0	defect in terms of the requirement to give the public
11	reasonable notice. Under those circumstances it is
12	respectfully submitted that the matter need not be
13	referred back to the MOE for approval and then referral
14	back to this Board.
15	But noteworthy is their comment on page
16	24 in that one large paragraph where the Board states:
17	"Upon receipt of the revised notice of
18	referral from the Director, the Board
19	would then proceed to fix a date for the
20	resumption of the hearing and issue a new
21	notice to be given to the public. As it
22	is possible that one or more new
23	prospective parties might respond to a
24	new notice, it should contain reference
25	to the intervenor funding process."

1	So despite the fact they were
2	recommencing the hearing the Board felt that the
3	Intervenor Funding Act would still be applicable to the
4	continuation of that hearing.
5	The next decision I would like to refer
6	you to, Madam Chair, Mr. Martel is under Tab 8 and
7	that's a short Reasons for Decision in respect of an
8	application by the Industrial Transfer Centres Ltd. for
9	a certificate of approval under the Environmental
10	Protection Act for the establishment and operation of a
11	hazardous waste transfer and processing facility.
12	There aren't a great deal of facts in it,
13	but if I could turn you to page 8 I think the important
14	point can be summarized by what the Board has stated
15	there. It was an application for the facility that I
16	just mentioned. It states at page 8 where the Board
17	says at the top:
18	"The proponent has expended some
19	considerable effort in getting to this
20	stage. He has prepared documents to

"The proponent has expended some considerable effort in getting to this stage. He has prepared documents to support his application. The Board is mindful of that. The Board is mindful as as well as the expenditures made by other parties on behalf of the public - expenditures made by provinical

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1	ministries, City officials and other
2	parties.
3	The Board recognizes that these factors
4	must be balanced in recognition of the
5	need to be absolutely fair to all
6	parties. But we have found that there
7	are some crucial faults in the present
8	evidence that were not proposed to be
9	addressed by the evidence to be called.
10	It would have been less than responsible
11	for the hearing to continue under such
12	circumstances and the Board dismisses the
13	application accordingly" without
14	prejudice to the Industrial transfer Centres to
15	reapply.
16	What they say in the body of that is that
17	there had been an amendment to the application.
18	Specifically, it wished to remove two of the operations
19	which has been referred to in the application and the
20	Board felt that this was the sort of amendment that
21	meant you have got to go back to stage one, refer the
22	entire undertaking, the entire application to the
23	director of approvals for a review and ultimately it
24	would be considered again.
25	The point, Madam Chair, is that this is

1	not a novel motion. This is not something that has not
2	been raised in the context of a hearing before the
3	Environmental Assessment Board. It is one that your
4	colleagues have addressed previously and it is
5	submitted that this type of motion that is timely at
6	this point because if the public is given notice in a
7	reasonable short fashion it will have the ability to
8	review the present undertaking which is before you,
9	they will be able to cross-examine the Ministry and its
10	witnesses in its reply which deals with the material
11	amendments and it is respectfully submitted there will
12	not, therefore, be a denial of natural justice and the
13	risk of this hearing be overturned at some point in the
14	future will have been eliminated.
15	MR. MARTEL: Can I ask you how long you
16	think it would take someone to go back and review
17	everything that was there originally and that which is
18	there now in order to prepare to make a presentation or
19	refute some of the evidence as they might see fit?
20	How long do you think it would take to
21	set down this how long a delay do you think it would
22	take for someone to get ready?
23	MR. O'LEARY: The comparison would be, if
24	I may use a comparison, how long will it take to hold

the hearing again as opposed to a party coming in and

1	reviewing	it	for	the	first	time.

That, with respect, Mr. Martel, is the

decision that this panel has to make. There is a risk

in our respectful that the hearing will be quashed. If

that happens there is going to be a delay far in excess

of the involvement of a party or the time or cost

involved of a party.

MR. MARTEL: But you haven't answered the question that I asked because you are asking us to set it down and I'm saying, how long do you think it would take for someone to get prepared to get involved in the manner you suggest they can.

I just want you to give me some kind of ballpark figure of how long you think we should be down.

MR. O'LEARY: The Steetley decision involved a technical facility. It is the one under Tab 6 I believe. Yes. That was one where the Board foresaw additional parties stepping forward. That's why they included in the notice that would be given to the public mention of the Intervenor Funding Act and in that hearing the Board felt that they could be up and running again within three months.

MR. MARTEL: But you are not answering the question because, you see, we are not looking at

one little site. We are looking at a massive 1 undertaking that's prensently before us and I am simply 2 trying to get an understanding having been here every 3 day for the four years how long you might think it 4 would take for someone who hadn't been involved before 5 to jump into the fray and get ready. Six months, eight 6 months, a year, how long? 7 8 MR. O'LEARY: I don't think three months 9 is outrageous in the sense that if they are going to be 10 cross-examining on the undertaking as presently before 11 the Board as opposed to cross-examining on the 12 undertaking which the public was given notice of in 13 March of 1988. MR. MARTEL: So three months would be a 14 realistic time you think to set it down? 15 MR. O'LEARY: With respect I think that 16 would be reasonable. Three months following notice to 17 the public. 18 Under paragraph 11, I have briefly made 19 reference to another principle that was identified in 20 the southwestern Ontario Hydro decision of Mr. Justice 21 Reid and that is that it is not incumbent upon the 22 coalition to adduce evidence from witnesses alleging 23 actual prejudice by reason of a failure to receive 24 notice of a public hearing. 25

1	It is a legal evidentiary point that s
2	being made, but the public doesn't know what's
3	happened. Therefore, the courts have held that it is
4	not necessary for a party to the hearing therefore to
5	go out and canvass the public to prove actual
6	prejudice. The fact that the notice is insufficient is
7	enough to quash a hearing.
8	The authority for that is found on pages
9	742 through 745 in the southwestern Ontario decision.
0	Mr. Justice Reid relies upon an old English authority
1	of Wilson and then agrees with it and adopts it.
2	Paragraph 12 of the factum, Madam Chair,
3	deals with your jurisdiction to use your Rules of
4	Practice and Procedure to ensure that the continuation
5	of the hearing or the new hearing will proceed
6	expeditiously and that you are not starting from
7	scratch again. I have included reference to that under
8	paragraph 12.
9	Paragraph 13 and 14 deals with the
0	Intervenor Funding Act and I have included that given
1	one of the submissions that it is prejudicial to the
12	Coalition and other parties to find themselves in a
13	situation now where they are facing an entirely
4	different case. Page 8 of the factum, Madam Chair.
25	MADAM CHAIR: Thank you.

1	MR. O'LEARY: To find themselves now
2	facing an entirely different case to proceed. It is
3	prejudicial to these parties to allow the Proponent to
4	materially amend the undertaking and proceed on the
5	basis of a notice that was issued in March of 1988. By
6	reason of that notice, that to this point the
7	Intervenor Funding Act has not been applicable.
8	It is submitted that if a new notice of
9	public hearing was issued identifying the undertaking
0	as it presently exists and that's given to the public,
1	that not only will parties and members of the public
2	who would now like to participate be entitled to
3	apply under the Intervenor Funding Act, this panel will
4	also be empowered with the ability to award cost.
5	There is a comment that was made in I
6	will refer you to Tab 12. There is a comment made by
7	Mr. Jeffrey in his handbook at Section 482 where he.
8	states, and that's the very last tab in the brief of
9	authorities:
0	"Thus, in the case of the MNR timber
1	management class environmental assessment
2	application presently before the
3	Environmental Assessment Board for which
4	intervenor funding has been provided by
5	order-in-council the Intervenor Funding

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1	Project Act will not apply nor will the
2	EAB have the power to award costs at the
3	conclusion of that proceeding."
4	That is, of course, assuming that you
5	don't grant the relief sought.
6	"The Board in this case lacks the power
7	to address any inequities which may
8	result in the event that intervenor
9	funding provided by order-in-council
10	proves inadequate and in not having the
11	cost power as being deprived of an
12	important mechanism for controlling the
13	conduct of parties."
14	It is respectfully submitted that the
15	evidence before you, that of the affidavit of Dr.
16	Quinney is that the intervenor funding by way of
17	order-in-council has been inadequate to the Coalition
18	to this date and that they are prejudiced by reason of
19	both the limitation and their involvement to this
20	point, but also, as stated in his affidavit, their
21	inability to participate perhaps at all for the balance
22	given loss of funding.
23	It is submitted further that you will
24	then have the power to award costs and that is an
25	important tool in expediting the evidence in the future

and in ensuring conduct which is appropriate to 1 complete the hearing in a timely fashion. 2 3 MADAM CHAIR: Mr. O'Leary, we are going to have to take a break for Ms. Callaghan. 4 5 How much longer are you going to be? 6 MR. O'LEARY: Ten minutes, perhaps. 7 Fifteen. 8 MADAM CHAIR: I think we are going to 9 take our break now. 10 MR. O'LEARY: I may be shorter. 11 MADAM CHAIR: We will be back at in six 12 o'clock. 13 Let's canvass very quickly the other 14 parties. Having heard Mr. O'Leary's arguments so far, 15 how long do you think you will be in responding to 16 these matters? MR. FREIDIN: Madam Chair, I think there 17 was sort of an agreement by other counsel that I would 18 go first. Based on the submissions which have been 19 made I believe I will take at least an hour. 20 I know other counsel I have spoken to may 21 have additional comments to make quite irrespective of 22 what I may say because of the fact they believe that 23 the decision of the Board could affect their particular 24

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clients.

1	Before we perhaps break or during the
2	break we could consider whether in fact, having regard
3	to the hour of the day and the length of time that I
4	think is going to be necessary to finish this motion,
5	the Board consider reconvening tomorrow to in fact
6	complete this motion.
7	MADAM CHAIR: All right. It would be
8	helpful to the Board if counsel could get together over
9	the break and tell us how long you are going to be.
10	Also, Mr. Colborne, you might be provided
11	an opportunity to respond tonight if you planned to go
12	home to Thunder Bay later this evening.
13	MR. COLBORNE: Yes. I will speak to
14	other counsel today. I was going to be very brief and
15	it was simply by good fortune I guess one would say
16	that I am here on other business.
17	MADAM CHAIR: All right. Is ten minutes
18	long enough for a break? Thank you.
19	Recess at 5:40 p.m.
20	On resuming at 5:55 p.m.
21	MADAM CHAIR: Please be seated.
22	MR. O'LEARY: Madam Chair, we have
23	discussed briefly the possibility of proceeding at
24	another time. The difficulty I have is that I am
25	involved in a Court of Appeal matter this week and I am

1.	. obligated to be there I believe the balance of the week
2	starting tomorrow and there is going to be evening
3	preparation time.
4	If I had my way I should have been there
5	today as well, but there is another counsel who will
6	not be there tomorrow and I have to be there and I will
7	be making argument perhaps as early as tomorrow and it
8	could be Thursday. I am in a bit of a tight spot in
9	terms of another day this week. I would be happy to
L O	proceed and if we can complete it tonight.
11	MADAM CHAIR: The next date that the
L2	Board will be in Toronto, as you know we are leaving
13	for North Bay next week, and the next date we will be
L 4	in Toronto is April 27th, the week of April the 27th.
L5	So the alternative is to keep going
L 6	tonight, although we would have to break at some time
L7	and have dinner.
18	MR. O'LEARY: I won't be much longer if
19	that helps expedite matters.
20	MADAM CHAIR: Are you satisfied if we
21	don't finish today to pick up again April 27th?
22	MR. O'LEARY: I would prefer to be able
23	to finish today. Two reasons. One is that it is going
24	to lengthen the process undoubtedly between today's

date and that date. I am sure other people will have

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1 .	additional things to say, but some of the importance of
2	this is in dealing with it expeditiously, that notice
3	should go out sooner rather than later.
4	If it is April 27th, we are talking about
5	another almost full month down the road. We are that
6	much closer to the date when the Proponent is going to
7	be attending here and that's a month that we have lost.
8	MADAM CHAIR: You are not available
9	tomorrow night, Mr. O'Leary, to finish?
. 0	MR. O'LEARY: I don't believe so. I
.1	cannot commit to that presently.
. 2	MADAM CHAIR: What is the preference of
.3	the other parties?
4	MR. FREIDIN: Madam Chair, I think the
.5	time frame, as I have indicated to you earlier, is
16	accurate. I have no preference one way or the other.
L7	The suggestion that I made to consider
L8	whether we wanted to continue tonight was only out of
19	the concern that it may be difficult for the Board to
20	proceed late into the night and be able to sort of
21	grasp everything that's going on.
22	That was the only motivation I had in
23	raising the subject matter in the first place. So I am
24	in the Board's hands as to whether you want to finish
25	tonight or not. I am quite content to deal with the

matter April the 27th or any other date that the Board ٦ 2 deems appropriate. 3 MADAM CHAIR: Realistically are we talking an additional three hours? 4 5 Mr. Freidin, you will be an hour. 6 MR. FREIDIN: We are going to be an 7 additional hour by me and you can canvass the other parties, but I can assure you that I am not going to be 8 9 saying anything that Mr. O'Leary is going to want to 10 hear and I would expect that he is going to want to 11 take some time to reply. 12 MADAM CHAIR: Mr. Freidin, you are going 13 to be an hour. 14 How long are you going to be, Mr. Colborne? 15 MR. COLBORNE: Very brief. Five minutes. 16 MADAM CHAIR: Mr. Lindgren? 17 MR. LINDGREN: Three minutes or less 18 19 depending on what Mr. Freidin says. MADAM CHAIR: Ms. Seaborn? 20 MS. SEABORN: Madam Chair, I filed 21 something in writing. So subject to the Board's 22 questions on that material and what I hear from Mr. 23 Freidin I will be relatively brief as well. 24 MADAM CHAIR: Thank you. 25

1	Mr. Cassidy?
2	MR. CASSIDY: The same as Mr. Lindgren or
3	even shorter.
4	MADAM CHAIR: Thank you.
5	Mr. Baeder?
6	MR. BAEDER: Very brief.
7	MADAM CHAIR: All right. So we are
8	really looking at an hour and a bit to finish off all
9	the other parties.
10	How long would you need to reply?
11	MR. O'LEARY: I have no way of
12	estimating, but I can assure you I will not be any
13	longer than the parties.
14	MADAM CHAIR: What the Board is
15	suggesting to the parties is that we would finish
16	hearing Mr. O'Leary and then we will need a short
17	dinner break and then we will come back and finish this
18	evening.
19	All right. Go ahead, Mr. O'Leary.
20	MR. O'LEARY: Thank you, Madam Chair. I
21	just propose to summarize. I thought I might start
22	simply by trying to address Mr. Martel's question again
23	about whether or not you are bound by the terms and
24	conditions that have been filed.
25	Mr. Martel, Madam Chair, technically

perhaps not, but the point that the Coalition is

making, the submission is that the public has to be

given notice of the material changes in the undertaking

and that includes by your own decision the planning

process that's presently proposed by the Ministry of

Natural Resources.

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any portion of those terms and conditions, it is submitted that it is open to a party that did not have notice that such material changes were going to be proposed by the Proponent to raise and take issue with the matter in the Divisional Court and that you are bound by the rules of natural justice and by the Statutory Powers Procedure Act.

how you would respond to the situation where, in fact, we had no terms and conditions at this hearing, that if fact the Board had not initiated a process that in our opinion gave a greater degree of participation to the parties at the hearing with respect to the evidence before the Board, but let's assume that in fact this situation did not exist?

As you know, we have always been as careful as we could possibly be with respect to making this process fair, recognizing that the interests of

1 -	everyone in the province essentially is at stake with
2	respect to this application and from day one of the
3	hearing we were concerned that the application was in
4	fact impenetrable for the public, that it was such a
5	complicated application and that timber management
6	planning is a very complex business and we set up
7	around the province I forget now how many, but more
8	than a dozen depositories for transcripts so that the
9	public could in fact be kept informed of the daily
10	events at the hearing, recognizing that we couldn't
11	send a notice out every time something happened at the
12	hearing, but that the public would have an opportunity
13	to follow the hearing and understand what the evidence
14	was and the fact that we have conducted the hearing in
15	northern Ontario for two years and that in fact we have
16	conducted the hearing in 16 communities across northern
17	Ontario, that we have never denied an individual or a
18	party status at the hearing, that new parties continue
19	to enter the hearing whenever they want. We have
20	always listened to what people had to say about this
21	application.
22	Now, given that there would be no terms

Now, given that there would be no terms and conditions, let's assume that we don't have any in front of us, would the argument be with respect to reply evidence -- would you be making the same argument

1	that in fact the undertaking had been materially
2	changed by the Proponent?
3	MR. O'LEARY: If they weren't contained
4	in terms and conditions?
5	MADAM CHAIR: No terms and conditions.
6	MR. O'LEARY: What the Proponent is
7	presently proposing, I find it difficult to separate it
8	out, but presumably you are saying that what is
9	contained in the terms and conditions would be
10	contained in another document and that amounts to
11	MADAM CHAIR: No, not necessarily. Let's
12	say the proponent if you could separate out terms
13	and conditions from other reply evidence that the
14	Proponent was given, would you still feel that the
15	reply evidence represented a material change in the
16	undertaking?
17	MR. O'LEARY: It is the Coalition's
18	position that the aggregate of all of the changes
19	between what the Proponent proposed that it gave to the
20	MOE for review and to which the public was given notice
21	in 1988 is different and has been amended by, amongst
22	other things, the terms and conditions, but when the
23	reply evidence is received orally, yes, that's the
24	amendment, as well as the terms and conditions now.
25	MADAM CHAIR: You know that we had

certainly anticipated that the parties might challenge what was proper evidence being introduce by MNR and we had set aside -- well, a year ago we scheduled several days for the parties to speak to the Board about what they considered would be proper reply evidence because it had been a concern that MNR not put in a new case with respect to its reply evidence.

1.5

MR. O'LEARY: In the case at hand, the terms and conditions are marked as an exhibit, they are put forward by the Proponent for approval, for your acceptance and approval. That's what the Proponent is asking.

undoubtedly all the parties would admit that every attempt had been made to see that the hearing is conducted in a fair manner and you have gone to extraordinary lengths with respect to the parties, but the question is: Are good intentions enough and the rules of natural justice and the procedural requirements of the Statutory Powers Procedure Act state that notice has to be reasonable and those intentions just may not be good enough to convince the Divisional Court that this hearing was properly founded on the notice that was issued in March of 1988 and that's the danger.

1 MADAM CHAIR: So what your position is we just want to get this very clear - is that even if 2 no changes have been made to the undertaking, even if 3 it is just the Proponent or the parties proposing 4 changes to the undertaking, that is a sufficient 5 concern with respect to notice? 6 7 MR. O'LEARY: What the Proponent is proposing for this panel to accept and to approve is 8 9 the evidence that you have heard, the terms and 10 conditions are part of its evidence. It is part of its 11 case, it is part of its undertaking. That's what you 12 are being asked to review, accept and approve and those 13 are the things that have been changed so materially 14 since the original notice was given in March of 1988. MADAM CHAIR: Another question with 15 respect to the terms and conditions. It is your view 16 that public notice should be sent out to say: Look at 17 the terms and conditions of the MNR, and would that 18 public notice be also look at the terms and conditions 19 of the other parties? 20 MR. O'LEARY: Madam Chair, I have in the 21 past found, and the decisions tend to indicate, that 22 there is usually a great deal of care and thought that 23 goes into the actual drafting of a notice that goes to 24

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the public.

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1	It is difficult in a few moments to frame
2	the exact wording. Certainly, the public should be
3	apprised of what the Proponent's case is and what it
4	consists of and it is usually my experience that
5	various parties come to some sort of agreement with the
6	help of Board counsel and the Proponent to come up with
7	a notice that is fair to the public and gives a
8	sufficient or sufficiently identifies the case that
9	is presently before the Board. I don't think I can
0	simply characterize it immediately for you at this
1	moment.

My final submissions are simply that a reasonable person stepping into this hearing, like I was when I walked in a couple of months ago, would come to the conclusion that the case the Proponent is putting forth is materially different than that which notice was given to the public in March of 1988 and that amounts to a defect, that defect can be cured as the Coalition is proposing, that the advantages of taking that step at this time far outweigh any perceived disadvantages associated in following along those lines, that any exception of delay or possibility of further parties becoming involved can be dealt with and the hearing can be completed expeditiously, and the fact that other parties might get involved is the whole

reason why notice must go out, is that there are 1 parties likely to want to become involved at this 2 3 stage. 4 The very fact that this hearing began before the Intervenor Funding Act means that there may 5 be a number of parties who would like to have been 6 involved who could have participated and would have 7 8 made valuable submissions have not been able to by 9 reason of funding and they have been precluded by that 10 fact and here is a manner in which that can be 11 addressed. 12 The final point is that I believe that by giving notice at this time your decision will 13 ultimately be enhanced in terms of the public 14 perception, that it was invited to review and make 15 comment with respect to the Proponent's, apparently one 16 of its -- at least should be its final at this stage 17 revised terms and conditions, but that is presently the 18 undertaking that's put forth to you and I suggest and 19 submit that that would enhance the perception of this 20 hearing and your decision ultimately in the eyes of the 21

Those are my submissions, Madam Chair.

MADAM CHAIR: Another question, Mr.

O'Leary, and it is going to sound facetious because you

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public.

1	know Mr. Martel and I are rather reluctant arbiters of
2	this long, long hearing and would relish any
3	opportunity for its conclusion as quickly as possible.
4	Would it be fair for this panel if we
5	decided that for some reason this case had been
6	materially changed, that the undertaking was very
7	different, would it be fair for Mr. Martel and I to
8	continue hearing the case or would it be fair for a new
9	panel to be constituted and, in effect, start a new
10	hearing?
11	MR. O'LEARY: Judging by what has
12	happened in the past, panels such as yourselves have
13	felt that a hearing should be reconstituted with a
14	different panel with a complete review.
15	It's our submission that that's not
16	necessary in this case, that defects are cureable by
17	means of the issuance of a new notice of public hearing
18	and it is submitted that it would constitute a new
19	hearing, but that you have the power to adopt all of
20	the evidence from the previous hearing.
21	Whether or not it is fair, the question
22	of fairness is to whom and in terms of the Coalition it
23	does not have the resources to participate in a
24	rehearing. To them it would be prejudicial, but it
25	certainly is within your jurisdiction to make that

determination, in our opinion. 1 2 MADAM CHAIR: Before you leave, Mr. O'Leary, could you explain to the Board again why it 3 can start a hearing on its own? Why we would be 4 required to have a designation by the Ministry of the 5 6 Environment? 7 MR. O'LEARY: The position starts with the Statutory Powers Procedure Act which is under Tab 2 8 of the brief of authorities and that is the act which 9 10 you referred to by 18(20) of the Environmental 11 Assessment Act and that says that you must give 12 reasonable notice. Reasonable notice has been 13 interpreted by the courts to mean all those things that 14 have been discussed. That's the statutory jurisdiction 15 to do that. Within the Environmental Assessment Act 16 itself you also have the jurisdiction to make an order 17 or any decision -- I should refer you to the specific 18 section I believe under 23, 23(2) which --19 MR. FREIDIN: Which section, Mr. O'Leary? 20 MR. O'LEARY: 23(2) of the Environmental 21 22 Assessment Act. MR. FREIDIN: Thank you. 23 MR. O'LEARY: Starting with 23, the 24 important portion is this, right at the very beginning:

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1	"Within 28 days after receipt by the
2	Minister of the decision of the Board on
3	any matter referred to it by notice"
4	So on any matter it is submitted that
5	that constitutes also this matter, this motion.
6	Subsection 2 states that if that 28 days
7	expires and there has been no variation or change by
8	the Minister of the Environment then your decision
9	becomes final and that gives you the authority in that
10	respect and your decision would become final after that
11	point. It is out of those sections that it is
12	submitted your authority to make the relief sought
13	sought is found.
14	A concern that would come to mind and
15	something Mr. Beram might have to address is that if
16	you don't find the authority in those sections, then
17	maybe you might become obligated to dismiss the case
18	and start again. I don't believe it is submitted on
19	behalf of the Coalition that that is in fact the
20	correct interpretation of the statutes and your
21	jurisdiction.
22	MADAM CHAIR: Thank you.
23	Thank you, Mr. O'Leary.
24	All right. We will take a break and be
25	back at a quarter after seven to conclude hearing this

1 motion.

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- 2 --- Recess at 6:15 p.m.
- 3 ---On resuming at 7:30 p.m.
- 4 MADAM CHAIR: Please be seated.
- 5 Mr. Freidin?

6 MR. FREIDIN: Madam Chair, let me begin by indicating that the response of the Proponent on the 7 major issues or points made by my friend is, firstly, 8 that the changes to the terms and conditions of the 9 10 Proponent are not of such a nature that the undertaking 11 is of an entirely different nature. I choose those 12 words purposefully and you will see the reasons why in 13 a moment.

The Proponent also submits that the changes to the Proponent's terms and conditions does not constitute changes in the planning process such that the planning process which is being advocated by the Proponent is of an entirely different nature.

If the Board agrees with that submission, I submit to you that the law would indicate that there is no necessity for another notice to be issued. The law would indicate that the notice which was issued in May of 1988 or earlier than that in 1988 in fact was adequate notice to the public of this hearing then and it still is adequate notice of this hearing.

1	Secondly, I will be making submissions
2	that my friend's submissions about not having money to
3	fully participate in the hearing or to participate to
4	the extent they would like to is a red herring.

In the context of the decision which you are being asked to make and that is that the hearing which was issued back in early 1980 is for some reason deficient. What I am saying is the fact that they may want some more money to participate in the hearing doesn't mean the notice was no good. One has got absolutely nothing, in my respectful submission, to do with the other.

I would like to begin, Madam Chair, by reviewing with you some of the law which was referred to you by my friend Mr. O'Leary, and the general propositions of law that he cited are correct.

What he failed to do was to refer you to any of the facts of those cases so that the Board could get an appreciation of the circumstances in which the courts and various boards have decided that there was indeed a change which resulted in the undertaking being of an entirely different nature.

I submit to you when I review these case or after I have reviewed these case it will become quite apparent that the kinds of changes which have

1	been made to the Proponent's terms and conditions don't
2	come anywhere close to the kinds of changes which were
3	described as ones which may be undertaking of an
4	entirely different nature and which resulted in other
5	cases saying the original notice was inadequate.
6	Now, the first case I would like to refer
7	you to is the case which is at Tab No. 3 of the
8	Coalition's brief of authorities and that is the case
9	of southwest Hydro. If we could turn for a moment to
.0	page 752, right at the top of the page is where Mr.
.1	Justice Reid quoted from the Board's decision which was
.2	being reviewed in this particular case. I think it is
.3	worth repeating or highlighting that again, although
. 4	not withstanding my friend has referred to it. The
.5	Board decision said:
.6	"We have agreed that the undertaking may
17	change as the assessment process
18	continues and since the hearing is part
19	of the process the undertaking may be
20	amended up until the time the decision is
21	rendered."
22	It goes down to the next paragraph:
23	"With any amendment to the undertaking

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the rules of natural justice apply to

determine the extent to which the

1	assessment process would have to be
2	repeated."
3	I agree with that. That's a valid
4	proposition of law. Then it says:
5	"Amendments that result" and this is
6	the test.
7	"Amendments that result in an undertaking
8	of an entirely different nature may
9	require starting the process from the
10	beginning, whereas minor changes to the
11	undertaking may be made without given any
12	further notice or repeating any
13	procedures."
14	My friend has indicated to you correctly
15	that in this particular case, within the facts of this
16	particular case the court said the original notice was
17	invalid.
18	I suggest to you, Madam Chair, it is
19	important to determine why the Board decided that and
20	we can see why the Board decided that by merely
21	referring to the headnote of this case. The
22	headnote when I refer to headnote, Madam Chair, at
23	the beginning of all reported decisions of the court
24	there is a summary of the decision in what they call
25	the headnote and in this particular case we find it

1	commencing on page 715 and running through to 717 and
2	as I think the headnote reflects the note accurately I
3	am going to refer you to portions of the headnote.
4	If we could refer to page 716 and in
5	particular the third full paragraph. It has a letter E
6	on the right-hand side.
7	MR. O'LEARY: If I might just make a
8	point, Madam Chair. It is quite correct that there is
9	a headnote there, but I think it should be pointed out
.0	that the judges that heard this matter had no
.1	participation in the headnote that appears at the
.2	beginning.
.3	It is a summary by an individual after
. 4	the fact that did not participate in that hearing.
.5	MR. FREIDIN: Mr. O'Leary, if you think
.6	that the headnote and the parts I refer to are not
.7	properly reflected in the decision it is your right to
.8	say so.
.9	MR. O'LEARY: I am simply indicating that
20	that's not law. It is a headnote.
21	MR. FREIDIN: Thank you for the
22	education.
23	Now, Madam Chair, if we start with
24	subparagraph E, it says:
25	"The Board released the reasons for its

1	decision in June, 1982, and its formal
2	decision in July, 1983. In its decision,
3	the board rejected the system plan
4	recommend by Ontario Hydro and instead it
5	adopted another of the six originally
6	proposed, but with major modifications,
7	including a route stage study area along
8	a major highway, which ran through
9	several municipalities which had not
10	appeared on Ontario Hydro's original
11	proposals."
12	In effect what happened was they approved
13	a line that went through an area which nobody could
14	have anticipated the line could have gone through based
15	on the notice which was issued.
16	At the bottom where it says, just before
17	the last paragraph, "Held, the application should be
18	grant", this is where they basically held that the
19	notice was insufficient. They state in the second last
20	line:
21	"Even though the form and content of the
22	notice is not prescribed, it must be
23	reasonable in the sense that it conveys
24	the real intention of the giver and
25	enables the recipient to know the case he

1 must meet." 2 In No. 2, define why it was insufficient. 3 "The notice given by Ontario Hydro was 4 not reasonable with respect to the 5 residents in the affected areas since it 6 referred to southwestern Ontario and many 7 of them believed that they were outside 8 that area." 9 In the body of the judgment it indicates 10 that it was reasonable for these people -- reasonable 11 to assume that these people would not even believe they 12 were in southwestern Ontario. 13 "The geographic description was too 14 vague to be of assistance to them and was 15 not supported by maps from which they 16 could have determined that they were 17 affected by the hearings." So in that particular case, no map. They 18 ended up building the line or having an approval of a 19 line in an area which no one could possibly have 20 thought that there was going to be a line. 21 In my respectful submission, that case is 22 an example of where the undertaking was indeed one of 23 an entirely different nature, and as a result there was 24 prejudice to the people who lived in the area where

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1	they had no idea that in fact there might be a line
2	constructed in their area. Quite different, I would
3	submit, from the case before you.

Tab No. 5, the case of the Divisional

Court, 1975. Now, this wasn't referred to by my friend
in his oral submissions, but it is in his factum, it is
in his case book and that's an indication to you that
it is to be relied upon. I will deal with that very
briefly again to describe to you a completely different
situation; one where it is clear that there would be
prejudice to the individuals concerned.

Now, in this case Mr. Justice Reid again, if you go to the second paragraph of the text of the case, you will see it says that the applicant, this Seven-Eleven Taxi Company, had enjoyed for some time a number of taxi licences. In early 1975 the applicant applied for a renewal of the taxi licences and he paid the necessary fee and at the end of March, going over to page 678, the applicant was informed that his application was under consideration.

On April the 1st, however, the applicant received a letter from Mr. Hore stating that the review of applications for taxi licences had been completed and informed the applicant that only No. 70, one of the nine licences he had applied for, had been renewed.

1 Now, what happened is that the licence holder went to the city or to the commission, City of 2 Brampton, and he said: What happened? Why didn't you 3 give me the licences? Why did you only give me one out 4 of the nine that I wanted and he told: Sorry, we don't 5 have to give you any reasons. 6 7 If you turn to page 679, he thought that 8 was pretty unreasonable. If you look at page 679 you 9 will see in the last full paragraph a description of 10 the Brampton Taxi Licensing By-law which governed the 11 meeting at which this decision was made in relation to 12 the licences. I am looking at the paragraph at the 13 bottom. "The applicant relies on the Statutory 14 Powers Procedure Act." 15 It becomes directly relevant because of 16 the taxi licensing by-law because the Statutory Powers 17 Procedure Act was expressly adopted in the following 18 terms. Now we are looking at what the by-law said. 19 "Failure to comply with any of the 20 regulations of this By-law shall, in the 21 discretion of the Council, be sufficient 22 cause for the suspension or revocation of

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a License issued under this By-law;

before revoking any such license, the

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1	holder thereof shall be entitled to a
2	hearing before Council in accordance with
3	the Statutory Powers Procedure Act."
4	The court held, they found as a fact that
5	the person wasn't even allowed a hearing at all. He
6	wasn't invited to come and make submissions and when he
7	found out that a decision had been made against him he
8	was: I'm sorry, you can't get the reasons.
9	The court said that is completely
LO	unacceptable, that is prejudicial and is contrary to
Ll	the by-law which says that he shall be entitled to a
L 2	hearing.
13	That, again, is apparent if we stay on
14	page 679 and we go up to the second last paragraph
15	where the court found:
16	"As I observed at the outset, the facts
17	disclosed in these affidavits were not
18	contested. It is thus apparent that no
19	real opportunity was given to the
20	applicant to know what the grounds were
21	upon which the cancellation of licences
22	was being considered."
23	Now, there is a case where it is clear
24	that there is prejudice to somebody who could be
25	affected by the outcome of that particular hearing. In

this situation they quashed the decision. 1 2 My friend is suggesting that somehow -if he is suggesting that this case in some way suggests 3 that under the fact of this case we are running a 4 similar risk, I would submit to you that that's 5 stretching that case well beyond any reasonable limit. 6 7 The last case that I want to spend a few moments on is the one that you fine at Tab No. 6. This 8 9 is the one of Steetley Quarry Products Inc. which my friend referred to at some length. It was the one 10 11 where the director -- if we want to see where there is, 12 if you turn to page 3 of that case, by way of 13 background it just states that: "...Steetley Industries Limited, a 14 predecesor of the proponent, applied to 15 the Director for a Certificate of 16 Approval for a Waste Disposal Site. 17 Steetley owned and mined a dolomite 18 quarry on the site." 19 So they wanted to convert this to a 20 disposal site. 21 If we turn to page 19 of this case, we 22 will find out what the issue really was about the 23 notice in that case. And I reiterate, I am going 24 through these cases to suggest to you that those cases 25

1	are ones where indeed the notice was deficient because	
2	what was, in fact, before the Board was something which	1
3	could not be conceived of at the original time because	
4	of the nature of the issues before the Board.	
5	Now, on page 19 it says in I guess the	
6	second full paragraph which begins "The notice" It	
7	stays:	
8	"The notice which was circulated in	
9	newspapers and otherwise as illustrated	
10	in Exhibit 3, notes: 'The total capacity	У
11	of the adjustment has been calculated to	
12	be equal to that originally approved	
13	under the provincial Certificate of	
14	Approval.' This statement, having regard	d
15	to the Board's determination of approved	
16	capacities, is incorrect. The proposed	
17	new contours will result in a 55 per cent	t
18	increase in capacity."	
19	If we turn to page 20, page 20 in the	
20	first full paragraph, the last sentence:	
21	"Where the notice erroneously states that	t
22	there will be no capacity change it must	
23	follow that it will mislead members of	
24	the public on a signature fact."	
25	If we go to page 24, at the top of the	

1	page, the decision reads:
2	"It is difficult to imagine why the
3	only issue driving the referral to this
4	Board, and indeed this hearing, would
5	have been specifically precluded as an
6	issue by the wording of the application,
7	the referral and the notice. Although
8	the answer may have eluded us, the
9	solution to this dilemma, having regard
10	to the various concerns expressed by the
11	parties, does not."
12	In that case the very issue which caused
13	or gave rise to the hearing was precluded as an issue
14	by the wording of the application.
15	Now, has there indeed been a change in
16	the nature of the undertaking as comtemplated by these
17	cases? Has the undertaking or the planning process, in
18	fact, been changed so that they are of an entirely
19	different nature?
20	Firstly, I would suggest, based on these
21	cases, the situation that is before this Board is
22	nothing similar to the clear prejudicial situations
23	arising in those cases.
24	Secondly, I refer back to a comment made
25	by Mr. Martel during the submissions of my friend and

1	the comment I refer to is the comment about the
2	environmental assessment document, Exhibit No. 4, and
3	the Timber Management Planning Manual being Exhibit No.
4	7 having been around here for a long, long time and it
5	is my submission that the undertaking has not changed
6	in nature, the planning process has not changed in
7	nature. What you have before you are additional
8	obligations which the Proponent has seen fit to suggest
9	should be imposed upon itself in relation to the very
10	subject matters which are described in those two
11	documents.

I would suggest that for my friend to say that other members of the public might be prejudiced in some way by not knowing about all of these details because they couldn't have contemplate all of these details, they may not have been able to contemplate all of these changes which the Proponent has suggested be imposed on itself, but all of these changes have been made, No. 1, in response to positions taken by other parties at this hearing. They are providing more of the protection that people have been asking for and which the Environmental Assessment Act suggests should be provided than was in the original document.

It is providing more opportunities for public consultation as part of a planning process which

class environmental assessments always, in fact, deal
with.

To suggest that the people out there, if they knew about all of these additional things were going to be included would say: Oh, now that these additional protections are going to be provided I am going to get involved in my submission just doesn't hold any water.

My friend has referred to the wording in the Ministry's witness statements in relation to reply evidence and they refer to major changes.

Madam Chair, the Ministry of Natural
Resources sticks by those words. Those changes are
major changes. The terms and conditions are major
changes which the Ministry of Natural Resources is
proud about making, but they are not, in my respectful
submission, changes which fall within the tests set out
by the courts.

They are not changes, in my respectful submission, which cause the undertaking or cause the planning process to be of an entirely different nature.

just more of the same nature. They are just more of the same nature. Putting it another way, the fact that the Proponent is making major changes in the context of this hearing or in the context of timber

1	management is not the same thing as saying that there
2	have been changes in the undertaking or the planning
3	process which are entirely different in nature. One i
4	not the same as the other.
5	Mr. Martel, you like quizzical.
6	MR. MARTEL: Do you want to run that one
7	by me again.
8	MR. FREIDIN: All right. There can be
9	changes the planning process is of a certain nature
10	It is a planning process which has provisions for
11	public notice, it has provisions for information
12	centres, it has provisions for appeal procedures, it
13	has public consultation.
14	My submission is that if the Proponent
15	provides more details and says I will oblige myself to
16	do more in relation to public notice, information
17	centres, appeal procedures, the nature of the planning
18	process, the nature of it hasn't changed. The
19	Proponent has just said I want to do more. I want to
20	respond to the concerns of other people who want us to
21	do more.
22	So I am saying that the nature of the
23	planning process has not changed. The same
24	ingredients, same essential subject matters are

addressed, but the Proponent wants to do more to

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- address the concerns of the public, to address the

 concerns raised through negotiations, and I say the

 same thing in relation to the undertaking. The

 position of the Proponent is that the undertaking has

 not changed at all.
- 6 Now, I know my friend has made submissions that the planning process is part of the 7 undertaking. In my submission, the Board can revisit 8 9 that decision when and if it thinks it is appropriate 10 to do so. I am not asking the Board to revisit that decision at this time. I might at a later time, but I 11 12 am not going to do that today because in my submission 13 even if the planning process is part of the undertaking 14 for the reasons I have just given to you, the nature of the undertaking, if the undertaking is the planning 15 process, has not changed. The nature of it hasn't 16 17 changed.

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We are certainly still only asking for approval to undertake the activities of access, harvest, renewal and maintenance. The nature of that hasn't changed. We are not asking to build a Hydro dam, we are not asking to build a waste disposal site, we are not asking like in southwest Hydro or in these other cases to carry out these activities in a different area.

1	You may recall we visited that issue way
2	back early in our case about whether we could have a
3	provision of approval that we could amend the area of
4	the undertaking. There was some concern that: Oh gee,
5	you can't do that because if you start going into
6	another area people may not have notice. We heard
7	that. We don't have that. We don't recommend that
8	anymore.
9	So we are not making changes of the kind
10	made in these case where the courts say: Hey, you have
11	changed the whole nature of this thing.
12	Now, let me go back a bit and make a
13	submission about what struck me when I first looked at
14	this Notice of Motion. Why is it really being brought.
15	It is being brought, in my respectful submission,
16	because the Coalition is taking the position that it
17	has taken before this panel and before the funding
18	panel on a number of occasions and that is, it has not
19	received funds which it feels is sufficient or
20	warranted to persue its case.
21	That's what this motion is all about, in
22	my respectful submission. It is not really a motion
23	which is being brought there is this great concern that
24	the original notice was somehow improper.
25	Lawyers are asked to make submissions on

1	behalf of clients and I don't say this as a criticism
2	of my friend, but what I would respectfully submit is
3	that they sat back and they figured out, how can we get
4	some more money and they concocted a legal argument
5	which looked like it had the best chance of getting
6	somewhere.
7	In my submission, if I am correct, the
8	submissions of my friend should be looked at perhaps
9	with that in mind.
10	MR. O'LEARY: You are off my Christmas
11	mailing list.
12	(laughter)
13	MR. CASSIDY: Is that everybody else who
14	agrees with it?
15	MR. FREIDIN: I'm Jewish. I don't mind.
16	(laughter)
17	Now, my friend says that all these other
18	people would be prejudiced if they didn't have notice.
19	I have dealt with that, but I am going to come back to
20	another issue on that. No, let me deal with something
21	further on that. Have these people really been
22	prejudiced? Do these people really not know what is
23	going on?
24	Madam Chair raised a point and that was,
25	all of these transcripts being deposited all over the

Ţ	province at great expense. I think it would be
2	constructive to in fact look at what that notice does
3	say about what kind of information is provided to the
4	public as this hearing has been ongoing day after day
5	so that they can determine what is happening, what
5	exhibits are being filed, they read the transcripts,
7	the terms and conditions are going to be filed in a
8	certain time, that negotiation sessions are scheduled
9	for, you know, this day or that day and reports are due
0	on these dates.

It is not as if the public has been left in the dark about these things. These transcripts have been made available all across this province as a result of the very first notice, the notice which my friend characterized as inadequate.

The people who got notice of this hearing not only were advised that they could look at the environmental assessment document, the Timber

Management Planning Manual, the government review, they were told that — I would ask you to take the motion record filed by Ms. Seaborn on behalf of the Ministry of the Environment and turn to Tab No. 2.

At Tab No. 2 we have the directions for notice and we have attached the notice, Schedule A. Well, we have got a map, so we certainly don't have the

1	problem that they had in the southwest Hydro case, but
2	more importantly if we turn to page 6, we have in the
3	middle, in addition to telling people about the
4	hearings and where they are going to be at and, by
5	the way, just so I don't forget, a point made by you,
6	Madam Chair, about the Board giving anybody who
7	appeared status and providing people with copies of
8	things when they called on the phone should not go
9	unconsidered in determining whether in fact there has
10	been any prejudice.
11	Looking at page 6 of the actual notice,
12	it says:
13	"The Board accepts collect calls. A
14	toll-free information number will be
15	provided throughout the hearings to
16	provide prerecorded information as to the
17	status of the proceedings. The toll-free
18	number can be obtained by contacting the
19	Board upon commencement of the hearing.
20	Transcripts of the evidence heard at all
21	public hearings will be available to the
22	public for review at the following
23	locations five working days after the
24	hearing of evidence. The Environmental
25	Assessment Board in Toronto" a whole

1	lunch of	libraries	indicated,	a	number	of	Ministry	of
2	Natural	Resources'	offices.					

Those opportunities have been there for the public to follow what's going on. In my respectful submission they by themselves adequately address the concern that my friend has regarding notice not being — or continual notice of what is going on not being available to the public of Ontario.

In addition, as you noted, Madam Chair, the Board has travelled to a number of different locations across northern Ontario. There is a display up there by a number of parties. The people come forward and there is the opportunity to get information in relation to these matters, different kinds of documents are out there for people to look at and ask questions about the hearings.

I am not privy to calls that the liasion officer of your Board may get from the public, but those are all additional opportunities which have been provided to the public to keep in touch with what is going on, over and above which I think what would by itself be adequate to deal with this concern about keeping the public advised and that's the availability of these transcripts across the province.

Now, my friend has compared the EA Act --

pardon me, in certain parts of his submission he

compared the environmental assessment, Exhibit No. 4,

with the terms and conditions, the draft terms and

conditions filed by the Ministry on January the 6th,

1992.

I was going to make the submission that this is in fact an environmental assessment in relation to an ongoing undertaking. In fact, it was point that you raised yourself, Madam Chair. This particular undertaking, and I said this in my opening remarks on May the 10th, 1988, is different than any other undertaking that I am aware of, at that time anyway, having come before the Board and it was the environmental assessment of an ongoing undertaking.

It is not an undertaking of some new capital structure that's going to be put out to the environment for the first time. It is not an undertaking that is frozen in time. It is unrealistic to, in fact, think that that could ever be the case.

My friend refers to certain silvicultural guides, most of which he says came into being since the hearing started. Well, how can anybody complain about that? I mean, we have an ongoing undertaking. The option of coming out with new silvicultural guides partly in response to concerns by people that they

1	don't know perhaps well, concerns of some people is
2	to say: Well, we won't do anything new. We won't
3	progress, we will just stay back there and you
4	criticize us for all these things but we are not going
5	to change, we are not going to move ahead, we are not
6	going to provide more direction and guidance to our
7	staff because if we do the whole hearing is going to go
8	up in smoke.

To suggest that that is what a proponent should do is, in my submission, without merit and is a submission which would grind undertakings such as timber management to a halt if taken as they have been made to.

When I was sitting there actually
listening to him - sort of an aside - I was saying:
Gee whiz, is he really saying that because of this
undertaking, ongoing undertaking, which is so complex
in which obviously you cannot have a hearing in two
months, does that mean that we really shouldn't be
having an environmental assessment in relation to
timber management. The Environmental Assessment Act
maybe doesn't even apply to timber management because
it is ongoing.

That is what it sounded to me that he was saying. That is the logical extension of what he is

- saying. You can never have an environmental assessment 1 if what my friend suggests is the case. 2 3 By the way, I am not taking the position that the Environmental Assessment Act does not apply. 4 It does apply to timber management. That's the logical 5 extension of what he is saying. 6 7 MR. MARTEL: I'm glad. 8 MR. FREIDIN: I didn't want the Minister 9 on my back. That's all. 10 Now, the position that has been expressed by my friend on behalf of OFAH and NOTO, in my 11 respectful submission, is inconsistent with the 12 13 principle enunciated by this Board or the joint Board I think in the Red Hill Creek Expressway case and which 14 has been followed by this Board on many occasions. I 15 think it is the principle that my friend basically 16 referred to you in which he indicated is good law and 17 that is that the environmental assessment is not just 18 the environmental assessment document, but it is the 19 evidence that is in fact put in when in fact there is a 20 21 hearing. The environmental assessment process has 22 been described as an evolving process. It is one where 23 it is expected that things evolve and that improvements
 - are made as a result of proponents in particular

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1	adopting parts of the philosophy of the intervenors or
2	some of specific suggestions made by intervenors.
3	That's what it is all about.
4	So I would submit to you that the
5	position that's being put forward is inconsistent with
6	that particular principle.
7	In that regard and also in regard to my
8	early submissions about the nature of the undertaking
9	not changing, I would like to refer you to a decision
10	which just came out yesterday. A decision of the
11	Environmental Assessment Board in the demand/supply
12	hearing.
13	Now, that particular decision, Madam
14	Chair, is - again thanks to the quick work of Ms.
15	Seaborn - included in her book of cases, but
16	unfortunately I can't find mine. Here it is.
17	You will find that decision at Tab No. 4.
18	In a nutshell, an issue very similar to the one before
19	you, Madam Chair, arose at that hearing. Hydro, and I
20	am summarizing, changed the nature of what they were
21	seeking approval for.
22	Originally they were asking for approval
23	for a plan which contemplated a combination of nuclear
24	power, hydroelectric power, cogenerated power, et
25	cetera. They filed an exhibit, Exhibit 452, on January

1	the 15th of this year which, in effect, said we are not
2	going to go ahead anymore with nuclear power. Without
3	going into the details, the other kinds of power were
4	not going to be relied on in the same way.
5	Now, what happened was, some of the
6	parties say: Lookit, you changed the nature of your
7	undertaking. I mean, you were asking for approval to
8	carry out nuclear generated power or produce nuclear
9	generated power, coal fire. You have changed it
10	substantially. It is not even the same application.
11	You will see that raised on page 4 of the
12	case. It says:
13	Under the heading the Jurisdiction Issue:
14	"It is the contention of MEA" and MEA
15	stands for the Municipal Electric Association,
16	"supported by the Consumer Association
17	of Canada that Exhibit 452 set out a
18	fundamental change in the undertaking
19	and that the Board has no jurisdiction to
20	consider it. From this it follows that
21	the application by Ontario Hydro to be
22	dismissed and that Ontario Hydro may
23	then, if it sees fit, submit new
24	environmental assessments."
25	That was the position taken by the

1	Municipal Electric Association and the Consumers
2	Association of Canada.
3	The Board in that case, and Mr. Justice
4	Saunders who, as you are aware, is not only the
5	Chairman of that panel, but also a justice of the
6	Supreme Court.
7	MR. O'LEARY: General Court.
8	MR. FREIDIN: Used to be. Thank you. I
9	have been away from that court for so long I can't keep
.0	up with who is coming and going.
.1	If you look at page 6 by the way, what
.2	happened was they dismissed the application. They say
.3	there is no fundamental change. They cited - I will
. 4	show you where - the southwest Hydro case and they said
.5	based on the tests set out there, whether there was an
.6	undertaking which was different in nature, they said
.7	no, no, that's not the case. You find that discussion
.8	starting at the top of page 6. It says:
19	"In Exhibit 452 the undertaking is
20	described in language identical to that
21	contained in the DSP, but the approvals
22	for major supply associated with
23	candidate Plan 15 are no longer
24	recommended. Instead, Exhibit 452 sets
25	forth in effect a new candidate plan with

1	related approvals which is now
2	recommended."
3	It indicates in the next paragraph, in
4	the second line:
5	"The position of Ontario Hydro is that
6	the undertaking has not changed."
7	It goes on and says in the middle of the
8	paragraph:
9	"Hydro is basically saying that Exhibit
10	452 does no more than describe another
11	method of carrying out the undertaking.
12	Albeit, it is now the recommended method
13	for which approval is sought."
14	If we go down to the very last paragraph,
15	the last two lines where the meat of where I want to
16	refer you to starts, the Board in this case states:
17	"It is the position of the Municipal
18	Electric Association and the Consumer
19	Associations of Canada that there can
20	minor changes made in the undertaking by
21	a proponent in the course of a hearing,
22	but they submit that a fundamental change
23	requires the submission of a new
24	environmental assessment and a fresh
25	review by the Minister. In our view

Submissions (Freidin)

1		that strict position ignores the dynamics
2		of a planning hearing extending over
3		several years and places unnecessary
4		restraints on a proponent. To adopt it
5		would make the process unduly lengthy,
6		expensive and perhaps unworkable. To
7		carry out its mandate, Ontario Hydro must
8		be able to make changes in the planning
9		that it considers necessary."
10		And they go on:
11		"However, there may be cases where the
12		change is of such a magnitude that the
13		statutory process must begin again with a
14		new assetment and a ministerial review."
15		They cite the southwest Hydro, the very
16	portion that	you heard now about from both Mr. O'Leary
17	and myself.	
18		They continue at the bottom of the page:
19		"While recognizing that it is the
20		position of Ontario Hydro that there has
21		been no change in the undertaking"
22		And that's the same submission we are
23	making to you	as well, there is no change in the
24	undertaking.	
25		"While recognizing that it is the

1 position of Ontario Hydro that there has 2 been no change to the undertaking we are 3 of the opinion that a proponent is 4 entitled to propose a change in the 5 undertaking in the course of a hearing. 6 If that occurs, jurisdiction is not lost, 7 but the rules of natural justice apply 8 and the Board must examine the degree of 9 change and decide how to proceed to carry 10 out its statutory duty. In certain cases 11 it must be necessary to terminate a 12 hearing." 13 I cite that because, in my submission, 14 Madam Chair, for the reasons I have already submitted 15 the Proponent says that there is no change in the 16 undertaking. If, in fact, the Board is of the view 17 that there is a change in the undertaking as a result 18 of the changes in the terms and conditions; in other 19 words, you don't agree with my earlier submission, I 20 would submit based on this reading that one is entitled 21 to do that and then we get to the question: Are they 22 changes which are of such a nature that they in fact 23 fall within the web of the southwest Hydro decision. 24 Are they changes which, in fact, cause

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1	the undertaking	ng or	the	planning	process	to	be	different
2	in nature?							

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I made my submissions as to why I think that's not the case. In my submission this case of southwest Hydro, the changes which occurred in this case -- you have to look at each case on its facts. My submission to you is that this case was a more substantial change than the kind of changes which the Proponent has clearly stated it is making and as describe in its draft terms and conditions.

If I am right, if this case is a more substantial change than the kind -- than what you see described in the Proponent's terms and conditions, then I would submit to you the conclusion you should come to is saying, if it's not, you don't have to have a new hearing and new notice in that Hydro case where the change was really quite substantial, then obviously because we find that the changes in the timber management EA nothing of that nature, they are insignificant in comparison, I submit to you that you should find that in fact they have the same result; no prejudice to anybody as a result of the notice, no need for additional notice, certainly no need to be concerned about a new hearing because someone is going to say that the original notice wasn't sufficient.

1	If we take the Coalition's argument to
2	its logical extension what they would be saying is:
3	Ministry of Natural Resources, we have suggested a
4	whole bunch of terms and conditions and let's assume
5	for the purpose of my submission that all the terms and
6	conditions that they have proposed are within the
7	jurisdiction of the Board to in fact impose.
8	Let's say the Proponent says: Gee, they

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are really good, we love them, and we are going to adopt every one of them because we think you have got the best idea around. Are they going to get up and say: My God, have you ever changed the undertaking.

You have adopted 228 terms and conditions and all that detail and they say: Ah, but even though you have done that we have got to give them notice and we might have to start the hearing over again because you have really changed the undertaking substantially. That's the logical extension, in my respectful submission, of their illogical argument.

The last sort of point on that is the message that submissions made by the Coalition in fact convey to this Board and to other panels. I mean, this particular panel and other panels. This Board has instituted a number of progressive steps to in fact facilitate this environmental assessment process.

1	It has introduced the idea of having
2	terms and conditions filed earlier as opposed to at the
3	end of the case so that the Board and the other parties
4	know where everybody is coming from.

The Board has taken the novel step of suggesting that there be negotiations to try and get some of these issues off the table to make the process work, not to be as lengthy.

It is through those initiatives to a great degree that the major changes about which the Ministry is proud have, in fact, resulted and is my friend sending the message out to this panel and other panels that don't be progressive, don't try and facilitate the process, don't try to get the parties together and work up something which is more acceptable.

In my respectful submission that's the message that he is sending out. If one wanted to say that -- well, again, if you look at the actual changes, they are all changes which are positive. There is nothing being taken away from anybody. It is all just more of the sorts of things that the public wanted that are all within the nature of the planning process which was originally put forward, they are all within the nature of the undertaking as described by the

Proponent, access, harvest, renewal and maintenance.

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Madam Chair, you asked the question about whether the situation would be any different if there were no terms and conditions, if what we were dealing with here were just witness statements that talked about reply evidence.

In my submission it seems to me that when I stand back and look at this it is because we have terms and conditions early that my friend is somehow saying the undertaking has changed.

It is my submission that if the Ministry filed its witness statement without terms and conditions and said: We want to put in our reply evidence now, we have heard in everybody else's case about more public participation, more empowerment to the public, a number of things, if the Ministry files a witness statement and says: All right, in that case that's what they said, they said they wanted ten things, the Ministry thinks five are good and we think they are good for these reasons, we think five aren't good for these reasons and we just stopped there and no one knew why we did all that, you would only find out at the end when all the evidence was over and we put in our argument and we would say: Well, here is what we want.

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1	I would submit my friend would not be in
2	a position to get up and say: Gee, there is something
3	wrong with that reply evidence. It seems to me he is
4	just complaining because the terms and conditions
5	somehow have come early and it is for that reason that
6	I say that he is really stifling or sending a message
7	out that we shouldn't try and do anything to facilitate
8	the process.

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In relation to that issue about whether what has been put in as reply evidence or proper reply evidence, my friend did make a comment that he felt that the material filed here perhaps wasn't proper reply evidence. That is an issue which was not raised in the Notice of Motion. It was not raised as a ground upon which they were seeking the relief they are asking for and I was, therefore, not prepared to make submissions in that regard and I respectfully submit the Board not make any ruling based upon that suggestion.

The Ministry -- pardon me. As you noted, Madam Chair, a date has been set aside for counsel to get together to discuss the views of the various parties as to the propriety of the reply evidence being proposed by the Ministry of Natural Resources and that meeting is scheduled for a number of weeks from now.

- If my friend has some concerns about that issue, about
 the propriety of the reply evidence, then he can raise
 them then and if we have to come back here and have
 another motion about whether it is proper or not, then
 that is the time to deal with that issue and not bring
 it in through the back door on this particular motion.
 - My friend, went he to witness No. 3 I

 guess and he went to that last page he said: Look at

 all these new changes, new research about this and new

 research about that, full tree harvesting, growth and

 yield, you name it.

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- Well, whether the planning process is 12 part of the undertaking or whether it's not, research 13 14 in relation to all those good things, in my respectful submission, is neither the undertaking as defined by 15 the Proponent, access, harvest, renewal and 16 maintenance, or the undertaking even with the planning 17 process. It is not the activities and it is not the 18 planning process. It is something completely 19 20 different.
 - So to go there and say: Look at the list and all these things are new and new proposals about this and that is just an indication, in my respectful submission, that the Proponent is a responsible Proponent, is recognizing that improvements can be made

1	in terms of management over the long term. It has said
2	because of that we are going to do the following
3	things. It is not in relation to the undertaking per
4	se, it is not in relation to the activities and how you
5	carry them out and it is not in relation to the
6	planning process.
7	My friend made a brief reference to
8	Section 23 of the Environmental Assessment Act. He
9	made that reference in relation to I believe the issue
10	as to whether the Board can order the issuance of a new
11	notice. If I am wrong, Mr. O'Leary, you can correct
12	me. My notes are not clear on that.
13	In any event, Section 23 of the
14	Environmental Assessment Act states:
15	"Within 28 days after receipt by the
16	Minister of a decision of the Board on
17	any matter referred to by the Minister
18	persuant to subsection 12(2)" et
19	cetera,
20	"the Minister with the approval of the
21	Lieutenant Governor in Council may
22	designate" They can vary the order or
23	whatever.
24	Now, he referred to that section and he
25	relied on it for some proposition which included the

- suggestion that this section somehow has relevance to
 this Notice of Motion, to this motion which is before
 the Board today. Somehow it becomes final in 28 days.
- Well, in my respectful submission that

 section has got nothing to do with this specific Notice

 of Motion.

7 In my submission Section 23 of the Environmental Assessment Act, when it refers to "a 8 9 decision of the Board on any matter referred" to it is 10 referring to, as it says here, any matter referred to 11 it by notice of the minister persuant to Section 21(2) 12 and that just means that the decision which has been 13 referred to the Board under 12(2) is the decision to make -- is to make a decision in relation to the 14 acceptability of the environmental assessement and, if 15 acceptable, the approval of the undertaking. That is 16 17 what is referred to.

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That is the kind of decision which is referred to in Section 23, not this Notice of Motion which is what they call an interlocutory motion. It is a motion within the context of the whole hearing. It is not the kind of decision that is referred to in Section 23, in my respectful submission.

The last point I want to address is one as to what the Board can do if it should find that the

1	original notice was insufficient. My friend referred
2	you to the case which is found at Tab 6 which is
3	Steetley Quarry. I believe it was that case which set
4	out at page 18 a number of options that would be
5	available if the Board was concerned about the original
6	notice and I think he suggested that there was a fifth.
7	If I am not mistaken, the fifth in fact
8	is the very relief that he is requesting in his Notice
9	of Motion and that is that the Board I just want to
.0	find specifically where it is, that the Board actually
.1	order the issuance of a new notice.
. 2	If you look at their Notice of Motion, at
13	Tab No. 1 of the Coalition's motion factum which is the
14	smaller of the two blue books, they are asking for the
15	specific relief on page 2. They ask for a decision and
L6	direction requiring the issuance under the Statutory
L7	Powers Procedure Act of a new notice of public hearing
18	on or before March 31st, 1992.
19	It is my respectful submission, Madam
20	Chair, that this Board does not have the power to order
21	the issuance of a new hearing which, as has been
22	suggested by my friend, would indicate that the
23	Proponent has now put before the Board a new
24	undertaking.
25	It is my submission that if the Board

should find, and I made a submission as to why you shouldn't find this, but if you should find that the original notice was inadequate and that the hearing shouldn't proceed because of the inadequacy, the proper order to make is the kind of order which was actually made in this particular case at Tab No. 6.

The actual decision of the case set out at Tab No. 6 is found at page 24 of the case. You will recall my friend basically indicated that a new notice perhaps went out in this case, but if you start at the second full paragraph, this is after they found that the notice was inadequate, they say:

"In view of the fact that the director has by correspondence and through counsel indicated his perference that the Board proceed with a hearing on the issue of capacity, as well as the matters set out in the application, we expect that the director would permit Steetley to amend its application if it so chooses at this stage."

I emphasize the words "if it so chooses."

If you go down to the last paragraph, the second last line, after going through what this notice might say if they so choose, the actual decision was:

1	"In the event that the appropriate
2	amendments to the application and the
3	resulting revisions to the director's
4	notice of referral are not made in a
5	timely fashion the Board would entertain
6	a motion brought by one or more of the
7	parties for an order dismissing the
8	application."
9	If you look at the actual decision, item
.0	No. 2:
.1	"The hearing is adjourned sine die
. 2	pending amendment forthwith of the
.3	application by the proponent, if it so
. 4	chooses, to reflect the findings of the
.5	Board as set out in paragraph 1 herein."
.6	So really what you do, the proper
.7	procedure for the Board to follow, if you accept the
18	submission that the original notice was inadequate, is
L9	to so find and say that it is inadequate and adjourn
20	the hearing sine die which means basically well,
21	adjourn the hearing until some set period of time and
22	if the Proponent decides that it wants to put forward a
23	new undertaking it will do so, but it is up to the
24	Proponent to choose whether in fact a new notice is
25	going to be given in the face of the Board's decision

1 or not. 2 Also, if I might refer you to page 17. I don't usually anticipate submissions by other counsel, 3 but I want to do this now and it will be short and take 4 away the necessity hopefully of me getting up and 5 saying I want to say anything something else. 6 7 If you look at Section 17 -- pardon me, Section 12 of the Environmental Assessment Act. 8 9 Section 12, as you are aware, is the section where the 10 minister can require the Board to hold a hearing. You 11 find that in Section 12(2). 12 In 12(3) it talks about the subject 13 matter of notice and it says: 14 "Upon receipt from the Minister of a notice persuant to subsection (2) or 15 Section 13 or Clause 32(1)(c) the Board 16 shall appoint a time for the hearing to 17 give reasonable notice thereof to the 18 proponent and to the Minister and in such 19 manner as the Minister may direct notice 20 to the public, to any person who has made 21 a written submission to the Minister 22 persuant to subsection 7(2) and to such 23 other persons that the Minister considers

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necessary or advisable..." and then I

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1	highlight the words,
2	"and such other notice as the Board
3	considers proper and shall hold the
4	hearing."
5	Now, in my respectful submission the
6	phrase "and such other notice as the Board considers
7	proper" is referring to notice of the hearing at the
8	outset of the hearing as a result of the matter being
9	referred to the Board by the minister under Section
10	12(2).
11	What I am saying is that in my respectful
12	submission those words "and such other notice that the
13	Board considers proper" were not intended, if you
14	really read the section, what it is all about, it is
15	not intended to give the Board the power to issue
16	notices in the sort of circumstances that my friend is
17	suggesting that you so order.
18	Madam Chair, I forgot to mention or refer
19	to one part of the southwest Hydro case and I should do
20	so in order to proper fulfill my responsibilities, I
21	think, as an officer of the court, if you will.
22	I made submissions about the significance
23	in this particular hearing about transcripts available,
24	being made available. That, in fact, remedies any

concern that one would have about people not knowing

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1 what was going on.

2 I should refer you in fairness to a section of the Hydro case which again is found at Tab 3 No. 3 and it is at page 747 of that case. They said in 4 that case, starting down the paragraph, just below the 5 E on the left-hand margin - you will recall this is 6 7 where the notice didn't indicate where the Hydro line 8 was going to go in fact where it ended up going: "Even if the Board had seen fit to permit 9 10 those who failed through inadequate 11 notice to address the plan stage issues 12 without the necessity first to obtain 13 leave I question if those people would thus have restored to them the full 14 15 rights they had been denied. They have lost, I think irretrievably, the right to 16 which they were entitled to contest the 17 issue from the start. They did not hear 18 the evidence taken over 35-days of 19 hearing. They cannot, at this stage, 20 cross-examine upon evidence already 21 received. Even with transcripts they 22 cannot now be given given the same 23 opportunity that they should have had. I 24 can see no way in which the rights of the 25

1	group represented by Mr. Smith can be
2	restored to them by further hearing
3	before this Board."
4	I cite that to you, Madam Chair, because
5	it sounds like it is similar to the case before you,
6	but I submit to you that it is not applicable in this
7	case. It is distinguishable from this case on the
8	important basis that the people who were prejudiced in
9	that case, in the southwest Hydro case, who would sort
10	of be not made whole by being able to review the
11	transcripts were people who had no idea, who the court
12	found could not reasonably have had any idea that what
13	was being discussed at that hearing was something which
14	was going to happen in their part of the province or
15	was something which could affect their lives.
16	That, as you have indicated, Madam Chair,
17	is clearly not the case in respect of the class
18	environmental assessment into timber managment because,
19	as you have indicated and I would agree with your
20	comment, that this undertaking affects everyone in the
21	province.
22	The notice was given widely across the
23	entire area of the undertaking and outside the area of
24	the undertaking. If took the form of written notices,
25	newspapers, radio announcements and, therefore, is a

1	different situation than the situation faced by these
2	people in southwest Hydro who didn't have any idea what
3	was going on, that it could possibly affect them.
4	I was not able to and I must admit I
5	didn't look that closely to see whether in the
6	southwest Hydro case there were even transcripts filed
7	in other areas of the province, but that I guess would
8	probably be a bit of a red herring because the
9	important point is that the people who you would expect
0	to read them would be people who had notice that
1	something was going on that might affect them and they
2	had absolutely no notice.
3	You can't, in my respectful submission,
4	make the same comment about people who live in this
5	province if we are talking about the class
6	environmental assessment in timber management.
.7	Madam Chair, for all those reasons I
.8	would submit that the motion brought by the Coalition
.9	be dismissed. Those are my submissions.
0	MADAM CHAIR: Thank you very much, Mr.
1	Freidin.
22	Mr. Colborne, did you wish to speak to
23	the Board now?
2.4	MR. COLBORNE: I had indicated that I
25	expected I would be brief and, indeed, Mr. Freidin

1	covered the points that I would have wanted to make and
2	I find myself in some substantial agreement with him,
3	but oddly enough I also find myself in agreement in one
4	respect with the submissions from the Coalition and I
5	will deal with these submissions in common-sense terms
6	rather than referring to anything that's before you
7	which I suggest is more than adequate; that is, the
8	material before you I believe is more than adequate.

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It is suggested by the Coalition that there has been a change of the undertaking here such that we now have an undertaking of an entirely different nature as that phrase has been used in these cases and in the decision of the Board -- the recent decision of the Board in the Ontario Hydro DSP hearing.

My agreement with Mr. Freidin is that, in fact, there is no change here of the undertaking into one of an entirely different nature and that all we are seeing is that reality keeps -- I think there is a comment that I saw somewhere, reality is what keeps happening while you are making plans. I think that is really all that has taken place here. That may have been from a fortune cookie, it may be no more than just your basic common-sense proposition, but I do agree with Mr. Freidin that things cannot be frozen and that all the parties quite realistically must recognize that

the world keeps happening while the Board has these
matters under deliberation.

I, myself, have some involvement with with the Hydro hearing and I don't mind saying to you that the change there from the perspective of my client, which is not the same client that brings me here, was quite a bit more dramatic than the change that one finds here. Maybe all that we can derive from this is that in a long, complex hearing examining a subject matter as broad as the one here that inevitably there will be continuous changes imposed upon the hearing process.

The other main thrust of the Coalition argument; that is, other than whether we have here a change of the undertaking, one of a different nature, seems to me to focus on what is notice and the adequacy of notice.

My thinking and my submission is that the notice that we refer to in these discussions is not a piece of paper or wording that may have been created a few years ago, but notice is in fact the information that's conveyed, whether it is conveyed or not, and to whom it is conveyed and I cannot escape from the conclusion that the hearing itself, this hearing does constitute notice day in and day out to the public,

1	that this is not something that's taking place within
2	the confines of a government ministry, for example.
3	This is a matter that is taking place in
4	the presence of representatives from a number of
5	province-wide organizations with, at least in theory
6	and I believe in reality, very elaborate communication
7	networks back into the broad provincial community, and
8	that if notice in the sense of conveying information is
9	not proceeding through those networks, then you are not
10	going to be able to solve the problem just by taking a
11	piece of paper and putting it in a number of
12	newspapers, that in fact the way that the information
13	is being conveyed now is probably about as effective as
14	one could get.
15	However, having said those things, I do
16	find that there is one aspect to the application which
17	I would suggest that you must take very seriously.
18	I was listening with great interest and
19	sympathy to the application rather than hoping that I
20	would be able to rise having examined the matter and
21	say that I agreed with it in its entirety, and I was
22	hoping to do that because of the consequence that would
23	flow from it.
24	I want to suggest that even though the

substantive arguments as to the change of the

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undertaking and notice ought not to succeed in my

submission, that you must take very seriously indeed a

suggestion that a party is being prejudiced by anything
that is brought to your attention.

I notice in the affidavit of Dr. Quinney
that he has said that the parties for who he is
speaking under oath in this affidavit are suffering
irreconcilable prejudice.

The reasons are suggested in the submissions of Mr. Freidin I believe and that is that this hearing is rather an orphan under the Intervenor Funding Act. It is not simply not there and, no doubt, intentionally not there and, therefore, the funding that brings some of the intervening parties here is not controlled in any sense by that Board, but in fact by a differently constituted panel of this Board.

Now, in fact, matters keeping arising, and they have certainly arisen in the case of the parties who Dr. Quinney was speaking for, unanticipated procedural matters, the negotiation of terms and conditions, evidence from new parties that have been added, the reply that we will be hearing, the final argument and all of these essential matters before this hearing which have resulted in at least one party having to come before you and saying it is

1	irreconcilable prejudiced. I don't mind suggesting
2	that some other parties may also be in the same
3	situation.
4	My reason for mentioning this is not to
5	say that the motion as constituted ought not be
6	dismissed. That is my submission. I think it should
7	be dismissed. I cannot agree with the legal bases that
8	were argued for its support of the motion, but I would
9	also suggest that it is certainly within your power to
L 0	note with concern that this party has brought to your
11	attention a matter of prejudice and prejudice is
12	something which must always be of concern to any
L3	hearing panel.
L 4	I, at least on behalf of my client, have
15	added my voice to that. Not by way of evidence, but
16	merely by way of submissions, that there may be in fact
17	be a prejudice problem arising here which should be
18	addressed.
19	MR. MARTEL: Can I ask you a question
20	before you sit down?
21	MR. COLBORNE: Certainly.
22	MR. MARTEL: What remedy to this problem
23	would you then advocate if this motion should be

dismissed? I think that's what you said, and then you

note the concern and we know that Mr. Freidin believes

24

25

1	that the motion is in fact really being presented to
2	gain funding. What sort of resolution to the problem
3	is available?
4	MR. COLBORNE: I have given thought to
5	that because I was rather hoping that there might be a
6	straightforward way of addressing it. I don't know of
7	any.
8	I certainly would submit that it is
9	within your power as a Board to note this in your
0	reasons for dismissing the application and that in
1	itself might be of assistance to parties who truly do
2	feel prejudiced.
.3	Now, they are going to have to prove
4	their prejudice in another forum and would have to use
.5	or take with them to some other place any comment that
.6	you think ought to be included in your reasons, but I
.7	don't think you can go any further than that.
.8	MR. MARTEL: See, it is almost as though
.9	we are the wrong arena to fight the battle.
0	MR. COLBORNE: But there isn't an arena.
1	MR. MARTEL: I understand that. That's
2	why I asked the question of you, if our hands are tied
13	and how do you see a way out of it.
4	MR. COLBORNE: Your hands are tied in the
25	sense of being unable to make a binding order, but your

1	hands are never tied with respect to commenting upon
2	matters that have come properly before you.
3	MADAM CHAIR: Is that it, Mr. Colborne?
4	MR. COLBORNE: Yes, thank you.
5	MADAM CHAIR: Thank you very much.
6	Ms. Callaghan is going to need a break a
7	nine o'clock.
8	Who wishes to follow Mr. Colborne?
9	Mr. Lindgren?
. 0	MR. LINDGREN: Thank you, Madam Chair.
1	Madam Chair, FFT opposes the motion and
.2	to be perfectly blunt we oppose it because it has no
13	merit whatsoever and for that reason it has to be
14	dismissed.
L5	I find myself in substantial agreement
16	with Mr. Freidin's submissions and I adopt them. I
L7	don't intend to repeat them, but I have do have two
18	matters that I would like to highlight and bring to
19	your attention.
20	The first is that FFT strongly disagrees
21	with Mr. O'Leary's suggestion that the new terms and
22	conditions are so substantial, so profound or so
23	fundamental that they require a new notice or that,
24	indeed, a new hearing is required.
25	Madam chair, it is our submission to you

1	that the proposed terms and conditions do not have the
2	effect of materially changing the undertaking and I say
3	that for two reasons.

First of all, they are proposed terms and conditions. They are proposals. They in no way bind the Board. You may accept some of them, you may reject all of them, but, in any event, they mean nothing at this point in the hearing. They are just proposals suggested by the Proponent.

were accepted by the Board at the end of the day after all of the evidence has been adduced they still would not change the nature of the undertaking. It is still the same undertaking; namely, timber management planning. For that reason it is my suggestion to you that no further notice is required even if you accept all of those terms and conditions.

Now, I would like to refer briefly to the actual notice that went out in 1988. It is reproduced in Mr. O'Leary's materials, and I find it significant that Mr. O'Leary never took you to it and I would like you to take you to it. It is found in his factum reproduced at Tab 4.

Page 1 of the notice includes a description or a map of the area of the undertaking and

1	we	see	belo	w that	a s	ugge	estion	that	the	undertaking	is
2	for	tir	nber	manager	nent	on	Crown	lands	in	Ontario.	

More significantly, on page 2 we see an explanation of the notice. The first paragraph tells us that the purpose of the class environmental assessment is to obtain approval for this undertaking. The Class EA contains a planning procedure which will ensure that environmental effects and public input will be considered in the planning and implementation of all timber management plans on Crown land in Ontario.

Madam Chair, in my submission that is a carefully crafted and comprehensive notice and certainly provides fair and reasonable notice to the public as to what exactly has been going on in this hearing for the last four years. Everything that has occurred, in my submission, is subsumed or caught by this notice.

It was a planning process for timber management in 1988 and in 1992 it is still a planning process for timber management. In fact, there may be some parties in this hearing that say that's not good enough. That's an argument for another day.

In any event, this is adequate notice for this undertaking and the changes proposed by the MNR do not materially change the nature of this undertaking.

1	It was properly described in 1988. This notice is
2	still effective and it is good notice.
3	My second point, Madam Chair, is simply
4	this, in his submissions, and I say this with the
5	greatest of respect, I believe that Mr. O'Leary has
6	confused the terms environmental assessment and the
7	term undertaking. They are not the same. In fact,
8	they are defined differently and separately under the
. 9	Environmental Assessment Act.
10	Now, I have reviewed Mr. O'Leary's Notice
11	of Motion and, as I understand it, the specific
12	complaint is that the EA has changed materially since
13	1987. Let's assume that's true. So what?
14	The underlying nature of the undertaking
15	is still timber management planning. That has never
16	changed. It has not changed one degree or one iota
17	since 1988.
18	On the other hand, the environmental
19	assessment is expected to evolve over time. This is a
20	matter that Mr. Freidin touched on. It is well
21	established, Madam Chair, that an EA can and should
22	evolve over long-term, dynamic hearings such as this
23	one.
24	The decisions such as Red Hill Creek

Expressway and other decisions by the Joint Board and

1	the Environmental Assessment Board all stand for the
2	proposition that an EA can evolve over the course of a
3	hearing and in some cases that change in the EA may, in
4	fact, result in a change to the undertaking.
5	For example, a municipality might propose
6	to build a landfill and then midway through the hearing
7	the municipality may decide it wants to build an
8	incinerator instead. That is a material and
9	fundamental change to the undertaking that would
10	require further notice.
11	The changes proposed by the MNR today as
12	reflected in their terms and conditions are not changes
13	of that magnitude. They have proposed a number of
14	changes to the timber management planning procedures.
15 .	Some of these changes we have pushed for, we are glad
16	to see them. Some of the changes we would like to see
17	have not been implemented yet and we will argue that
18	another day, but in any event
19	MR. CASSIDY: Or another night.
20	MR. LINDGREN: Or another night. In any
21	event, we are quite pleased to see these proposed
22	changes come up now in the hearing as opposed to the
23	end of the day.
24	This gives us an opportunity to see where
25	the Proponent is going and whether or not they are

prepared to live with some of the suggestions that we 1 have made. That facilitates public participation. 2 3 To give effect to my friend's submissions and say or to hold that the Proponent shouldn't 4 consider any changes to what was originally submitted 5 essentially detracts from the whole purpose of a 6 hearing like this. You could never settle a case, you 7 could never negotiate it. There is no sense to even 8 9 participate if you couldn't suggest any new changes at 10 the end of the day. 11 Madam Chair, in conclusion, the MNR has 12 proposed a change what I would characterize as implementation details or put another way, they have 13 proposed alternative methods of carrying out the 14 undertaking. The undertaking being planning for timber 15 16 management. The details of timber management planning 17 have changed and will change and that's a good thing, 18 but the undertaking itself, timber management, has not 19 changed as a result of these proposed terms and 20 21 conditions. For those reasons, Madam Chair, we 22 suggest that the motion must be dismissed. 23 Like Mr. Colborne I find myself in the 24

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position of wanting to agree with the positions put

1	forward by my friend. FFT would like to have more
2	supplementary intervening funding available, but this
3	motion is not the proper way to go about securing
4	supplementary intervenor funding.
5	I have to agree with Mr. Freidin that
6	this Board must see this motion as a transparent
7	attempt by the Coalition to secure more funding.
8	That's improper and it is inappropriate.
9	Those are my submissions, Madam Chair.
.0	MADAM CHAIR: Thank you, Mr. Lindgren.
.1	MADAM CHAIR: We will take a 10-minute
12	break.
L3	Recess at 9:05 p.m.
L 4	On resuming at 9:15 p.m.
L5	MADAM CHAIR: Mr. Cassidy?
16	MR. CASSIDY: Madam Chair, the hour is
17	late so I am going to be short.
18	MADAM CHAIR: We have got all night, Mr.
19	Cassidy.
20	MR. CASSIDY: I support and adopt the
21	submissions of Mr. Freidin and the submissions of Mr.
22	Lindgren inasmuch as he has characterized the changes
23	to the terms and conditions by the Ministry as being
24	changes to the methods of carrying out the undertaking.
25	In my respectful submission this motion

has confused the terms and conditions with the
undertaking. They are not one in the same thing. I
submit that the terms and conditions that any party
proposes are, in fact, the methodology by which the
undertaking is to be carried out in the fashion that is
proposed by the various parties.

I am supported in that view by the

decision -- or that characterization of them by the

decision of Mr. Justice Saunders and the other Board

members in the DSP case. I think there is an analogous

situation that arose there that I would just like to

turn you to very briefly.

That decision can be found in Tab 4 of

Ms. Seaborn's book of authorities. I want to express

my thanks to Ms. Seaborn for her providing that case to

us in such a timely fashion. I think it is an

exhibition of the appropriate role of Ministry counsel

in matters such as this.

If you turn to page 4 of that decision, at page 4 you will see that the jurisdiction issues was raised in the context of the two applicants in that case claiming that the - what I am sure in the context of that hearing is the infamous Exhibit 452 - they claim set out a fundamental change in the undertaking. That's right in the middle of the page as characterized

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i.

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Then if you turn, however, to page 6, after consideration of that characterization the Board, however, described 452 right in the middle of the page as doing no more than describing yet another method of carrying out the undertaking.

Then if you turn to page 8, you will see, again of that decision, you will see on page 8 in the first full paragraph that the Board said the proposed changes incorporated in that exhibit in their view are significant and you might say material here or major, but in our view are of a nature contemplated by the DSP.

"The planning methodology has changed because of a perceived change in the uncertainty of future need."

My submission is that even if you characterize these as major changes or minor changes they are nevertheless the changes that are discussed in the reply evidence or changes to the terms and conditions which, I submit, is the methodology, planning and otherwise, an operational methodology of carrying out what is still the same undertaking.

I agree with Mr. Lindgren. I am still here talking about the same activities and I am still

here talking after four years about the same planning
process, but there are changes and proposals to it that
the various parties are making, again, of a non-binding
nature on the Board.

I submit that we are in a very analogous situation to the Hydro case where we have a methodology proposed and we have not had any change to the undertaking itself by the Ministry's terms and conditions and for that reason I submit that the motion should be dismissed.

I might also add that I support Mr.

Lindgren fully in his comments on what the effect of granting this motion would be and the nature of the process. I submit it would have a chilling effect on the possibilities for negotiation and compromise in the context of complicated and long hearings because the longer the hearing goes on, if Mr. O'Leary is correct, the longer the hearing goes on the less incentive a proponent would have to agree to any changes in its methodology for fear of those being characterized as changes in its undertaking and with the resulting delay or, in fact, need for a new hearing.

I submit that for public policy reasons is exactly the opposite result of what you want to achieve. I think you want to in your ruling on this

1	motion and in any rulings foster negotiation and
2	compromise, and I submit you have done that in the past
3	with the requirement of terms and conditions for,
4	again, the very reasons Mr. Lindgren has stated and I
5	submit that you should do that in this case and reject
6	the motion because it, I submit, will have a positive
7	disincentive on proponents to move along in the process
8	and reflect the concerns of other parties.
9	So, as a result, I submit that in fact
10	you should dismiss this motion for the reasons that we
11	do not have a change in the undertaking. We may have
12	changes to the methodology, but for almost identical
13	reasons to those indicated by Mr. Justice Saunders and
14	the other Board members in the Hydro case, the DSP
15	case, that is not sufficient to warrant any form of
16	relief that is now being sought by my friends.
17	Subject to any questions you may have,
18	those are my submissions.
19	MADAM CHAIR: Thank you, Mr. Cassidy.
20	Mr. Baeder?
21	MR. BAEDER: Thank you.
22	As my friend, Mr. Cassidy, I do note that

the hour is late. I also note that we are fastly approaching April Fool's Day. On that basis I will be quite brief with respect to the position I take.

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1	As the parties who have gone before me, I
2	agree that this motion should be dismissed. However,
3	what I would draw your attention to is to in fact this
4	Board's jurisdiction and the jurisdiction of this Board
5	with respect to the environmental assessment, as the
6	Board is well aware of, is set out under Section 12,
7	subsection (2) of the Environmental Assessment Act. If
8	I may just read it to you that:
9	"Where there is a hearing where the
10	matter has been referred by the Minister
11	to the Board to hold a hearing the Board
12	has jurisdiction to approve an
13	undertaking"
14	And the key words here are:
15	"subject to such terms and conditions
16	that it deems to be appropriate."
17	Now, if one looks at the definition
18	sections under the Environmental Assessment Act there
19	is a difference between an environmental assessment and
20	an undertaking. Environmental assessment is that which
21	is proposed by the proponent and it is set out in
22	Section 5, and I won't take you to it, but it is set
23	out what that environmental assessment must contain.
24	Nowhere when you go through Section 5 does it say that
25	the proponent must set out in the environmental

assessment terms and conditions.

However, we are dealing with a very sophisticated Proponent and it is a Proponent that is well aware of the jurisdiction of this Board, well aware that this Board has a jurisdiction to impose terms and conditions.

As a result, this Proponent anticipated as an alternative to its assessment is suggesting terms and conditions, terms and conditions that the Board has jurisdiction to impose.

There is nothing in the legislation which says: Before this Board is to consider terms and conditions it must give to the public as opposed to the parties to the proceedings notice of what it intends to do. In other words, what I am suggesting is that after hearing the entire evidence this Board would be free to reject the proposal, to approve it subject to terms and conditions provided that is an evidentiary basis upon which the Board can make that decision. That is something that arises by way of the evidence heard before the Board.

Now, if in fact that evidence arises as a result of agreements between parties, in my respectful submission, it matters not a wit. The jurisdiction of this Board is still confirmed.

As has been pointed out by others before,

by Mr. Martel you are not bound by any terms and

conditions suggested by the parties. You are free to

reject those terms and conditions.

11 '

The legislature has reposed in you that jurisdiction and if, in fact, given this kind of complex hearing — and I don't know of any hearing commenced when this hearing commenced that has been as long and as complex as this hearing, but it is now being mirrored uptown with DSP — it wouldn't surprise I don't think anybody. It wouldn't surprise the public of Ontario, nor do I think it would surprise the justices who sit is Osgoode Hall that in order to facilitate an end to the process, a meaningful end to the process that this Board has decided to look upon favourably or otherwise terms and conditions that have been negotiated between parties.

There must be an end. The whole process was undertaken for the purpose of an end in mind. If in order to get there the Board is mindful and is considerate in considering terms and conditions that parties have been able to suggest to the Proponent and the Proponent in its wisdom, having reviewed them, finds and believes that it can still live with its proposals subject to those terms and conditions and

1	provided the Board in exercising its independent
2	judgment finds that those terms and conditions are ones
3	that it can agree to, then where is the prejudice?
4	Where is the prejudice?

There is no prejudice to the parties. I dare say there is no prejudice to the public of Ontario and probably the public of Ontario would owe you a great deal in order to be able to solve this very complex problem.

in terms of the process by which this Board reproduces and makes available its proceedings all over Ontario, it is inconceivable that there would be anybody out there who is interested in this process who would not have an opportunity to follow it, living in Dryden or living here in Toronto. In Toronto by perhaps appearing, in Dryden by perhaps reading the transcripts.

Nor should we dismiss the fact that the parties themselves and in particular this Applicant, as I heard it when I was here, has an ability to go to the public. It is advocating a position here that it is advocating to the public. It is disseminating a position and I believe from the evidence I heard has disseminated a position to the public. Not only just

- to the public it represents, those members of the

 Coalition, but it is advocating to the members of the

 public of Ontario a particular frame of reference that

 it sees, it believes should be incorporated. Again,

 another means for disseminating what in fact is going

 on here.
- 7 It would be hard to imagine, given the 8 length of these proceedings and the extent to which 9 this Board has gone in its notice to ensure that the public is informed, that there would be somebody out 10 11 there who if interested would not have had an 12 opportunity to familiarize himself or herself with what 13 is going on and then have an opportunity to appear 14 before this Board either in Toronto or in the centres 15 where the Board has gone.

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Given all of those circumstances I can't imagine a more public hearing that has been carried on in this province and for those reasons, in my respectful submission, firstly, I don't believe that the undertaking has changed. The undertaking is timber management.

In any event, the changes that are being suggested as negotiated between the parties of which my client has a great stake in this are matters that do not fundamentally change the process or fundamentally

1	change the nature of the undertaking and hopefully at
2	the end of the day may see themselves in an approved
3	undertaking.
4	In my respectful submission it seems to
5	me that after four and a half years of hearings it is
6	somewhat unusual to hear at this time that there could
7	possibly be somebody in this province that may well
8	have been prejudiced by virtue of the fact that that
9	individual has not been able to have the opportunity to
10	follow what is going on and to make his or her views
11	known to this Board.
12	On that basis and in my respectful
13	submission the motion should be dismissed.
14	Thank you.
15	MADAM CHAIR: Thank you, Mr. Baeder.
16	Ms. Seaborn?
17	MS. SEABORN: Madam Chair, one of the
18	benefits of going last in these types of applications
19	is that I think I can proceed very quickly.
20	Mr. Freidin has outlined to you the law
21	and gone through the cases that were provided to you by
22	Mr. O'Leary and distinguished those cases on their
23	facts, and I certainly adopt his submissions in those
24	regards.
25	Mr. Lindgren has pointed out to you the

provisions of the original notice that was issued back
in March of 1988 and I won't then deal with that matter
either.

9 .

Mr. Cassidy dealt with the important aspects of the ruling that was released yesterday by the Environmental Assessment Board panel hearing the demand/supply plan application, so I won't deal with that.

I must say, Mr. Cassidy, I was at an advantage given that Mr. Campbell and Ms. Harvie who have appeared on this hearing argued that application for Ontario Hydro. So I was quite delighted when Ms. Harvie phoned me last night at home and said that they had just received the decision from the Board late yesterday afternoon.

Mr. Baeder has dealt with the issue of

Section 12(2) which I think is an important issue and I

would adopt and support his submissions in that regard.

He makes a very good point with respect to the

imposition of terms and conditions.

The position of the Ministry of the

Environment is set out in our three-page submission

which was provided to the parties and the Board late

this afternoon. I would ask the Board to adopt and

rely on those submissions in coming to their decision

with respect to this application.

The only matter that I did want to deal with was the content of the terms and conditions dated January 6, 1992, which really appear to have, based on the Notice of Motion, triggered this application.

Board that it was as early as 1988 that the Board first ordered the Proponent and the other parties to consider or to in fact go ahead and file with the Board terms and conditions. These terms and conditions have evolved. The OFAH has itself filed two sets of terms and conditions and during their evidence indicated that they would be again revising those terms and conditions at the conclusion of their case.

Even Since January 6th, 1992, my client, the Ministry of the Environment, has filed a response to MNR's terms and conditions. Terms and conditions have been filed now by Forests for Tomorrow and by the OFIA and by the Ontario Professional Foresters' Association.

Again, this was an agreement that the major parties to this hearing reached during the negotiation process as reflected in Mr. Illing's Report which has been filed as Exhibit 2031 to these proceedings and that agreement was the parties would

- then go ahead and respond to MNR's revised proposals
 and file their terms and conditions.
- Of course, the purpose of these terms and

 conditions is to try and give the Board a sense of

 where the parties are in agreement and what issues

 remain outstanding as between the parties.

I would adopt all the submissions made by
the counsel before me that that is -- the purpose of
these terms and conditions is to narrow those issues
and to try and make the Board's decision easier.

I accept the Board's proposition that
they don't have to accept any terms and conditions, but
in the event that they choose to adopt terms and
conditions that are proposed by the various parties,
obviously the extent to which the major parties to the
hearing as a practical matter agree on certain aspects
of the Proponent's application, that, I would submit,
at the end of day in final argument is a significant
factor and I think the best example of that are the
terms and conditions that have been reached between Mr.
Baeder's clients and MNR and the Industry and have been
adopted by my client in our recent terms and conditions
with respect to a native consultation process.

Subject to any questions the Board may have those are my submissions.

1	MADAM CHAIR: Thank you very much, Ms.
2	Seaborn.
3	Perhaps one question that is raised in my
4	mind by the comments of Mr. Colborne and Mr. Lindgren
5	and that is to the effect that they might have wanted
6	to support this motion because of the possible
7	consequence of intervenor funding becoming available to
8	parties at this hearing under whatever form that would
9	take.
10	Has there been any discussion by your
11	client with respect to the status of any more
12	intervenor funding becoming available for parties to
13	this hearing?
14	MS. SEABORN: Not that I am aware of at
15	this time. As the Board is aware, I think two, if not
16	three, orders-in-council have been issued throughout
17	with respect to intervenor funding. It has been an
18	independent panel of yourself that have heard those
19	applications and, obviously, based on information that
20	has been before the particular funding panel they have
21	made their decision with respect to the funding.
22	In terms of future funding, I can't make
23	any submissions or provide you with any information at
24	this time. If I receive any instructions to advise the

Board otherwise I will certainly do so at the earliest

1 possible time. 2 MADAM CHAIR: Thank you, Ms. Seaborn. 3 Mr. Beram, do you wish to make a 4 submission? 5 MR. BERAM: I will at this time take the unusual step of speaking on the record as Board 6 counsel, Madam Chair. I will do this in full knowledge 7 of the ire that I am probably earning by protracting it 8 9 further. Just give me a moment. 10 MR. O'LEARY: Point of clarification. 11 Madam Chair. I understand Mr. Beram's position here is 12 one of advice and counsel, but if he is going take a 13 public position on the record I wonder whether it is then appropriate for him to also be included in your 14 15 deliberations in respect of the motion or whether that might somehow exempt him from the process now that he 16 is an active litigant in the matter and an advocate 17 18 rather than counsel. MR. BERAM: If I could just respond to 19 that. I intended simply to elicit some clarification 20 of a point that was brought up and dealt with that I 21 would submit somewhat inadequately by my friend Mr. 22 23 O'Leary. At this point I am not yet prepared to 24 formulate what my specific advice would be to the

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1	Board, if it is in fact asked of me. If it is, as has
2	been the ongoing policy of this hearing, that advice
3	will be made known to all parties, certainly including
4	Mr. O'Leary.
5	Does that answer your concern?
6	MR. O'LEARY: My concern is just a
7	separation of powers, if we can call it that, is the
8	fact that if you are now going to make submissions in
9	respect of this motion somehow the objectivity of Board
10	counsel is lost.
11	I would have to say to my clients that
12	the process where Board counsel has made submissions in
13	respect of a motion, which might be considered
14	adversarial in nature, is in question now that that
15	same counsel is also one that is giving counsel to the
16	panel members. I do have some concern.
17	MADAM CHAIR: Well, Mr. O'Leary, the
18	Board is perfectly willing to accept your objection.
19	I think the feeling was if there was a
20	point of clarification that would be useful for you to
21	hear from Mr. Beram before he gives us any advice. If
22	you did want to hear that particular matter, that's
23	fine; if you don't, then Mr. Beram's advice will be
24	provided to all parties at the same time.
25	MR. O'LEARY: Is the point of

1	clarification a question as to what is our position? I
2	am certainly prepared to respond to that.
3	MADAM CHAIR: Do you have a question, Mr.
4	Beram? I thought it was a question.
5	MR. BERAM: It can be boiled down to that
6	and it will be quite brief. If I may be permitted to
7	place it on the record, I will say this as succinctly
8	as possible.
9	The relief that the Notice of Motion
.0	seeks in paragraph (c) includes a statement with
.1	respect to the Intervenor Funding Project Act. The
. 2	relief specifically calls for what Mr. O'Leary refers
.3	to as a new notice of public hearing.
. 4	The question arises as to how that
.5	mechanism, a new notice of public hearing, can overcome
.6	the words or the expressed words contained in the
.7	provision of Section 15 of the Intervenor Funding
8	Project Act. What I seek is clarification of the legal
.9	basis whereby there is a reconciling of how a new,
20	which one might take to mean a subsequent notice of
21	public hearing, will qualify as being what Section 15
22	calls for and what I would paraphrase as a first notice
23	of public hearing.
0.4	It is my concern that if the Board is

asked to issue a new notice of public hearing and then

1	is asked to make a statement which, as the Notice of
2	Motion requests under (c), subparagraph 2, a statement
3	that:
4	"An intervenor to the proceeding may
5	apply to the Board for intervenor funding
6	under the Intervenor Funding Project
7	Act."
8	MR. O'LEARY: I will respond to that,
9	yes.
L O	MR. BERAM: Is that fair enough?
11	MR. O'LEARY: I will respond to that in
12	reply.
13	MR. BERAM: It was my hope that you might
L 4	do that.
15	If I could further clarify the point. It
L6	is my concern as a matter of law that the
17	interpretation that you seem to be giving is that the
18	wording of Section 15 of the Intervenor Funding Project
19	Act must be so narrowly construed as to equate to
20	vesting this Board with the jurisdiction which is in
21	fact the jurisdiction given to the minister under
22	Subsection 12(2) of the Environmental Assessment Act.
23	If that one question can be responded to
24	that will certainly clarify the only concern that I
25	have at this point and will enable me to formulate any

advice that I have for the Board. Of course, as I just 1 mentioned, that advice will be made open to Mr. O'Leary 2 and all the other parties to this hearing. 3 MADAM CHAIR: Thank you, Mr. Beram. 4 MR. BERAM: That's all I have to add to 5 6 that. 7 MADAM CHAIR: Thank you. 8 MR. COLBORNE: Excuse me, Madam Chair. 9 Just before Mr. O'Leary begins, I think it is proper 10 for me to make this point now because he is about to 11 reply. 12 I discussed this with Ms. Seaborn and she 13 agrees that something she said might not have been 14 quite complete so I just want to complete it. She did refer to the fact that the funding matter is being 15 16 dealt with by another panel of this Board and have 17 been. She did not mention something that you 18 may be well aware of, and I'm sure that is the case, 19 and that is that the panel dealing with funding was 20 given in these orders-in-council that Ms. Seaborn 21 referred to a fixed capped amount and the funding panel 22 23 then had to allocate that. One might have thought from Ms. Seaborn's 24

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comment that the matter had proceeded before the

1	funding panel in a manner similar to the way it is
2	dealt with under the Intervenor Funding Act.
3	MADAM CHAIR: Thank you, Mr. Colborne.
4	Mr. O'Leary?
5	MR. O'LEARY: Let me start first with Mr.
6	Beram's inquiry.
7	At the beginning today I indicated that
8	some of the urgency of this motion was believed with
9	the proclamation from the Attorney General's office
0	that the Intervenor Funding Act would be extended four
1	more years. That urgency flows out of Section 16(2) of
2	the Intervenor Funding Act.
.3	If I could refer you to the factum that
. 4	the Coalition has filed, which is the thinner of the
.5	two documents, page 8, I have set out the specifics of
.6	the Intervenor Funding Act and subsection (2) of
.7	Section 16 states that:
.8	"Proceedings commenced before the repeal
.9	of thisshall be taken up and
20	completed as if it had not been
21	repealed."
22	It has now been extended four more years.
23	The concern had been that if these proceedings had not
24	been commenced, then we might be faced with the
25	argument that it is too late. This motion was

1	commenced prior to that time and, therefore, that I
2	believe is a concern that no longer exists.
3	It is Section 15 which is important. It
4	states that:
5	"This part applies only to hearings in
6	relation to which public Notice of
7	Hearing is first given after the coming
8	into force of this section."
9	Part 1 deals with the powers to grant
.0	intervenor funding to successful applicants. Part 2
.1	deals with, amongst other things, the amendments to the
.2	Environmental Assessment Act which granted
.3	MR. BERAM: Excuse me, Mr. O'Leary.
. 4	Perhaps it is just my copy of the Intervenor Funding
.5	Project Act, but it reads:
. 6	"This Act applies only to hearings in
.7	relation to which public Notice of
.8	Hearing was first given on or after the
.9	1st day of April"
20	MR. O'LEARY: In either event, the act
21	applies in two sections. There is one that deals with
22	the costs that are granted to the Board, there is an
23	amendment to the Environmental Assessment Act and it
2.4	has similar terminology which says that:
25	"The Actor the partapplies to

1	hearings in relation to which public
2	Notice of Hearing is first given after
3	the coming into force of this section."
4	The act was proclaimed in force on April
5	1st, 1989. So your notice which is dated March 1st,
6	1988, the fact that the act came into force on April
7	1st, 1989, has led to the consequence that parties have
8	not been able to apply under the Intervenor Funding Act
9	and this panel does not have the powers that other
10	Environmental Assessment Board panels have prensently
11	in respect of awarding costs.
12	The position that the Coalition is taking
13	is that by your issuance of a new notice of public
14	hearing it amounts to the first notice to the public of
15	a hearing into the amended undertaking or environmental
16	assessment, but it is the first notice in respect of
17	the new case the Proponent is putting forward. That's
18	the position and we feel it fits squarely within
19	Section 15.
20	MR. MARTEL: But this panel was, I
21	understand, precluded from taking those matters into
22	consideration.
23	What gives us the authority now to jump

in and say: Without an amendment to the act itself you

people, in fact, now have the authority to make a

24

1	decision, to hear it per se?
2	MR. O'LEARY: To hear the application for
3	funding?
4	MR. MARTEL: Yes. What gives us the
5	authority?
6	MR. O'LEARY: The authority is that it
7	states that the act applies in respect of hearings to
8	which public notice is first given after the coming
9	into force of this section or this act.
10	Section 15 came into force on April 1st,
11	1989. If a notice, a new notice of public hearing was
12	sent out and published by the Ministry persuant to your
13	directions or persuant to your order, the public would
14	then have been given first notice of the amended
15	undertaking or the amended environmental assessment.
16	Respectfully, it doesn't matter, but
17	that's the first notice. It is a new hearing. It is
18	constituted as a new hearing. That would be the first
19	notice in respect of that new hearing.
20	You are then entitled under your Rules of
21	Practice and Procedure to adopt the evidence that has
22	been led in the hearing that's presently before you,
23	all the oral and written evidence, and this is a common
24	procedure that occurs amongst boards in Canada to save
25	time, to avoid repetition of evidence. So that a

L	proponent doesn't have to repeat matters a Board will,
2	if necessary, reconstitute itself under a different
3	hearing order. It is considered a different hearing
1	from a legal perspective and they will adopt the
5	evidence of a prior hearing to save time, to expedite
5	the matter.

It is the Coalition's position that that would fit us squarely within the interpretation of the Intervenor Funding Act and entitle parties to apply for funding and also for the Board to award costs.

That's one aspect of the case and it appears that that's the only one that I have been able to convince any of my friends that there is some prejudice in the failure of sufficient funding for the Coalition.

Fortunately, your decision will not be made on the basis of a show of hands. This is not a democratic institution. This is a quasi-judicial body. One where the rule of law and statute apply. It is one where the rules of natural justice, which is the legal position that we are presenting and submitting, it is one that is jealously guarded by the courts for fear that what might take place behind closed doors, what agreements might be worked out between the parties conveniently without notice to the citizens of Ontario,

some might say behind their backs without notice, that 1 2 these things don't happen. Now, Mr. Lindgren took us to the notice 3 that was given and that is contained, a copy of it is 4 contained under Tab 4 of the factum the Coalition has 5 This is an important document. It is important 6 7 because a court is going to ask itself: Is this notice sufficient for the purposes of advising the citizens of 8 9 this province and the parties that wanted to 10 participate in this hearing of the case that they were 11 going to have to meet. Is this enough for a reasonable 12 person to say: Yes, as of this date I could have 13 expected what would have happened. Well, Mr. Freidin admitted that the 14 public could not know that, that they couldn't 15 anticipate the multitude of changes in the state that 16 we are presently in. 17 18 Looking at the notice: "The purpose of the class environmental 19 assessment is to obtain approval for this 20 undertaking." 21 The Class EA contains a planning 22 procedure, a planning procedure. The environmental 23 assessment document, that is what's given to the 24 The MNR is saying: Here is our planning 25

1	procedure. We want to hear from you. Give it to the
2	Ministry of the Environment, have a review conducted,
3	we want to hear from you. The public can review the
4	Ministry's review of that. That's what they are
5	telling the public and what we have today is a
6	completely different document.

It is not the planning procedure they told the public they were going to be putting to you for a decision about approval and acceptance. They said that it is this planning procedure in 1987 that will ensure the environmental effects and public input will be considered in the planning and implementation of all timber management plans in Crown lands in Ontario. It is the one in 1987 which was the basis of the notice in 1988. It is not the present concoction.

Now, that has to be contrasted with -going back one further point on page 3 of that
document. The notice specifically that's given to the
public, the bottom of page 3, is that copies of the
class environmental assessment, the government's review
of the Class EA and a detailed map of the area of the
undertaking and any notices will be made available.

They are being told that this is the planning process, the procedure. This is the way we are going to do things. That's not the way they are

1	proposing they are going to do things. In fact, there
2	has been some sweetheart deal cooked out, is what the
3	very argument I am concerned somebody will make to the
4	judges some point and that would be accepted and this
5	whole hearing all for not.
6	If I could turn you next to the case that
7	my friend Ms. Seaborn has brought to your attention.
8	That's the recent decision in the Hydro environmental
9	assessment and that's found under Tab 4 of the
.0	materials that were filed on behalf of the Ministry of
.1	the Environment.
.2	Mr. Cassidy also took you to page 8 and I
.3	would refer you there as well because what needs to be
. 4	completed is the balance of the paragraph to which Mr.
.5	Cassidy referred you to. He read you quite correctly
.6	that:
.7	"The proposed changes incorporated"
.8	This is paragraph No. 2.
.9	"The proposed changes incorporated in
20	Exhibit 452 are significant, but in our
21	view are of a nature contemplated by the
22	DSP."
23	The DSP, if you go back to the beginning,
24	is the document that began it all. It is the
25	environmental document. You will see it is defined,

1	the demand/supply, Exhibit No. 3. Presumably much the
2	same as Exhibit No. 4 in this; the environmental
3	assessment document. The genesis of the entire
4	hearing. I continue:
5	"The planning methodology has changed
6	because of a perceived change in the
7	uncertainty of future need."
8	I continue:
9	"The approvals now sought were all
10	requested in the DSP. The changes that
11	Ontario Hydro is now asking for approval
12	for less new hydraulic supply and no
13	longer requests approval for nuclear or
14	fossil supply."
15	So it is saying it anticipates less a
16	need. It is saying we don't need as much anymore. It
17	is not adding something on. It is not asking for more,
18	as Mr. Freidin had admitted they have done. Their
19	major changes that they are so proudly flaunting before
20	us. They, in his own words, mean they are adding more.
21	I continue:
22	"The major supply approvals have been
23	removed from what are said to be timing
24	reasons."
25	The Board states:

1	"The	DSP	anticipated	that	such	a	change
2	might	oco	cur."				

It is set out right in the very
environmental assessment document that gave rise to the
hearing. This is the thing that the people of Ontario
would have looked at and this is the portion that the
Board is relying upon and they refer to a particular
section.

So the public had notice that there might be a change, and in this case one where they are going to say: We don't need something. We don't need to proceed with as an extensive undertaking in the future as presently, but the important point is that it was set out in the documents which were made available to the public through the notice and ultimately it is the notice that the courts will look at to determine if there has been sufficiency.

The analogy or the simile that might be appropriate is that of a footprint. If what the MNR is now asking for is outside the footprint left by the notice, if it is outside the scope of that footprint, then the courts will step in and decide to review the matter and, unfortunately, there seems to be a predisposition to completely quash it because they are bound by law, the rules of common law and by law under

l	the	Statutory	Powers	Procedure	Act
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It is unfortunate because so much time and expense will have been lost and that's the real prejudice. Not just to the Coalition, but to the other parties to this proceeding and that understandably is why they are here today to hear this motion.

But what concerns me is the position that has been taken by the Ministry in respect of, in effect, Mr. Freidin saying that you have two options. Dismiss the motion of the Coalition's or to find the notice defective and quash — in effect, quash the hearing, send it back for another review and start all over again.

With respect, I don't think that is necessary. There seems to be jurisdiction within the act and certainly under the Statutory Powers Procedure Act for you to issue a new notice of public hearing and for this hearing to be reconstituted in a new hearing form, but adopting the evidence that you received to the present time.

The question that comes to mind is, what is all the fuss about. The Coalition is not asking that this hearing be quashed. We are not asking for it to start again. We are not asking the Ministry to not in the future suggest amendments which may be major and

of a material basis, but we are asking that the legal requirements encumbent on this Board be followed for fear that by not doing so the entire hearing may be lost.

- The purpose of a public hearing is to see that the public participates. There has been such a change between what was given to the public and what is presently involved in this hearing where I have seen in my few weeks here no participation other than the parties who have been able to muster up sufficient funds to last the four and a half years.
- MADAM CHAIR: Excuse me, Mr. O'Leary.

 You know that we have heard from over 700 individuals
 with respect to oral submissions.

MR. O'LEARY: I understand that and, as I said in my earlier submissions, it is unquestioned that parties and others will say that every attempt has been made to allow parties to involve themselves in this hearing at whatever time was convenient to them, but this is common to most hearings of this nature.

The point is that the notice that was given is a legal requirement. The best of intentions to make whatever we have been doing for past four years available to parties is not sufficient from a legal point of view and that's where the danger is, that the

1	procedures		or	that	the	notice	will	fail	and	the
2	courts will	L 01	vert	urn	it.					

I thank Mr. Freidin for being candid and drawing your attention to the southwestern Hydro case which indicates that in reality, even if the transcripts were made available for citizens of this province, they would still be prejudiced and that's an admission that is important from our point of view.

The important point is ensure that the public has been given adequate notice of what a Proponent is proposing and it is respectfully submitted that - and there has been little argument - it will result in significant delay by so issueing a further hearing notice.

The argument has been related predominantly to distinguishing the cases that have been produced on behalf of the Coalition and the facts of this case.

I come back to that analogy I suggested earlier where it is going to be Mr. Freidin on behalf of the MNR trying to explain to a panel of the Divisional Court that he didn't mean major changes and today he had admitted they are major changes and they are proud of them, but what he means by major changes doesn't mean that we have amended either his

- environmental assessment or the undertaking and it
 matters not whether you call it the undertaking is
 amended or the environmental assessment.
- The point is, the case has changed, the public has not been given notice of the case that's presently before you for approval and the parties to this hearing, such as the Coalition, has been prejudiced by reason of the fact that there was no way that they could anticipate that they would be here at this point four and a half years later trying to meet a case which is presently before you for approval.

That in a summary, in a nutshell, are the respectful submissions of the Coalition and subject to any questions I will sit down.

MADAM CHAIR: Thank you very much, Mr.
O'Leary.

I suppose we have one question and that is, to what extent does a panel, a tribunal such as Mr.

Martel and I -- when you conduct any sort of a hearing, in particular a long one, the question of whether it is being conducted fairly and whether you are doing everything to make it a legal -- you know, you are respecting all the legal obligations that are on you as a decision-maker is something that you go through every day and whatever decisions you make and however you

1	receive evidence and digest it and so forth, you are
2	always concerned about that, and certainly involving
3	the public in this hearing has been of utmost concern
4	to Mr. Martel and myself.

I supposed we could have gone through the last four years every day making decisions that would be favourably reviewed by Divisional Court. I suppose we could have sat down every day and thought: Well, gee, this is the best decision to make, but we are going to make this one because we are worried that we will be reviewed and we will be found out to have made a mistake or we would be made to look silly or whatever and that hasn't been a concern of this panel.

Our decisions have been made with respect to making sure that everyone has been fairly treated at the hearing, that everyone has been given as much notice as we think could possibly have been given at every step, but we never stop worrying about those kinds of considerations which is why we are content to give you as many hours as you need to impress upon us whether we are making some kind of an error that we had just never realized before.

We will continue to do that until the last day of the hearing, but I guess the question is, is the best decisions to be made by panels such as

1	ourselves to be ruled by what a court might do with
2	respect to this decision at the end of the day?
3	MR. O'LEARY: Well, Madam Chair, again I
4	don't want to presuppose and advise you what your
5	decision should be.
6	I am making submissions on behalf of the
7	Coalition. It is our submission that it is an
8	appropriate time now to make such a decision, but it is
9	respectfully submitted that as the hearing proceeds and
10	motions such as this are brought it is appropriate to
11	have one eye on the hearing and another eye on what
12	ultimately would be the ramifications of not accepting
13	the relief or granting the relief sought in this
14	particular instance.
15	If at some point down the road after this
16	hearing is concluded, if you decided not to grant the
17	relief sought and you made a decision and a party was
18	to come forward, hypothetically one of the arguments
19	that would be raised was that Mr. O'Leary raised it
20	back on March 31st, 1992, and at that time there was an
21	argument made and there was a lengthy motion in respect
22	of whether the notice was sufficient in this hearing
23	and the relief wasn't granted.
24	That argument would be put forth and
25	reference to this particular motion would be put forth

1	in support of a motion to quash the entire hearing. I
2	think that is what as a lawyer you would say to the
3	court as part of your responsibilities to your client.
4	That's the best I can respond to that.
5	MR. MARTEL: Could you just answer one
6	brief question for me, Mr. O'Leary. Just of interest
7	to me, quite frankly.
8	How many parties received notice of your
9	motion of the 56 parties to this hearing and seven or
. 0	eight them full time? Did they all get notice?
.1	MR. O'LEARY: Mr. Martel, as I have
. 2	indicated to Mr. Beram earlier, we gave notice to the
.3	full-time parties in attendance.
4	MR. MARTEL: I just asked.
15	MR. O'LEARY: Fair enough. If that had
L6	been perceived as a problem I was prepared to adjourn
L7	the motion to a date and give notice to all the
18	parties, but what we are saying is that at law there is
19	an obligation on tribunals, quasi-judicial tribunals
20	such as this one, to give notice which is sufficient,
21	reasonable at law and a failure to meet that could
22	result in very drastic consequences.
23	It is a decision what while certainly

that needs to be faced squarely and recognized as being

others may have wanted to participate, it is a matter

23

24

25

- 1 a requirement of law.
- 2 MADAM CHAIR: Well, I don't think we have
- any more questions. We are certainly going to consider
- 4 your motion very seriously. We don't make rulings on
- 5 the basis of a show of hands and, in fact, we have
- 6 predicted from day one that no one will be supportive
- 7 of our final decision. I am quite sure we will be very
- 8 unpopular and disputed by all the parties involved in
- 9 this hearing and the public at large.
- I don't think that Mr. Martel and I have
- ll ever given any consideration to making decisions on the
- basis of what people might want versus what is the most
- 13 responsible decision to make.
- MR. O'LEARY: If that was the impression
- that I left in my comment, that wasn't directed at the
- 16 panel. That was directed at my friends around me.
- 17 MADAM CHAIR: We will take away
- 18 everything you have said and the other parties have
- 19 said to us and we will endeavor to get out a ruling as
- 20 quickly as we can.
- We are in North Bay for the next three
- 22 weeks, but we will do our best to get out a ruling as
- quickly as we can. We thank you for bringing this to
- 24 our attention.
- Thank you, and we will see you in North

Bay next week. ---Whereupon the hearing was adjourned at 10:10 p.m., to be reconvened Tuesday, April 7, 1992, at the Empire Hotel in North Bay, Ontario commencing at 2:00 p.m.



